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To all Members of the

COUNCIL

AGENDA

Notice is given that a Meeting of the Council is to be held
as follows:

VENUE: Council Chamber, Floor 2, Civic Office, Doncaster
DATE: Thursday, 24th September, 2015
TIME: 6.00 pm

(Please note the commencement time of the meeting)

Jo Miller
Chief Executive

ITEMS

1. Apologies for Absence
2. To consider the extent, if any, to which the public and press are to be excluded at the meeting.
3. Declarations of Interest, if any.
4. Minutes of the Council Meeting held on 30th July, 2015 (Pages A.1 - A.21). 1 - 22
5. To receive any announcements from the Chair of Council, the Mayor, Members of the Cabinet or the Head of Paid Service.

Issued on: Wednesday, 16 September 2015

Senior Governance Officer
for this meeting:

David Taylor
01302 736712

A. Items where the Public and Press may not be excluded.

6. Questions from the public in accordance with Council Procedure Rule 13:-

(a) Question from Mr. D. Wright, 15 Chantry Close, Cantley, Doncaster, DN4 6RX, to the Mayor of Doncaster, Ros Jones:-

“Doncaster Council's Constitution allows for 'Question Time' sessions for public questions at Council meetings.

Will the Mayor agree to change the Constitution to also allow 'Motions to Doncaster Council' sessions at Doncaster Council meetings? The procedures could be similar to the 'Question Time' sessions.

This will enable Doncaster residents to bring forward positive suggestions directly to the Mayor in front of Doncaster Councillors and to members of the public both in the Council Chamber and by the new audio visual recordings at home.”

For Decision

- | | | |
|-----|---|-----------|
| 7. | Statutory Youth Justice Plan 2015/16. | 23 - 66 |
| 8. | Sheffield City Region Devolution Deal Update. | 67 - 104 |
| 9. | Appointment of a Member and Vice-Chair to the Overview and Scrutiny Management Committee. | 105 - 108 |
| 10. | Audio Visual Recording of Council Meetings - Update Report. | 109 - 114 |
| 11. | To consider the following Motion, written notice of which has been given by Councillor James Hart and Seconded by Councillor Nick Allen, in accordance with Council Procedure Rule 16.1:- | |

“The Highways England Pinch Point Programme was first outlined in the 2011 Autumn Statement with a budget of £200 million and expanded by a further £100 million in the 2012 Autumn Statement. This programme addressed 19 pinch points across Yorkshire and the North East which required improvement to keep traffic flowing through the road network. Most of these projects have been completed successfully. However, the A1 (M) in South Yorkshire remains untouched other than minor improvements to Junction 36.

This council calls upon the Chancellor of the Exchequer and Highways England to include improvements to the A1(M) in South Yorkshire in the 2015 Autumn Statement and this council will give cross-party commitment to lobby for improvements to this vital transport artery at all appropriate opportunities.”

12. To consider the following Motion, written notice of which has been given by Councillor Jane Nightingale and Seconded by Councillor Pat Knight, in accordance with Council Procedure Rule 16:1:-

“In July this year the Chancellor announced a change to the rent formula which will apply to all social housing rents, including affordable and social rents. This follows a 60 per cent cut in the affordable housing grant implemented during the previous coalition government.

The Office for Budget Responsibility has suggested that around 14,000 fewer ‘affordable homes’ will be built as a result of the change in the rent regime.

At a time when more affordable housing is required in Doncaster, and across the country, this Council believes the Government’s action represents a backwards step in achieving the right balance of housing provision needed to support local residents.”

13. Questions by Elected Members in accordance with Council Procedure Rules 15.2 and 15.3:-

- (i) Question on Notice to the Executive:-

None received for this meeting.

- (ii) Questions without Notice to the Executive and the Chair of the Overview and Scrutiny Management Committee, Councillor John Mounsey.

For Information

14. To receive the Minutes of the following Joint Authorities:-

115 - 148

- A. Sheffield City Region Combined Authority held on 22nd
- B. South Yorkshire Fire and Rescue Authority held on 17th for August and September, 2015.

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Agenda Item 4

DONCASTER METROPOLITAN BOROUGH COUNCIL

COUNCIL MEETING

30TH JULY, 2015

A MEETING OF THE COUNCIL was held at the CIVIC OFFICE, WATERDALE, DONCASTER, on THURSDAY, 30TH JULY, 2015 at 6.00 p.m.

PRESENT:

Chair - Councillor Paul Wray
Vice-Chair - Councillor David Nevett
Mayor - Ros Jones
Deputy Mayor - Councillor Glyn Jones

Councillors Nick Allen, Nigel Ball, Iris Beech, Joe Blackham, Rachael Blake, Elsie Butler, Bev Chapman, John Cooke, Tony Corden, Jane Cox, Steve Cox, Jessie Credland, Linda Curran, George Derx, Nuala Fennelly, Neil Gethin, Sean Gibbons, Pat Haith, James Hart, John Healy, Charlie Hogarth, Mark Houlbrook, Eva Hughes, Alan Jones, R. Allan Jones, Majid Khan, Jane Kidd, Pat Knight, Sue Knowles, Chris McGuinness, Sue McGuinness, John McHale, Bill Mordue, Jane Nightingale, Andy Pickering, Cynthia Ransome, Tony Revill, Kevin Rodgers, Craig Sahman, Alan Smith, Clive Stone, Austen White, Sue Wilkinson and Jonathan Wood.

APOLOGIES

Apologies for absence were received from the Councillors Phil Cole, Susan Durant, Rachel Hodson, Sandra Holland, Ken Keegan, Ted Kitchen, John Mounsey and Dave Shaw.

22. RECENT DEATH OF MR. TONY STOREY, O.B.E., HONORARY FREEMAN OF THE BOROUGH AND FORMER HEADTEACHER OF HAYFIELD SCHOOL

Elected Members, Officers and members of the public, observed a minute's silence as a mark of respect and remembrance in relation to the recent death of Mr. Tony Storey, O.B.E., Honorary Freeman of the Borough and the former Headteacher of Hayfield School, who died suddenly in hospital on 3rd June, 2015.

23. DECLARATIONS OF INTEREST

Councillor Rachael Blake declared an interest in relation to Agenda Item No. 13, 'Motion by Councillor Bill Mordue', by virtue of being employed by HS2 Limited.

24. MINUTES OF THE ANNUAL MEETING OF COUNCIL HELD ON 22ND MAY, 2015

RESOLVED that the Minutes of the Annual Meeting of Council held on 22nd May, 2015, a copy of which had been circulated to each Member, be approved as a correct record and signed by the Chair.

25. TO RECEIVE ANY ANNOUNCEMENTS FROM THE CHAIR OF COUNCIL, THE MAYOR, MEMBERS OF THE CABINET OR THE HEAD OF THE PAID SERVICE

The Chair of Council, Councillor Paul Wray, made the following Announcements:-

“I am pleased to inform Elected Members and members of the public that Doncaster will be hosting Yorkshire Day this Saturday, 1st August, 2015.

We are proud to welcome Civic Leaders from across the Yorkshire Region to join us for a programme of events that will begin with a parade through the Town Centre at 9.45am, led by Armthorpe Elmfield Band.

The parade will pass by the Frenchgate Centre and will arrive at the Minster for a Service of Celebration at 10.45am. All are welcome.

There are activities in our award winning market, afternoon teas in the Mansion House and Doncaster Brewery is launching a keepsake beer.

I hope you will all consider coming along and help us to showcase to the region, all that is good about Doncaster.

I would also like to congratulate one of our youngsters, Bailey Matthews, who is only 8 years old and managed to complete a Triathlon on Saturday. Bailey who has cerebral palsy, let go of his walking aid (walker) to finish the race unaided. Bailey is a very brave young man and we should applaud him.”

The Mayor of Doncaster, Ros Jones, made the following announcement:-

“Congratulations to Councillor John McHale and Tim Hazletine who have both received a ‘Locality 2015 Public Sector Hero award’. Councillor McHale for the ‘Keep it Local’ category and Tim Hazletine for the ‘Growing Community Enterprise’ category. I am delighted that Doncaster is showcasing what we can do.”

On behalf of the Chief Executive who was unable to attend the meeting, Peter Dale, the Director of Regeneration and Environment, made the following announcement:-

“I would like to introduce to Members, Damian Hall, the new Director of Learning Opportunities and Skills, who is here in the Chamber this evening. Damian formally starts in his post at the end of August.”

Councillor Pat Knight, Cabinet Member for Public Health and Wellbeing, made the following announcement:-

“The Health and Wellbeing Strategy Refresh is out for consultation. If Members have not already received an email about this, they will be doing so shortly. If any Members have any comments on the Strategy, they can respond via www.surveymonkey.com.”

Councillor Bill Mordue, Cabinet Member for Business, Skills, Tourism and Culture, made the following announcement:-

“I would like to provide Members with a brief update on the (International) Jet Ski event which was held last weekend at the Lakeside. This is a good news story for Doncaster. Our Jet Ski run attracted record numbers; 7 to 8,000 visitors, 900 riders and support staff. Apparently the weather on Sunday was appalling. We have had a lot of publicity around this event. The Yorkshire Post took some good pictures that were streamed to over 100 countries which provided some good images of Doncaster and in particular, the Lakeside. There were over 7,000 followers on social media. The Jet Ski sport has huge potential and is shown on the Sky Sports channel. This promotes a good image for Doncaster and the Lakeside. DMBC received excellent praise from the promoters/sponsors of the event. I would like to thank Brian Hill and Richard Young from Doncaster Council, for what turned out to be a great event.”

26. QUESTIONS FROM THE PUBLIC IN ACCORDANCE WITH COUNCIL PROCEDURE RULE 13

No questions from the public had been received for this meeting.

27. CORPORATE PLAN REFRESH (Minute No. 23 – 13th June, 2014)

Further to the above Minute, the Council considered a report, presented by the Mayor of Doncaster, Ros Jones, which sought Members approval of the refreshed Corporate Plan.

It was reported that Full Council had already approved a three year Corporate Plan at its meeting held in June last year. As a number of its objectives had been successfully met, such as coming out of Government Intervention and establishing the Children’s Trust, it had been decided to undertake some small changes to reflect these successes and detail new challenges. It was also an opportunity to introduce Outcomes Based Accountability as the method of managing progress against the Corporate Plan; the starting point of which was to reword the Corporate Plan outcomes as whole population outcomes.

Members noted that detailed discussions had taken place with the Executive Board, Portfolio Holders and Directorate Management Teams. The Corporate Plan outcomes and objectives had been considered and refined, with key measures identified. A copy of the refreshed Corporate Plan with associated indicators and measures, was attached as an Appendix to the report.

It was also reported that Heads of Service Plans were under development, alongside the PDR process, which would include the additional indicators or measures that did not appear in the Corporate Plan and would also capture Directorate objectives which could be escalated to a Corporate Plan level, if appropriate.

In response to the written submission of a series of recommendations by the Chair of the Overview & Scrutiny Management Committee following the draft Corporate Plan being considered at an informal workshop meeting of the Overview & Scrutiny Management Committee on 1st July, the Mayor stated that she was grateful to the Committee for considering the plan and was pleased that Committee Members were supportive of what had been produced. The Mayor noted that the comments made by Committee Members were very much in line with the Cabinet's own views, for example the importance of improving Schools and education. The Mayor also pointed out that she had written back to the Committee to provide reassurance that these important issues would be strongly managed as part of the plan and that progress would be regularly reported. Other issues raised by the Committee as part of the process included comments on associated operational issues such as the Government's closure of the Independent Living Fund, the location of air quality monitoring stations and bringing empty properties back into use.

Following the presentation of the report, Members were afforded the opportunity to comment on the plan.

RESOLVED that the refreshed Corporate Plan, be approved.

28. COMMUNITY SAFETY STRATEGY 2014/17 REFRESH AND OUTLINE OF SAFER STRONGER DONCASTER PARTNERSHIP PRIORITIES 2015-16

The Council received a report, presented by Councillor Chris McGuinness, Cabinet Member for Communities and the Voluntary Sector, which provided an update on the 2015 refresh of the 2014/17 Community Safety Strategy.

It was reported that the Strategy was a statutory plan which required endorsement by Council, but was produced and owned by the wider Safer Stronger Doncaster Partnership who had a legal duty to work together to reduce reoffending, deal with crime and disorder, anti-social behaviour, alcohol and substance misuse, and any other behaviour which had a negative effect on the local environment, and to produce a plan outlining how this would be achieved.

Members noted that the refreshed Strategy provided an overview of the key achievements in the last twelve months and how the refreshed priorities sought to achieve better outcomes for the people of Doncaster. Whilst the public consultation had provided reassurance that the current priorities were the priorities that the public wanted addressing, the challenges that remained were also acknowledged which included responding to new threats from the use of Novel Psychoactive Substances (legal highs) and working with the Authority's partners to tackle crime and anti-social behaviour issues, using early intervention and prevention, as well as exploiting new legislation.

It was also reported that protecting vulnerable people would also remain a key challenge and that support to the Safeguarding Adult and Children's Board would be continued, including developing stronger links and working together to tackle areas such as Domestic Abuse, Child and Adult Sexual Exploitation and Sexual Abuse. Through strong enforcement approach, supported by early intervention and prevention and responding effectively when needed, it was noted that the citizens of Doncaster would see improved outcomes in terms of feeling safer, being safer and getting the support they needed with access to improved services.

Councillor Chris McGuinness was pleased to note that the consultation hadn't solely relied on the Internet responses, as others had done so in the past. Councillor McGuinness also reported that a briefing for all Members would be held in due course on how the Council managed Anti-Social Behaviour.

Following the presentation of the report, Members were afforded the opportunity to comment on the strategy.

In response to concerns raised by Councillor Cynthia Ransome with regard to there being a slight reduction in Anti-Social behaviour by 4% in the last quarter, Councillor Chris McGuinness reported that due to changes in the law on Anti-Social Behaviour legislation, there were now other means that the Council could use to address this issue. He explained that the key issue for the Council was how the Council would enforce these powers. Councillor McGuinness undertook to raise this issue with the relevant Officer.

Councillor McGuinness encouraged all Members to attend the seminar, which he felt would be beneficial to Members. He also reported that he was scheduled to meet with South Yorkshire Police on Monday afternoon and encouraged Members to contact him if they had any issues they would like him to bring to the attention of the Police.

Councillor Jonathan Wood referred to the refreshed priorities of the Community Safety Strategy, as outlined in paragraph 5 of the report, which highlighted the reduction of Crime and Anti-Social Behaviour with a focus on restorative justice and visibility within communities, as well as the use of new tools and powers to address these issues.

Councillor Wood stated that under the former administration, the Council had introduced a 'Litter Bugs' Restorative Justice Scheme, which gave children the option to tidy up the area where they lived instead of paying a fine. He welcomed Restorative Justice and asked Councillor McGuinness to look at whether enhanced proposals could be introduced, particularly in relation to children and people disposing of litter improperly, in order for people to recognise the implications of what they had done and for them to respect their communities, and the consequences if they did not do so.

In response, Councillor Chris McGuinness stated that under the Restorative Justice Plan, he was aware that there was a recruitment plan for volunteers. He gave an undertaking that Officers would provide Councillor Wood with a briefing note on the current position.

RESOLVED that the refreshed content of the Community Safety Strategy 2014/17, be approved.

29. OVERVIEW AND SCRUTINY ANNUAL REPORT 2014/15

The Council considered the Overview and Scrutiny Annual Report presented by Councillor Jane Nightingale, Vice-Chair of the Overview and Scrutiny Management Committee (OSMC), which highlighted the progress of Doncaster Council's Overview and Scrutiny function during 2014/15. The report also provided a short summary of some of the work carried out by OSMC and its four Standing Panels during 2014/15 and also highlighted some of the key achievements and the impacts that Overview and Scrutiny had made over the past year, and identified priorities for 2015/16.

Councillor Nightingale initially placed on record her appreciation to Members, the Executive, Officers, Partners, Stakeholders and the public, who had attended meetings and contributed to the Overview and Scrutiny process. She hoped that this report reflected the value that an effective Overview and Scrutiny function could bring to the organisation. She also looked forward as to how Overview and Scrutiny could positively contribute to improving the delivery of services such as health and adult social care, environment, children's issues, regeneration, housing and within communities, in delivering the Corporate Plan whilst the Council continued to effectively manage its finances.

Councillor Nightingale drew Members attention to the key impacts and achievements which had arisen from the work of Overview and Scrutiny which included all aspects of the Overview and Scrutiny process, policy review and development, reviewing performance, the work of partners, and providing a critical friend role and appropriate challenge.

Councillor Nightingale also highlighted that a new outcome focused structure had been introduced to Scrutiny in June 2014, with the OSMC undertaking a stronger management and co-ordination role. It was intended to continue to maintain a greater focus on a smaller number of important issues that Overview and Scrutiny could review in detail. The Panels focused on reviewing topics in-depth to provide suggestions for improvement on such areas as educational attainment, the new waste collection contract, the delivery of additional housing, loneliness and social isolation.

Members noted that a new Health and Adult Social Care Panel had been established which had developed stronger links with the Health and Wellbeing Board and other partners, to support improvements to the health of people in the Borough. The Panel also carried out the Council's formal Health Scrutiny responsibilities. This change had provided flexibility for Overview and Scrutiny to respond to important issues of public concern that had arisen during the course of the year. An example of which was the review undertaken of the Council and partnership arrangements to protect against Child Sexual Exploitation.

It was also reported that Overview and Scrutiny continued to hold a number of training workshops including Chair's Training, Scrutiny and Challenge and Questioning and Listening Skills.

In conclusion, Councillor Nightingale once again thanked all Overview and Scrutiny Members, Partners, Stakeholders, Officers and members of the public, who had contributed to the Overview and Scrutiny process last year and she hoped that Overview and Scrutiny would continue to build on its successes.

Following the presentation of the report, Members were afforded the opportunity to comment on the report.

Councillor Jonathan Wood wished for it to be placed on record his disappointment at the content of the report, as he felt that it didn't fully reflect the views of all Members sitting outside of the Executive. He held the view that opposition Members were not fully engaged in the process, as they were not afforded the opportunity to Chair a Scrutiny Panel. He was also of the opinion that whilst Scrutiny was able to ask questions of the Executive, they were unable to challenge the Executive.

In response to a question from Councillor R. Allan Jones in relation to 3,500 empty properties around the Borough that should be put into use and that Overview and Scrutiny should look at this issue, Councillor John McHale reported that the Regeneration and Housing Overview and Scrutiny Panel comprising Members from all Political Groups, had produced a very comprehensive suite of recommendations which had arisen from the Panel's review of the Council's Assets and Housing. He gave an undertaking for Officers to provide Councillor Jones with the details.

RESOLVED that the Overview and Scrutiny Annual Report 2014/15, be noted.

30. APPOINTMENT OF CONSERVATIVE COUNCILLOR REPRESENTATIVE TO THE SHEFFIELD CITY REGION COMBINED AUTHORITY'S AUDIT COMMITTEE

The Council considered a report, presented by Roger Harvey, the Assistant Director of Legal and Democratic Services, and Monitoring Officer, which sought the appointment of a Conservative Councillor as a representative of the Council, to serve on the Sheffield City Region Combined Authority's (SCRCA) Audit Committee which was in accordance with the SCRCA's political balance requirements. This appointment would be in addition to the Council's current representative.

It was reported that at its meeting held on 7th March 2013, Council agreed that Doncaster Council would join the SCRCA, which became a legal entity on 1st April, 2014. Since that time, the Council had also appointed Member representatives to the SCRCA's Overview and Scrutiny, Transport and Audit Committees. Having previously appointed the Council's Chair of Audit Committee, Councillor Austen White (Labour) to serve on the SCRCA Audit Committee for the 2015/16 Municipal Year, the Council had been informed that Doncaster was also entitled to appoint 1 Conservative Councillor to sit on this body.

Members noted that in terms of the selection of nominees, the SCRCA had indicated that its preferred arrangement was for the same Local Authority representatives to sit on both the SCRCA Overview and Scrutiny Committee and the SCRCA Audit Committee, as meetings of both Committees had been aligned to meet on the same day, although member Authorities were free to nominate different representatives if they so wished.

Subsequently, upon seeking a nominated representative from the Conservative Group, it was proposed that Councillor R. Allan Jones be appointed as the Conservative representative on the SCRCA Audit Committee.

RESOLVED that Councillor R. Allan Jones, be appointed as the Conservative representative on the SCRCA Audit Committee.

31. PROPOSED REVISION TO THE COMPOSITION OF THE AUDIT COMMITTEE HEARINGS SUB-COMMITTEE (Minute No. 16 – 13th June, 2014 and Audit Committee Minute No. 6(2) – 16th July, 2015)

Further to the above Minutes, the Council considered a report presented by Roger Harvey, the Assistant Director of Legal and Democratic Services, and Monitoring Officer, which sought approval to revise the composition of the Audit Committee's Hearings Sub-Committee, by discontinuing Parish Council representation on the Audit Committee's Hearings Sub-Committee.

It was reported that as the Audit Committee had responsibility for corporate governance that incorporated ethical governance (the focus of the former Standards Committee) it was agreed by Council at its meeting on 13th June, 2014, to disband the Standards Committee and transfer its functions to the Audit Committee. To enable the Audit Committee to have a mechanism in place to deal with complaints against Councillors that could not be resolved informally, it was also agreed to establish a Hearings Sub-Committee of the Audit Committee. This Sub-Committee currently comprised two co-opted Parish Council representatives and two co-opted Independent (non-Councillor) representatives. As the terms of office of the Parish Council representatives on the Hearing Sub-Committee were due to expire on 20th July 2015, it was necessary to review the composition of the Sub-Committee.

Members noted that the Localism Act 2011, introduced a new process with a much greater emphasis on resolving complaints on a more informal basis. Since its establishment in 2012, the Hearings Sub-Committee had never been convened. Furthermore, the need for Parish Council representation in any hearings process was no longer a statutory requirement. Accordingly, at its meeting held on 16th July 2015, the Audit Committee recommended to Full Council that the Parish Council representation on the Audit Committee's Hearings Sub-Committee be discontinued on the understanding that this was no longer a statutory requirement and that the membership of the Hearings Sub-Committee, if it should ever meet, would still include an independent element by way of the existing Independent (non-councillor) Co-optees who served on that body.

Following the presentation of the report, Members were afforded the opportunity to comment on the report.

RESOLVED that Parish Council representation on the Audit Committee's Hearings Sub-Committee should cease with immediate effect for the reasons outlined within paragraphs 6 and 7 of the report.

32. CHANGES TO THE COUNCIL'S CONSTITUTION

The Council considered a report presented by Roger Harvey, the Assistant Director of Legal and Democratic Services, and Monitoring Officer, which sought approval to revise the Council's Constitution in response to an issue which had arisen since the Constitution was last reviewed in October 2012.

It was reported that the Council's Constitution set out how the Council operated, how decisions were made and the procedures which were followed to ensure that these were efficient, transparent and accountable to local people. Some of the processes were required by law, whilst others were chosen by the Council. Paragraph 25.1 of Council Procedure Rules, required that Members must stand when addressing the Council Chamber; a requirement which dated back to the time when Full Council was based at the Mansion House. Standing to speak was necessary in order to ensure that the speaker could be heard.

Members noted that the installation of a modern audio system in a new purpose-built Council Chamber had made the need to stand for this reason unnecessary. Standing to address the Chamber could also be seen as a mark of respect to the Chair. Currently, if a Member had difficulties standing due to disability or ill health, they were required to seek a dispensation from the Chair to allow them to speak whilst remaining seated. However, requiring Members who may be disabled, or otherwise have mobility issues, to have to apply for a dispensation in such circumstances, would be contrary to the principles of the Equality Act 2010.

It was also noted that arrangements were in hand to expand the current facilities within the Council Chamber to allow for the audio and video recording of Council meetings, and potentially other meetings in the Chamber. It was anticipated that a report on these arrangements, including the introduction of a protocol and any necessary further changes to the Constitution, would be considered at the next meeting of Council.

Councillor James Hart, along with other Members of the Conservative Group voiced their dissent to removing the requirement for Members to stand whilst addressing the Chamber. They held the view that the current arrangements allowed members of the public to see which Members were speaking and where they were seated. The Conservative Group proposed that Members continue to remain standing whilst addressing the Chamber and that the specific dispensation remain for those Members who were unable to fulfil the requirement to stand, because of health reasons, disability or other personal reasons.

In accordance with Council Procedure Rule 21.4, a recorded vote was taken on the recommendations contained within the report, which was declared as follows:-

For – 36

Chair of Council, Councillor Paul Wray, Mayor of Doncaster, Ros Jones, Deputy Mayor Councillor Glyn Jones and Councillors Nigel Ball, Iris Beech, Joe Blackham, Rachael Blake, Elsie Butler, John Cooke, Tony Corden, Jessie Credland, Linda Curran, George Derx, Nuala Fennelly, Neil Gethin, Pat Haith, John Healy, Charlie Hogarth, Mark Houlbrook, Eva Hughes, Alan Jones, Majid Khan, Jane Kidd, Pat Knight, Sue Knowles, Chris McGuinness, Sue McGuinness, John McHale, Bill Mordue, Jane Nightingale, Tony Revill, Kevin Rodgers, Craig Sahman, Clive Stone, Austen White and Sue Wilkinson.

Against – 12

Vice-Chair, Councillor David Nevett and Councillors Nick Allen, Bev Chapman, Jane Cox, Steve Cox, Sean Gibbons, James Hart, R. Allan Jones, Andy Pickering, Cynthia Ransome, Alan Smith and Jonathan Wood.

Abstain – 0

On being put to the meeting, the Motion was declared CARRIED.

RESOLVED that paragraph 25.1 of the Council Procedure Rules relating to the requirement for Members to stand whilst addressing the Council Chamber, be removed.

33. TO CONSIDER THE FOLLOWING MOTION, WRITTEN NOTICE OF WHICH HAS BEEN GIVEN BY COUNCILLOR BILL MORDUE AND SECONDED BY COUNCILLOR JOE BLACKHAM, IN ACCORDANCE WITH COUNCIL PROCEDURE RULE 16.1

In accordance with Council Procedure Rule 16.1, a Motion was submitted by Councillor Bill Mordue and Seconded by Councillor Joe Blackham:-

“For too long a disproportionate amount of public money has been allocated to major infrastructure projects in London and the South East, hindering economic growth in Yorkshire and failing to address the north-south economic divide.

Doncaster Council is deeply disappointed by the Government’s broken promise to deliver major transport infrastructure improvement works in the region. This Council calls on the Government to reinstate its plans for electrification of the Trans Pennine and Midland Mainline routes, and proceed with the full East Coast Main Line crossing programme, by ensuring that funding is put in place to end the current ‘pause’, and confirming a new timetable for delivery of these important projects.

Failure to do so will negatively impact passengers and businesses, and seriously brings into question this Government’s stated commitment to the Northern Powerhouse.”

The Chair afforded all Members in the Chamber, the opportunity to speak on the Motion.

A vote was taken on the Motion proposed by Councillor Bill Mordue, which was declared as follows:-

For – 47

Against – 0

Abstentions – 0

On being put to the meeting, the Motion was declared CARRIED.

RESOLVED that for too long a disproportionate amount of public money has been allocated to major infrastructure projects in London and the South East, hindering economic growth in Yorkshire and failing to address the north-south economic divide.

Doncaster Council is deeply disappointed by the Government's broken promise to deliver major transport infrastructure improvement works in the region. This Council calls on the Government to reinstate its plans for electrification of the Trans Pennine and Midland Mainline routes, and proceed with the full East Coast Main Line crossing programme, by ensuring that funding is put in place to end the current 'pause', and confirming a new timetable for delivery of these important projects.

Failure to do so will negatively impact passengers and businesses, and seriously brings into question this Government's stated commitment to the Northern Powerhouse.

34. TO CONSIDER THE FOLLOWING MOTION, WRITTEN NOTICE OF WHICH HAS BEEN GIVEN BY COUNCILLOR PAT KNIGHT AND SECONDED BY COUNCILLOR GEORGE DERX, IN ACCORDANCE WITH COUNCIL PROCEDURE RULE 16.1

In accordance with Council Procedure Rule 16.1, a Motion was submitted by Councillor Pat Knight and Seconded by Councillor George Derx:-

"Hatfield Colliery is the last operational mine in South Yorkshire, one of just three in the whole country, and a significant employer in the area with over 400 members of staff. Production has now ceased, probably for the final time.

The early closure of the pit will end up costing the UK more money, not less. Calculations made by the company suggest that the extra investment required to keep the mine open as planned until summer 2016 would have been more than offset by tax and VAT revenues coming back to Government.

This calculation does not take account of the money Government will now pay out in benefits to miners who are not able to find alternative work. Nor does it factor in the impact of early closure on the 100 companies in the supply chain, the local economy, or the social effects on the local community.

The miners at Hatfield were led to believe that they would have another 12 months of work and could plan their futures. However, the Government refused to extend an existing loan arrangement despite the company arranging contracts to sell more than half their coal.

This Council calls on Government to think again, and do all that it can to support the miners of Hatfield Colliery, their families and the communities that it supports."

The Chair afforded all Members in the Chamber, the opportunity to speak on the Motion.

A vote was taken on the Motion proposed by Councillor Pat Knight, which was declared as follows:-

For – 40

Against – 0

Abstentions – 6

On being put to the meeting, the Motion was declared CARRIED.

RESOLVED that Hatfield Colliery is the last operational mine in South Yorkshire, one of just three in the whole country, and a significant employer in the area with over 400 members of staff. Production has now ceased, probably for the final time.

The early closure of the pit will end up costing the UK more money, not less. Calculations made by the company suggest that the extra investment required to keep the mine open as planned until summer 2016 would have been more than offset by tax and VAT revenues coming back to Government.

This calculation does not take account of the money Government will now pay out in benefits to miners who are not able to find alternative work. Nor does it factor in the impact of early closure on the 100 companies in the supply chain, the local economy, or the social effects on the local community.

The miners at Hatfield were led to believe that they would have another 12 months of work and could plan their futures. However, the Government refused to extend an existing loan arrangement despite the company arranging contracts to sell more than half their coal.

This Council calls on Government to think again, and do all that it can to support the miners of Hatfield Colliery, their families and the communities that it supports.

35. QUESTIONS BY ELECTED MEMBERS IN ACCORDANCE WITH COUNCIL PROCEDURE RULES 15.2 AND 15.3

A. Questions on Notice

In accordance with Council Procedure Rule 15.2, the Chair accepted the following question from an Elected Member during “Question Time”:-

(a) From Councillor Andy Pickering to the Mayor of Doncaster, Ros Jones:-

Q. “We have concerns regarding the policy of charging in Mexborough's multi-storey car park. Since the charge was passed in to the 2013/14 budget, circumstances have changed; Mexborough no longer has a Town Centre supermarket.

Mexborough has five car parks, three chargeable operated by private companies; the current policy leaves Mexborough with only one free car park at a time when neighbouring Towns have no charging and are having new supermarkets constructed. Mexborough has benefited from a 500k investment to assist regeneration. Would Mayor Jones be prepared to re-examine the issue of charging in order to give that investment the best chance of success?"

A. The Mayor gave the following response:-

"I'd like to thank Councillor Pickering for his question.

My Cabinet and I are absolutely committed to the regeneration and economic success of Mexborough. Ensuring that Mexborough is able to thrive is vital to both local residents and the economy of our Borough as a whole. That is why we have taken action to make improvements in the Town, with over half a million pounds invested in the regeneration of Mexborough Market and upgrades to the High Street.

However, I certainly recognise your concerns. We are in difficult economic and financial circumstances, something that has been seen on Mexborough High Street with the closure of shops such as Tesco. That is why I put a hold on the introduction of the parking charges that were agreed by Council in the budget. I am determined not to undermine the work we are doing to boost the Town.

I am confident that our regeneration project will bear fruit. It is already giving a new lease of life to the Market and I am hopeful it will also help to generate new interest in empty shop units, both in the Market Square and on the High Street.

We have already made some improvements to the multi-storey car park and we will be completing those works later this year, when the lift is brought back into use.

All Councillors in this Chamber will be aware that between 2010 and 2015, the Government grant to Doncaster Council was cut from £270m per year to £148m per year. The Conservative Government has made clear it intends to continue with these draconian cuts and this will hit services in Doncaster. For this reason, I cannot make an indefinite commitment not to introduce parking charges in Mexborough. To do so would mean making further cuts to other Council budgets which are also under massive pressure and impacting other communities in the Borough.

However, the car park will remain free whilst work is being undertaken and we allow the High Street to benefit from the Market regeneration project. We will keep the situation under close review and I will not undermine the opportunities that are being created through our recent investment in the Town.”

In accordance with Council Procedure Rule 15.7, Councillor Andy Pickering asked the Mayor the following supplementary question:-

- Q. “I would like to thank the Mayor for her response to my question, and will say we understand the Council's position in these challenging times.

However, your reply states ‘you are determined not to undermine the work we are doing to boost the Town’. We share this determination and are equally committed to the regeneration of our Town, but we remain convinced that car parking charges will adversely affect our shared vision of the regeneration project bearing fruit.

As to the budgeting implications suggested, we remain unconvinced that this change will achieve the anticipated contribution, particularly in view of the loss of Tesco, our only Town Centre supermarket. Can the Mayor confirm that a revised income forecast from this charge has been completed following the departure of our last Town Centre supermarket, and can she confirm that the forecast has been completed and if so, is she confident that the revised forecast will achieve the required budgetary commitment?”

- A. The Mayor gave the following response:-

“We can’t do anything until a forecast has been undertaken, but this cannot be carried out until we can ascertain whether we can introduce a parking charge. This must be dependent upon what retail stores come forward and then we will have to look again if we need to revise the estimate. We will continue to maintain and review the situation to obtain the best option and to regenerate Mexborough. This has been instigated by the Labour Group and by myself as Mayor.”

B. Questions Without Notice

In accordance with Council Procedure Rule 15.2, the Chair accepted the following questions from Elected Members during ‘Question Time’:-

A. Questions to Ros Jones, Mayor of Doncaster

- Q. Councillor R. Allan Jones asked the Mayor of Doncaster, Ros Jones:-

“I want to raise two points. In relation to my first point, throughout the papers here before Members today, we do not see any reference to the actual dates of when the reports were composed or revised as part of the process. I would like the Executive to look at this so that in future when I pick up a report, I will have reference to when the report was actually written, in order that I can see what changes have been made. An example of this was at an Overview and Scrutiny meeting. I received a report and I had to inform the Chair that the report had already been considered by Cabinet. However, there was no reference of this in the report. I have brought these issues to the attention of the Audit Committee at the last meeting.

In relation to my second point, as being a volunteer in my Library and also as a Library user, I understand that the Council has a policy in place where the screens switch off after 2 minutes use, which is causing a lot of concern in my Library and in the Ward that I serve. I am asking if this can be changed. Can you look into this please?”

A. The Mayor gave the following response:-

“All reports coming to Council and considered at this meeting this evening have been put on the Forward Plan, including any items that are to be considered by Cabinet. All reports that are to be considered by Full Council have a date on them. I ask that if you can put the issues you wish to raise in writing, I’m sure Officers will look at them.

In relation to your second question regarding screens in Libraries, I am assuming that you are talking about ‘computer’ screens. I think you should have directed your question through to ICT. But, if you feel that the policy needs amending, I have no problem with this. You will need to speak to ICT. I am not sure if this practice is common across the Borough.”

Q. Councillor James Hart asked the Mayor of Doncaster, Ros Jones:-

“This morning, I was notified of a tender on the Council’s website in respect of a tender for a consultant to carry out a review of areas of Green Belt in the Borough. The LDF Core Strategy was identified as no significant changes to Green Belt to meet growth targets.

Whilst looking at the desk top based tender documents this morning, the review was not just looking at Doncaster, but also Bawtry, Tickhill, Edlington, Toll Bar and other areas.

What is the Mayor doing to protect Green Belt in the Borough and in particular, the East of Doncaster, which has been unprotected over recent years?"

A. "You need to have a look at the Council's Local Plan and input into that. We need to have a Local Plan to see what the whole Borough wants. Green Belt is what it is. I don't look at every tender. I suggest that if there is anything specific that you have any issues with, please write to me and I will get someone to respond to you in writing."

Q. Councillor John Cooke asked the Mayor of Doncaster, Ros Jones:-

"In relation to the St. Leger Homes improvement programme, can you clarify whether the Government has withdrawn funding. If this is the case, who bears the responsibility if the improvements are not completed?"

A. The Mayor gave the following response:-

"The Government has just announced that housing is going to receive 1% less funding per year. St. Leger homes will be working through their business plan. We will receive £16.7m less in income and therefore, the Capital Programme will slip. Decency Works will be completed this year. Slippage with the Capital Programme will happen every year, but we will continue to review the situation."

Q. Councillor Jonathan Wood asked the Mayor of Doncaster, Ros Jones:-

"Regarding the Green Belt, you heard a statement from Councillor Hart regarding the Green Belt. I support the Greenbelt in its current form. Do you Mayor support the Green Belt in its current form?"

A. The Mayor gave the following response:-

"We need to see what the Local Plan produces for this Borough before any decisions are made. The actual amount of Green Belt needs to be determined. I have always been a supporter of Green Belt, but we need a longer term view."

Q. Councillor Chris McGuinness asked the Mayor of Doncaster, Ros Jones:-

“Changes to the Green Belt have been brought about by Central Government. The legislation and the guidance from the Government changes month by month. Can I ask the Mayor if she thinks that the Government is in favour of the Green Belt?”

A. The Mayor gave the following response:-

“You can see what’s in the Government’s mind. We have seen that the Government has used Green Belt land for building on. We need to preserve as much Green Belt in the Borough as we can. As far as Planning is concerned, I can’t get involved with individual aspects however, I can get involved in Planning Policy.”

B. Questions to the Deputy Mayor, Councillor Glyn Jones, Cabinet Member for Adult Social Care and Equalities

Q. Councillor Cynthia Ransome asked the Deputy Mayor, Councillor Glyn Jones:-

“Seven Residential Homes were destined to close in November, 2013. The reason given for this was that they are too expensive to run. Through ‘bed blocking’ there is a loss in Council revenue. Cabinet decided to close the Homes in June 2014. When is privatisation going to happen and to what cost to Doncaster?”

A. The Deputy Mayor gave the following response:-

“We are currently working towards this. We never said that Residential Homes would close. The Council will be signing over the Homes to Runwood on 1st September. There will be no extra costs associated with the running of the Homes. Runwood would run with the Council’s existing client base.”

In accordance with Council Procedure Rule 15.7, Cynthia Ransome asked the Deputy Mayor the following supplementary question:-

Q. “How can there be no cost to the Council when they have got seven businesses. Are we paying them a fund for the work that should have been done?”

A. The Deputy Mayor gave the following response:-

“A review will be undertaken in relation to the people transferring to those Homes. If an individual is receiving Residential Care and is sponsored by the Authority, the funding will come from the Council’s budget.”

C. Questions to Councillor Joe Blackham, Cabinet Member for Regeneration and Transportation

Q. Councillor Jonathan Wood asked Councillor Blackham:-

“My question relates to the disruption on the North Bridge. As you come over the bridge coming into the Town Centre, northbound on to St. Marys Bridge, whilst the traffic on the chicane is flowing, the left hand lane is always backed up with traffic all the way up to York Road, which is because the traffic light is still set up as a regular light. Drivers are being forced to take the left hand lane preventing them from filtering into the right hand lane and therefore, no traffic is going under the underpass. Can it be suspended or be pedestrian friendly. To have a filter lane in place all the time might alleviate the problem?”

A. Councillor Blackham gave the following response:-

“I will ask the Council’s Highways Officers to look into the issue you have raised.”

D. Questions to Councillor Tony Corden, Cabinet Member for Customer, Corporate and Trading Services

No questions were put to Councillor Tony Corden, Cabinet Member for Customer, Corporate and Trading Services.

E. Questions to Councillor Nuala Fennelly, Cabinet Member for Children, Young People and Schools

Q. Councillor James Hart asked Councillor Nuala Fennelly:-

“The NEET (Not in Education, Employment or Training) scorecard published this week shows some good progress made across the Local Authority, in particular our growing knowledge of what 16 to 18 year olds are doing; up 7.1%. But, it also highlights areas in which Doncaster is still weak, such as our higher than average 18 year old NEETs; now at 8.7%, and the percentage of 19 year olds achieving a level 3 qualification which is nearly 10% under the average for England. What forward plans do we have in place to address these two failing areas?”

A. Councillor Nuala Fennelly gave the following response:-

“The reason we struggle with 18 year old NEETs is because when they leave school and go to college, there is a delay in receiving the information. There will be a plan regarding how all NEETs come together now that the Team have moved out of Education into the Regeneration Directorate. Regeneration will be putting together a plan to deal with this issue. I will ask an Officer to put a statement together, in terms of where we are with the Plan.”

F. Questions to Councillor Sandra Holland, Cabinet Member for Housing and the Environment

In the absence of Councillor Sandra Holland, Cabinet Member for Housing and the Environment, the Chair of Council informed Members that any questions for Councillor Holland should be submitted in writing to the Executive Office after this meeting and that the Cabinet Member would respond accordingly.

G. Questions to Councillor Pat Knight, Cabinet Member for Public Health and Wellbeing

No questions were put to Councillor Pat Knight, Cabinet Member for Public Health and Wellbeing.

H. Questions to Councillor Chris McGuinness, Cabinet Member for Communities and the Voluntary Sector

Q. Councillor Cynthia Ransome asked Councillor Chris McGuinness:-

“In the 2014/15 Municipal Year, there were over 1,100 Fixed Penalty Notices issued for littering which resulted in an income of £55,000 in fines, but in 2010/11, there were 3,400 Fixed Penalty Notices; one case alone resulted in a fine of £250,000. Do you visualise any improvements in the service on continuing to deliver at this rate?”

A. Councillor Chris McGuinness gave the following response:-

“In the past, Fixed Penalty Notices were picked up quickly by the Neighbourhood Teams. Now the Neighbourhood Teams have fewer staff. The item we are about to look at by the Super Enforcement Structure, is to bring in an outside company to enhance the process. It’s a question of resources.”

I. Questions to Councillor Bill Mordue, Cabinet Member for Business, Skills, Tourism and Culture

No questions were put to Councillor Bill Mordue, Cabinet Member for Business, Skills, Tourism and Culture.

J. Questions to Councillor John Mounsey, Chair of the Overview and Scrutiny Management Committee

In the absence of Councillor John Mounsey, Chair of the Overview and Scrutiny Management Committee, no questions were put to the Vice-Chair of the Overview and Scrutiny Management Committee, Councillor Jane Nightingale.

36. MINUTES OF THE JOINT AUTHORITIES

RESOLVED that the Minutes and Briefing Notes of the following Joint Authorities, be noted:-

- A. South Yorkshire Police and Crime Panel held on 19th March and 29th June, 2015.
- B. Sheffield City Region Combined Authority held on 16th February, 30th March and 15th May, 2015.
- C. South Yorkshire Fire and Rescue Authority held on 16th February, 29th June (Annual) and 29th June (Ordinary) 2015, and Section 41 Briefing Notes for March, April, June and July 2015.
- D. South Yorkshire Pensions Authority held on 19th March, 11th June (Annual) and 11th June (Ordinary) 2015.

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To the Chair and Members of Full Council

Statutory Youth Justice Plan 2015-16

Relevant Cabinet Member(s)	Wards Affected	Key Decision
Nuala Fennelly/ Chris McGuinness	All	(P350)

EXECUTIVE SUMMARY

1. The purpose of this report is to present a new statutory, strategic Youth Offending Service Plan (YOSP) for 2015-2016 for the Youth Offending Service (YOS) in Doncaster where responsibility for the discharge of the plan lies. The YOSP is due for review and submission to the Board annually.

The Plan sets out the resourcing and value for money, challenges to future provision, structure and governance, partnership arrangements and risks to future delivery for the service. In relation to these, actions and timescales are set to develop the service and ensure the best service for the children and young people of Doncaster.

EXEMPT REPORT

2. This report is not an exempt report

RECOMMENDATIONS

3. That the Youth Justice Plan is approved.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

4. The citizens of Doncaster will be protected from offending, re-offending and the fear of crime. The successful implementation of the Youth Justice Plan will contribute to an overall reduction in offending and will, through the delivery of a revised prevention offer, reduce the number of first time entrants into the youth justice system.

This has significant and far reaching positive consequences in terms of raising aspirations with young people and their families, making communities safer and more inclusive. Crucially the targeted work around child sexual exploitation and young people missing from home will improve the outcomes and safety of young people throughout the borough.

BACKGROUND

5. This strategic plan impacts upon the delivery of youth justice in all wards of Doncaster. It involves expenditure of £2,123,555 in 2015-16 of which £814,025 comes from Doncaster Metropolitan Borough Council as part of its contractual arrangements with Doncaster Children's Services Trust (DCST).

The Crime and Disorder Act 1998 set the statutory functions for Youth Offending Teams. The relevant provisions dealing with the youth justice system are set out in Part III of the Crime and Disorder Act 1998 ("the 1998 Act"). Section 37(1) of the 1998 Act provides that it shall be the principal aim of the youth justice system to prevent offending by children and young persons.

Section 38 places a duty on local authorities, acting in co-operation with the agencies listed below to secure that, to such extent as is appropriate for their area, all "youth justice services" are available there. Those agencies are:

- Chief Officer of police or police authority any part of whose police area lies within the local authority's area.
- The Secretary of State in relation to his functions under sections 2 and 3 of the Offender Management Act 2007.
- Every provider of probation services that is required by arrangements under section 3(2) of the Offender Management Act 2007 to carry out the duty under this subsection in relation to the local authority.
- Every local probation board, Strategic Health Authority, Local Health Board or Primary Care Trust any part of whose area lies within that area.

Section 40 of the 1998 Act sets out the duty of each local authority to formulate and implement an annual youth justice plan setting out how youth justice services in their area are to be provided and funded and their functions and composition. Youth offending teams must co-ordinate the provision of youth justice services for all those in the authority's area that need them and carry out the functions of the youth offending service plan.

OPTIONS CONSIDERED

6. N/A

REASONS FOR RECOMMENDED OPTION

7. N/A

IMPACT ON THE COUNCIL'S KEY PRIORITIES

- 8.

	Priority	Implications
	All people in Doncaster benefit from a thriving and resilient economy. • <i>Mayoral Priority: Creating Jobs and Housing</i>	Reducing first time entrants into the youth justice system, significantly reduces the financial burden on other statutory services, and therefore protects against services being overwhelmed and placed

	<ul style="list-style-type: none"> • <i>Mayoral Priority: Be a strong voice for our veterans</i> • <i>Mayoral Priority: Protecting Doncaster's vital services</i> 	<p>under budgetary pressure, when earlier intervention could have been undertaken successfully. Creating an aspirational culture amongst young people involved in anti-social behaviour and offending will lead to greater engagement with education, training and employment opportunities.</p>
	<p>People live safe, healthy, active and independent lives.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Safeguarding our Communities</i> • <i>Mayoral Priority: Bringing down the cost of living</i> 	<p>Doncaster YOS is committed to ensuring that all young people receive a full health assessment from the YOS nurse and any attendant issues addressed. In addition as part of a re-framed prevention offer Doncaster YOS will engage young people on the cusp of offending and Anti-Social Behaviour in a range of diversionary activities which will include positive physical activities.</p>
	<p>People in Doncaster benefit from a high quality built and natural environment.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Creating Jobs and Housing</i> • <i>Mayoral Priority: Safeguarding our Communities</i> • <i>Mayoral Priority: Bringing down the cost of living</i> 	<p>A successful implementation of the youth justice plan will divert young people on the cusp of offending, but crucially will also prevent re-offending in those who do offend. A reduction in offending will lead to safer communities, in which its young citizens are more invested and consequently are actively engaged in the development of those communities.</p>
	<p>All families thrive.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Protecting Doncaster's vital services</i> 	<p>The youth justice plan will support families who have presenting issues, through the YOS commitment and ongoing contribution to the Stronger Families initiative. The outcome of which will be more families turned around in phase two of the programme and a culture which enables families to reach their full potential.</p>
	<p>Council services are modern and value for money.</p>	<p>Doncaster YOS, has always strived to deliver value for money, by tracking best national practice and amending service provision to meet these needs.</p> <p>All posts are reviewed when they become vacant to assess the need</p>

		for this post or provision in the future.
	Working with our partners we will provide strong leadership and governance.	Doncaster YOS is monitored and challenged by the Management Board, which is comprised of representatives from all partnership agencies. In addition Doncaster YOS is subject to monitoring from the Youth Justice Board in terms of quarterly data monitoring on key performance indicators.

RISKS AND ASSUMPTIONS

9. The risk factors are outlined in the YOS service plan itself. The most pertinent risks are in relation to policy change, partnerships and financial contributions to YOS for 2015/16. The plan itself has been written to minimize risk to delivery and links to other strategic plans for Doncaster help to achieve this.

LEGAL IMPLICATIONS

10. Section 40 of the Crime and Disorder Act 1998 requires the Council, after consultation with relevant persons and bodies, to formulate and implement each year a Youth Offending Service Plan setting out how youth justice services in their area are to be provided and funded.

The youth rehabilitation order was created by the criminal justice and immigration act 2008 and came into effect by virtue of regulation on 30 November 2009. As indicated in the body of the report new national standards are emerging from this statutory framework. These set out the minimum standards requirements for relevant organisations providing youth justice services. The standards focus upon youth justice in the community, effective governance and planning and performance management.

FINANCIAL IMPLICATIONS

11. There are no direct financial implications for DMBC. Doncaster YOS is a multi- agency organisation funded by a range of partners including DMBC (Details contained in the Youth Justice Plan). However, the funds are allocated as part of the contract between DCS Trust and DMBC. No additional funds are requested.

HUMAN RESOURCES IMPLICATIONS

12. None

TECHNOLOGY IMPLICATIONS

13. None

EQUALITY IMPLICATIONS

14. Decision makers must consider the Council's duties under the Public Sector Equality Duty at s149 of the Equality Act 2010. The duty requires the Council, when exercising its functions, to have 'due regard' to the need to eliminate discrimination, harassment and victimisation and other conduct prohibited under the act, and to advance equality of opportunity and foster good relations between those who share a 'protected characteristic' and those who do not share that protected characteristic.

Doncaster Youth Offending Service is a statutory service, which administers the delivery of Court Orders to all young people throughout the borough. Doncaster Youth Offending Service is governed by the National Standards for Youth Justice Practice which guarantees the consistency of the service offered to both those who share a "protected characteristic" and those who do not share a "protected characteristic" Consequently, there are no specific equality implications arising from this report.

Any activities arising from the management of strategic risks will need to be the subject of separate 'Due regard' assessments.

Copy of the YOS Due Regard Statement is available upon request.

CONSULTATION

15. This report has significant implications in terms of the following:

Procurement		Crime & Disorder	X
Human Resources		Human Rights & Equalities	
Buildings, Land and Occupiers		Environment & Sustainability	
ICT		Capital Programme	

BACKGROUND PAPERS

16. None.

REPORT AUTHOR & CONTRIBUTORS

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Paul Moffat, Chief Executive, DCS Trust

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Doncaster Youth Offending Service SERVICE PLAN 2015/16

Service plan owner: Graham Hobson
Service plan sponsor: Mark Douglas
Last updated: Sept 2015

Q1 Review: [17th July 2015]
Q2 Review: [16th October 2015]
Q3 Review: [7rd January 2016]
Q4 Review: [1st April 2016]

1. Service overview

Doncaster Youth Offending Service (YOS) works with children, young people and their families to prevent and to challenge offending, encourage responsibility, develop victim empathy and reduce fear of crime in communities

Youth Offending Teams were formed in England and Wales in April 2000 under the Crime and Disorder Act 1998, providing a multi-agency approach to preventing offending by children and young people. Doncaster Youth Offending Service consists of around 60 professionals including health, probation, youth justice, social work, education, housing, Information, Advice and Guidance workers, substance misuse and police. The Service is divided into three areas of responsibility, Interventions Team, Case Management Team and a small Court Team.

Doncaster YOS has four strategic aims, set by the Youth Justice Board (YJB)

- Preventing offending
 - This function remains a responsibility for the Youth Offending Service however delivery has been incorporated within the new Integrated Family Support Team. Doncaster YOS provides continuous support to this by working with young people who receive youth cautions and youth conditional cautions to reduce any further criminal activity. DCS Trust is currently in the process of a restructure; one of the proposed changes will involve a Prevention Team being added to the existing YOS service delivery. In the event of this, the prevention arrangements will alter giving an increased presence within those areas of the Borough with the highest incidences of young people who are involved in ASB or at risk of entering the criminal justice system.
- Reducing re-offending
 - The Youth Offending Service concentrates all its resources to reduce re-offending to the lowest possible level. Recent results show that of the 162 young offenders in the 2013 Doncaster cohort only 64 re-offended. This resulted in only 151 new offences throughout the year. Many of these are high risk offenders with complex behaviour issues. The YOS will work hard to ensure these figures continue to reduce in 2015/16 by a range of measures including the recruitment of a trainee forensic psychologist to review the existing offending behaviour interventions on offer and creating new programmes for the enhanced and intensive cohorts.
- Ensuring the safe and effective use of custody
 - Doncaster YOS works very closely with the Magistrates and Crown Court services to ensure that custody is used in all appropriate cases and also that the most intensive community supervision is recommended for other young offenders who commit serious offences but do not receive custodial sentences. The Youth Justice Board and Doncaster YOS recognise the need to reduce the use of custody whilst balancing the need for a strong approach to offending. The YOS will implement a process to monitor all cases

receiving either a Remand into Youth Detention (pre-sentence) or a custodial disposal and ensure that use is commensurate to risks posed. Where it is felt that there is an inappropriate use of custody, this will be raised with the Chief Clerk to the Justices.

- Increasing victim and public confidence
 - Doncaster YOS has an excellent history of working very closely with Police and the Third sector and this will be built upon in 2015/2016. This work will continue through our partnerships with REMEDI and SOVA.

At the present time Pre-crime prevention work is delivered through the Integrated Family Support Service. To ensure close working relationships with YOS and IFST the Head of Service now manages both teams. This will help to work more effectively with young people and their families to prevent their entry into the Criminal Justice system. This work largely takes place through programmes delivered by our partners, where the emphasis is strongly on working with the families and parents of young people at risk of offending as well as the young people themselves. The aim is that problems or behaviours which may result in criminal or anti-social behaviour are tackled constructively at a very early stage.

DCS Trust is currently undergoing restructure and one of the proposed changes currently under consultation is a dedicated prevention team. The team will target families with young people on the cusp of offending in the most deprived areas of Doncaster and will aim to deliver targeted interventions to reduce these risks and divert young people away to more pro-social associations and activities

Our work to help young people to avoid or stop offending takes place on a statutory basis, commencing with police cautions or conditional cautions through to sentencing following a court conviction. The YOS makes assessments across a number of important areas of young people's lives and refers on to the appropriate community resources as required. The YOS uses the "Light Touch" methodology to ensure that risk of reoffending is not increased by doing too much too soon. Additionally, the YOS wants to ensure that Young People are centred within their own communities and that we are not creating a culture of dependency upon a short time-limited agency involvement. In cases where the aggregate score is 12 or the individual section score is 4, referrals are made to the Interventions Team within the YOS.

Continuing this high quality service to people of Doncaster affected by the crimes of young people in a climate of increasing budgetary pressure will once again be our biggest challenge in the year ahead. All key partners are under budgetary pressure and this will impact upon the amount of funding available for 2015/16. Reduced contributions will result in pressure on available funds.

We will support the Doncaster Stronger Families initiatives to work closely with all our partners to impact on the lives of the most difficult to reach families in the most positive way possible. This will include provision of YOS staff and time to work directly with identified families. We continue to work alongside

neighbourhoods and communities teams within the Council. We will share information appropriately to support Neighbourhood groups and initiatives, including Neighbourhood Action Groups and Joint Action Groups. We will attend relevant meetings and panels within neighbourhoods.

Following consultation with Police and our partners in Feb 2014, the YOS agreed, initially on a trial for three months, to dedicate one of its seconded Police Officers to work with our in-house young people's residential units, to reduce the number of Looked After children who go missing from home. This initiative builds upon a scheme in Nottingham which has been used as the foundation for this scheme. This project has worked so well that the YOS has embedded and expanded it to provide similar support to the organisations who are commissioned to provide accommodation for our young people, through our 18+ services and work to support the efforts to eradicate Child Sexual Exploitation in Doncaster. This is being achieved without disruption to core service delivery.

Doncaster YOS continues to involve Doncaster residents by recruiting and training Volunteers and Community Panel members. We will work hard to ensure that we maximise the work of these opportunities and provide the right training. All volunteers will be trained in all available roles, mentoring, panel members or supporting young people with reparation work. This helps to increase public confidence in the work and ability of the YOS to manage young offenders in the community.

We will continue to work closely with courts to get the most appropriate sentences for young offenders and we will continue to offer the most appropriate range of requirements within the Youth Rehabilitation Order for those young offenders convicted of serious offending, to ensure that both their risk and needs are met but also that the Public are protected. The YOS understands the need for a strong approach to managing serious offending behaviour. To enable this to happen partner agencies (Police, Probation and Health) second staff to the YOS with the skills to ensure that young offenders are diverted from re-offending, and those that are high risk offenders are effectively managed. Doncaster is also part of an innovative project with other South and West Yorkshire services and the secure establish working to keep young people from returning to custody. The project is a pilot programme overseen by the Youth Justice Board and is expected to last for at least three years.

2. Corporate context

The Head of the Youth Offending Service is one of a number of Heads of Service reporting to the Chief Operating Officer of Doncaster's Children's Trust. At a local level, the YOS works closely with Doncaster Community Safety Partnership, particularly the Anti-Social Behaviour Unit and the Safer Stronger Doncaster Partnership.

Doncaster YOS contributes to the outcomes in Doncaster's major plans:

- Children and Young People's Service Improvement Plan

2. Corporate context

- DCST Business Plan
- Children and Young People’s Plan
- Safeguarding Action Plan

More broadly, the Youth Justice Board monitors the performance of youth justice teams across the country through the Youth Justice Planning Framework, supported by the collection of performance and other data. The three Youth Justice National Indicators which inform local government assessment are:

- Numbers of first time entrants into the Youth Justice System (Prevention)
- Numbers of children or young people sentenced to custody
- Proven re-offending rates for children and young people in terms of the binary and frequency rate

Doncaster YOS Management Board meets 4 times a year. In line with best practice guidelines from the YJB the Doncaster Management Board includes representation from Doncaster Children’s Services Trust, South Yorkshire Magistrates Courts, Public Health, Housing, as well as the four statutory partners Local Authority, Probation, Health and South Yorkshire Police. This Board has recently been incorporated into the Safer Stronger Doncaster Partnership meetings to ensure that attendance is maintained at the right level.

The Board is directly responsible for:

- delivering the principal aim of reducing offending and re-offending
- strategic performance oversight
- ensuring the effective delivery of justice services for children and young people.
- accountability and representation of youth justice issues within the local authority

LINKS TO THE DONCASTER CHILDREN’S TRUST BUSINESS PLANS 2015-16

Priority	How we will contribute
That the work of the Trust contributes positively to the wider community through its partnership work,	The YOS will strive to ensure that it works closely, through the Trust and directly, with appropriate partners, to ensure a practice that provides responsible, equality based outcomes for young people and their families

<p>equalities and social responsibility practice.</p>	
<p>To focus on the potential and safety of children, young people and families by providing effective and value for money services.</p>	<p>We will ensure YOS continues to provide value for money without detrimental effect on the work with young people and their families</p>
<p>By listening to children, young people, their families and communities to ensure that their experience of our services is a good one.</p>	<p>YOS staff will work closely with young people and their families and use feedback mechanisms such as “Viewpoint”, “What do You Think” Asset and by encouraging engagement with Children’s Rights, Participation and Advocacy Workers to gain meaningful feedback on the service offer and its delivery, using such information to develop the service further.</p>
<p>That our governance, resource and risk management enable our aims to be delivered efficiently, effectively and sustainably.</p>	<p>The YOS will work closely with the Trust local authority, safeguarding board, safer stronger Doncaster and the Youth Justice Board to ensure that its delivery and service continues to self-reflect and develop to ensure that it produces sustainable outcomes and utilises strong governance. It will continue to train staff to develop this as well as ensuring that training around effective risk management helps to provide strong effective delivery.</p>
<p>LINKS TO CHILDREN AND YOUNG PEOPLE’S PLAN 2011-16</p>	
<p>Priority</p>	<p>How we will contribute</p>
<p>Inspiring Success</p>	<p>Working with young offenders to help them re-integrate back into local communities so they can develop into respected community members. Working with all partners to help young offenders to engage in suitable Education Training and Employment and gain worthwhile employment taking regard of the recent changes to the Rehabilitation of Offenders Act 1974</p>

<p>Being Safe and Having Fun</p>	<p>To work with young offenders to help them to appreciate the benefits of a safe environment To strengthen the YOS safeguarding practices To develop our diversionary activity offer and encourage engagement with programmes such as the NCS (National Citizenship Service) and Premier League “ Kicks” sports engagement programme</p>
<p>Being Healthy-, Feeling Good</p>	<p>We will work with Children’s and Adolescent Mental Health Service to ensure quality of service and improve quality and consistency of screening. Sexual health screening (non-invasive procedures) and contraception advice to be given to all young people as part of the health needs assessment, where it is identified as necessary. We will continue to maintain an embedded substance misuse service that delivers Tier 1, 2 and 3 (up to but not including prescribed treatments).</p>

LINKS TO BOROUGH STRATEGY 2010-2015

<p>Theme</p>	<p>How we will contribute</p>
<p>Creating a strong, connected and inclusive economy</p>	<p>If Prevention moves back to the YOS, we will work to reduce first time entrants to the criminal justice system and reoffending thereby contributing to a stronger economic situation for Doncaster and its businesses</p>
<p>Developing stronger communities</p>	<p>We will work with communities to improve local communities by reducing offending and working to reintegrate young offenders back into their communities. We will encourage local communities to be involved with decisions for outcomes for young offenders made through our volunteer members.</p>
<p>Increasing and improving housing</p>	<p>We will continue to work with Housing Options and St Leger Homes to identify suitable accommodation for young people desiring supported or independent living</p>
<p>Protecting and improving children’s lives</p>	<p>We will work closely with Doncaster Safeguarding Board and statutory social care services to ensure our work is timely and appropriate. We will work with the ‘Stronger Families’ initiatives to provide support for those difficult to reach families whilst providing staff and Management</p>

	to facilitate the programme Education advice is also provided to 'Stronger Families' Workers when required
Improving health and support for independent lives	The YOS has a general health nurse post who assesses the health needs of all new clients and ensures that any gaps in health delivery are filled. This support is constantly re-assessed to ensure that it meets the current health requirements of young people, particularly those not engaged with other health services.
Tackling crime and anti-social behaviour	We will work with all our partners to support them to reduce crime and anti-social behaviour at specific times or in identified hotspots. We will put suitable interventions in place to address need for young people.
Creating a cleaner and better environment	The YOS will work with other DMBC teams and partner agencies to target offences which affect the environment to assist in the reduction of environmental issues such as abandonment of cars and general fly tipping.
OTHER DEVELOPMENTS	
Strategic outcome	How we will contribute
INTELLIGENT ORGANISATION	
Improve our systems and processes to enable us to use our information effectively and efficiently	<p>Work with colleagues in corporate and children's services IT to deliver YOS information and case management system access securely and remotely to our statutory partners.</p> <p>Work with the YJB's Information Sharing and Technology Programme (collective commissioning) to maximise the use of the new Youth Justice Management Information System (YJMIS) and to deliver to managers and staff a complete view of performance and management information through access to and training on the use of this system.</p> <p>Work with South Yorkshire Police to design and implement secure</p>

		<p>information sharing on young people offending in the locality to improve timeliness and quality of information flows on offending, offence locations, victim information and safeguarding information collected on arrest.</p> <p>Have involvement in YJB Youth Justice information management initiative as directed by the YJB to standardise information sharing.</p> <p>-Be involved in national delivery design to ensure that Doncaster has a voice in the shape of national delivery programmes</p> <p>Doncaster YOS will shortly embark on a pilot programme looking at maximising staff time by utilising technology to give greater access to recording systems. This will run for a period of three to six months and is sponsored by CareWorks, who provide the recording system for a third of all youth offending teams</p>
	<p>Use our information to shape service provision, provide constructive challenge and improve our decision making at all levels</p>	<p>Continue to develop the links between performance information and the operational and management information which drives forward the service.</p> <p>Ensure that YOS plans are monitored through the Management Board cascading down through the internal meeting structures to allow effective performance management, challenge and decision making</p> <p>Improve management information systems for reparation activity and unpaid work to aid decision making and ensure value for money</p>
	<p>Ensure we have the right intelligence to inform our strategic planning</p>	<p>Improve information sharing with police and other relevant agencies for young people subject to Intensive Offender Management to ensure appropriate risk</p>

		management for non Multi Agency Public Protection Arrangements (MAPPA) cases who are prolific offenders (Deter Young Offender model). Improve Quality Assurance processes to increase confidence in data for YOS and partner agencies
	Improve our understanding of our customers	<p>Embed processes to enable young people to contribute to recruitment of front line staff</p> <p>Continue to work alongside young people and their representatives to develop actions to include "Hear by Right"</p> <p>Continue to develop more useful feedback systems from sentencers</p>
	Build trust with local communities to encourage greater engagement	<p>Continue to develop area based community reparation projects</p> <p>Develop system for local people to contribute ideas for reparation and unpaid work projects</p> <p>Actively encourage members of the community to support YOS and young offenders through the volunteer programme</p>
Value for money		
	Embed value for money at all levels	Review the learning from the Ministry of Justice stocktake. Additionally, to review the YOS structure no less than every six months but certainly when replacing individual posts to give consideration as to whether it can be a lower grade post or needs to be maintained at the same level or higher.
	Implement a commissioning approach which delivers value for money and ensures the best provider	Work with partners and other South Yorkshire Youth Offending Services to ensure that commissioning is given due consideration and to create best value.
Values led organisation		
	Ensure we have the right staff, in the right place with the right skills at the right time	Monitor and develop the restructure to ensure effectiveness of delivery. Review of the service delivery to ensure that best practice is at the heart of the YOS

		<p>and reflect that the needs of our young people are dynamic.</p> <p>Take positive action to increase the numbers of volunteers</p> <p>Continue to identify training and development needs through Performance Development Review's (PDR's)</p> <p>A robust induction programme for staff new to youth justice tailored to their roles and responsibilities using Youth Justice Interactive Learning Space (YJILS) and other mechanisms.</p>
	Empower, support and develop our staff by embedding core skills and behaviours	<p>Monitoring of appraisal system</p> <p>Increase use of Youth Justice Interactive Learning opportunities</p> <p>Promote wider learning and access to research via appropriate media (i.e. internet etc.)</p>
<p>LINKS TO SAFER DONCASTER PARTNERSHIP PLAN</p>		
STRATEGIC OUTCOME		HOW WE WILL CONTRIBUTE
Improving lives by reducing the harm caused by substance misuse		<p>Ensure all young people are assessed in terms of their substance usage and referred where this is identified as problematic.</p> <p>In particular, YOS will continue its proactive stance on the issue within Doncaster of addressing Neuro Psychoactive Substance (NPS) usage by young people.</p>
Supporting victims and reducing the risk of victimisation		<p>Continue to develop essential protocols between YOS, South Yorkshire Police and DCS Trust in respect of incidents in looked after placements which might result in police intervention and action.</p> <p>Contract manage REMEDI to deliver restorative justice training to partners when assessed as appropriate</p>
Reducing and managing offending behaviour		For the incoming Trainee Forensic Psychologist to review the existing content of the Core Thinking Skills

	<p>(CTS) programme and look at completing the planned extension of such to be more commensurate with What Works intensity</p> <p>Continue to use "Teen Talk" and also review its efficacy.</p> <p>To continue to offer the current raft of Specialist services but also review gaps in provision.</p> <p>Review the currency of the Individual offending behaviour sessions on offer and the Junior Attendance Centre.</p> <p>To work with young people and their families to reduce teen on parent domestic abuse via the Getting On programme</p>
<p>Improving community confidence and public satisfaction</p>	<p>Work within DCST public relations strategy</p> <p>Work with REMEDI to develop and promote systems for local people to contribute ideas for reparation and unpaid work projects</p> <p>Publish good practice and results through DCST</p>

3. Vision for service

Doncaster YOS will continue to work with children, young people and their families to prevent and to challenge offending, encourage responsibility, develop victim empathy and reduce the fear of crime.

Doncaster YOS has made substantial improvements over recent years, across most of our National Indicators. We have contributed to making Doncaster a safer place by reducing reoffending and maintaining a good percentage of young people in education, training or employment. The Youth Justice Board has again identified Doncaster YOS as a 'green' rated YOS in most areas of delivery. A rise in First time Entrants is being examined and as part of a proposed restructure within DCS Trust, a Prevention service delivery arm may be created.

Over the next 3 years we will work with partners to sustain and build on these successes, although this needs to be set against a backdrop of financial uncertainty and potential changes in the direction of national policy.

Doncaster YOS is now part of the new Doncaster Children's Services Trust. By remaining within the Children's Service delivery model the YOS will be best placed to continue to provide the most effective service available for the people of Doncaster.

Funding to YOS from all sources for this financial year has generally been maintained with indications of small reductions from some main contributors. The Police and Crime Commissioner is now a contributor to the Service alongside the Local Authority, Youth Justice Board, Police, Health and Probation. However, like all YOT's, Doncaster has to rise to the challenge of working in an environment of reduced funding whilst maintaining effective practice.

In 2013/14 Central Government devolved the cost of young people remanded in custody to the local authority. In the case of Doncaster, the cost in 2014/15 was £199,422. Funding from the Youth Justice Board did not cover this cost which was underpinned by additional funding from the Trust. This will be a major pressure on the YOS budget. New legislation was expected to reduce the number of young people remanded into custody, as well as reducing the length of any remand period. This did not materialise in Doncaster following some very serious offences resulting in long periods of remand for a number of individuals.

Working within the current funding arrangements and the new Children's Trust Doncaster YOS will deliver against its plan and will restructure as necessary to ensure staff work effectively with police and all other partners to deliver the best service possible. This will include continuing to work with Police to use the LASPO act to further reduce court appearances by Young People.

Doncaster YOS will continue to work with IFST and other partners to maintain a balance between preventative and intensive intervention. To help with this Central Government has transferred the Junior Attendance Centre management to YOS. This will enhance our ability to work closely with young people who have received attendance centre court requirements.

Sustaining any overall increases in face to face interventions on a diminishing budget will continue to be a challenge. Close multi agency partnership working will be key to meeting additional needs that increase the risk of reoffending. Working with IFST and Stronger Families will support Doncaster YOS to deliver effective interventions through a strong partnership approach.

4. Customers/users

Doncaster YOS works with young people aged from 10 (the age of criminal responsibility) to 18 (when they are transferred into the adult criminal justice system and are supervised by the National Probation Service or Community Rehabilitation Company).

In common with other Youth Offending Teams across England and Wales, the

4. Customers/users

nature of the service given to children and young people will depend on the seriousness and persistence of their offending behaviour. Where practicable the YOS will involve itself with Prevention projects, based in high crime areas of the area, work with targeted young people and their families to try and prevent them at the earliest stage possible escalating into criminal or anti-social behaviour, however it is recognised that the responsibility for this remit will be determined by the restructure and will fall within the role of the newly created Integrated Family Support Team or the YOS Prevention Team depending on the outcome.

If a young person is caught for a minor offence for the first time they will usually receive a community restorative outcome from the police. If they re-offend and the matter is not too serious and they will receive a conditional caution from the police, they will be offered a conditional intervention programme by the YOS. This will consist of a full assessment to determine the most appropriate interventions to be completed. This could consist of intervention for up to three months in duration targeting problematic areas of their lives (such as education attendance or drug or alcohol use) assessed as risk factors for future offending. If a young person continues to re-offend they will go to court and receive a number of different sentences supported by a service from the YOS. The duration, intensity and content of each sentence is determined by both the sentencers and the assessed level of risk posed by the young person.

Whilst we aim to positively engage young people and work constructively with them and their parents/carers, our service users are not volunteers and are obliged to maintain contact with us because of the requirements of an order of the courts. Managing non-compliance, ensuring swift follow-up and breach, balanced with engagement, is an essential way of maintaining the confidence of the courts and the public. We aim to maximise compliance by relationship building with the young people and their families and by developing their motivation to build on positive factors in their lives and address their problems constructively. We have introduced a compliance panel to work with young people in an effort to improve their engagement with their order and reduce the number of young people returned to court.

Young people and their parents are involved in planning and reviews interventions at every stage.

We are introducing a system of recruitment which involves a panel of young people in the process for our front line youth justice workers. We will run a small number of young people's consultation events over the year and intend to develop our consultation framework in the future.

We will undergo self-assessment regarding our ability to engage young people, with a view to identifying areas for improvement. This forms part of our action plan for reducing re-offending by children and young people.

Children and young people subject to court orders and their families are not our only customers. Ultimately, our customers are the wider public whose lives are affected by crime and specifically, the victims of the crimes committed by the

4. Customers/users

young people on our books. We have victim liaison staff who will contact victims of the young people known to us in order to provide information and facilitate mediation or reparation. Each victim is invited to give us feedback on the service they have received. We organise a range of community reparation activities and plan to develop mechanisms to enable the public to give their views more effectively about what types of community reparation projects they would like to see.

5. Budget information

Funding commitments for 2015-16 are subject to final confirmation. The information provided is the indicative position as at 01/04/2015. A number of actions may be necessary to manage any further changes in commitments.

The core YOS service is likely to receive a total budget of £1,812,625 (in kind contributions in terms of staff placed at the YOS by a partnership agency not included)

The direction of travels remains uncertain due to the financial climate and potential political change which may also affect future priorities of the government.

Where does our funding come from

Source	Cash	Kind	Total
YJB	717,520		717,520
Local Authority	814,025		814,025
Probation (inc 3 Probation staff)	63,732	110,972	174,704
PCC cash contribution	160,000		160,000
Health (inc seconded nurse and CAMHS)	57,348	67,832	125,180
Police (seconded Police Officers)		132,126	132,126
TOTAL	1,812,625	310,930	2,123,555

6. Workforce planning

Analysis of information from our 'statistical neighbours' have demonstrated that youth justice staff in Doncaster have a balanced caseload. This includes the addition of family support work through the Stronger Families agenda. The YOS specific case weighting system allows managers to effectively balance individual

workloads. The YOS is currently re-visiting the case allocation process and this may result in further re-structuring to ensure value for money service delivery. At the same time expectations around safeguarding, risk management and programmed work are ever increasing. It is recognised that we are unlikely to be able to increase our staffing levels in the current financial climate and that we need to ensure all staff are trained and supported to work as effectively as possible to meet the challenges ahead.

Staff and volunteer training remains a priority for the Service. All frontline staff and their managers completed YJB or DMBC or partner sponsored training programmes in 2013/14. An intensive 'in house' programme delivered by senior management has enabled the quality of work in Doncaster to be substantially improved. This learning will continue during the forthcoming years via line management processes ensuring all staff have a robust understanding of risk and re-offending assessment.

7. How your future plans will be aligned with/or impact on the support service areas shown, or the corporate initiatives

Area	Future Plans & Impact
ICT	Doncaster YOS will continue to review its ICT. Doncaster YOS principally uses the CareWorks database and this will be reviewed against alternatives on an annual basis. YOS based staff also input or have access to many more databases. Reviewing this with ICT and partners is designed to ensure that efficient use of ICT is made.
Procurement & Commissioning	Doncaster YOS will continue to consider services for procurement and commissioning in partnership with Children's Services and Safer Doncaster. Reparation and Unpaid Work for 16 and 17 year old offenders are the largest commissioned contract managed by Doncaster YOS; these have been reviewed and re-commissioned. It will also work with other regional YOS to ensure joint commissioning to achieve best value.
Asset Management	The YOS is integrated in the Council's strategic service asset management plan. Equipment purchased (nominally IT equipment under £600 Per unit) is recorded and maintained on the council's corporate IT asset register held within the IT service. IT Services are responsible for replacement and renewal of purchased IT equipment under the managed service agreement contract with the YOS.
Property Management	The Councils Asset Management Group review YOS properties to ensure best value and efficient use of resources. Cost of property maintenance is managed through DMBC via their contractual arrangements with DCS Trust, to ensure efficient use of contractors for jobs

	<p>and achieve economies of scale for contacts. The YOS relocated during the previous financial year to the Colonnades. This has allowed much better contact with young people and addressed the on-going concerns that have been voiced by them with regard to the location of YOS. The service is planning to extend its opening hours to meet client needs with regular late opening and weekend service access now available. The aim of these strategies is to achieve greater flexibility and access for service users.</p>
<p>Equality and Diversity</p>	<p>We will be working closely with DCST to ensure our practices are appropriate in this area.</p> <p>We will impact assess appropriate new service developments.</p> <p>We will be developing new systems to regularly collect and collate diversity information across the borough to identify and manage fair and equal access to services for all young people.</p> <p>All future programmes to be assessed for learning styles and accessibility with the help of speech and language specialist offer being developed by DMBC. Young people with particular learning needs will have their service offer determined in line with their needs whilst managing statutory requirements.</p> <p>For young people out of post 16 education, training and employment we will identify and take into account their literacy and numeracy levels and if these are missing test for them to assist in appropriate placement.</p> <p>We will screen clients for dyslexia and where dyslexia is potentially identified, promote onward referral for full assessment and resultant support.</p>
<p>Efficiency</p>	<p>A number of actions to reduce costs within DCST guidelines and directives are being implemented. Where savings opportunities are being identified we are working to develop and introduce them. The YOS has now moved location to Colonnades and this will reduce overall running costs for both YOS and DCST as well as giving young people a far more accessible service</p> <p>The YOS is also looking at commissioning services where it can to become more efficient and cost effective. Where possible this will be done together with other YOS services in South Yorkshire</p> <p>Budget holder training for relevant staff will help to ensure</p>

	<p>that YOS continues to keep within its budget plans. Managing attendance targets have been tightened to improve attendance and reduce the number of days lost through sickness in line with Trust policy. Improved reporting and monitoring of triggers is being introduced to ensure timely action to improve attendance. Sickness stage review monitoring and consistency of target setting in line with Trust policies have been put in place.</p> <p>The offending behaviour intervention offer will be reviewed and extended by the creation of a Trainee Forensic Psychologist post, who will have a clear remit to develop the raft of interventions as well as develop modules to enhance CTS delivery.</p>	
Consulting	Project 1	Doncaster YOS will work with their commissioned partners in developing plans to give local residents an opportunity to have their say about community reparation projects
	Project 2	Doncaster YOS will continue to support a volunteering programme, including recruiting and training community panellists, mentors and support for reparation work.

8. Information Governance

Security

Doncaster YOS data is held within the Doncaster Council network and is subject to the security of the council infrastructure. Access to the CareWorks data is protected by first level access to the council network, which is administered by Doncaster Council procedures then secondary username and password access which is administered by the IT and Information team within the YOS. The system has a level of profiling to prevent excessive access and editing rights to data, and an audit trail to track events and actions on accounts to identify the author of changes. Where necessary staff will use the Children’s Services Liquid Logic system to input relevant information. To enable this to happen staff have been trained accordingly to ensure security of information.

The YOS uses induction and exit procedures to ensure that staff are removed from authorised access to systems on leaving the service.

The YOS database is backed up twice daily as a business critical system and emergency recovery procedures allow for a loss of input data up to 24 hours.

Quality

The YOS complies with data quality audit of DCST and data and performance is monitored and challenged at monthly performance and quarterly management board (Partnership) meetings. The YOS employs a system of quality control checks on input data and performance.

The YOS employs a small IT & Information team to analyse and check input data on the CareWorks system. An Operational Manager has responsibility for Quality Control to ensure that good practice and accuracy underpin the data entered. The YOS management team has responsibility to ensure that identified training needs are effectively commissioned or delivered in-house.

Legal and Regulatory Compliance

Doncaster YOS works to ensure that data and information is held and handled in conjunction with all legal regulation, principally the Data Protection Act, the Freedom of Information Act, and the Human Rights Act.

The YOS works with Information Governance, IT security teams and the Legal department within DCST to ensure that the provision of legislation regarding the appropriate legal use of data is upheld and maintained.

9. Success and learning from last year

A. Achievements

- Successful outcomes from targeted inspections by YJB and Ministry of Justice Further reduction in reoffending rates
- Supporting the training of social workers and other staff within DCST and the local authority
- Continued provision of dedicated staff to Stronger Families
- On-going development of health needs assessments by a general health nurse resulting in young people known to the YOS having better access to healthcare services
- Continued improvements in quality of assessments and assessment led interventions
- Excellent financial management leading to improved performance whilst keeping to budget
- Improvements in compliance with new nationally agreed standards of delivery. Electronic transfer of key information to and from secure estate and police resulting in better risk management
- Improvements in integrated working.
- Strategic partnerships are strong leading to improved multi-agency working with young people with complex needs
- Strong improving performance of young people gaining access to education, training and employment in a very difficult financial climate nationally

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B. On-going Objectives

Outcome	Progress	Learning	2015/16
Improved public confidence in Youth Justice	Much has been done to increase the public perception of safety, however this is a continuous process affected by national events	Need to ensure that All elements of good practice and results are conveyed to the public in a positive manner	On-going work

<p>Improve assessment of risk</p>	<p>Considerable training delivered in 2014, taken forwards by Team Leaders in 1-2-1 sessions to ensure that learning has been assimilated into practice. Risk Management Plan and Vulnerability Management Plan now more comprehensive and robust, especially around potential triggers and the necessary actions should triggers be reached.</p>	<p>Need to consolidate and formalise the management oversight of risk processes within in a streamlined approach</p>	<p>On-going work.</p>
<p>Literacy and numeracy needs for young people being effectively addressed</p>	<p>In the main this happens via ETE providers but it is not yet consistently taken into account by workers within the YOS in terms of adapting delivery.</p>	<p>Literacy and numeracy needs to be assessed where this has not been provided by the ETE provider. Methods of delivery with young person need to consistently take into account the level of literacy functioning</p>	<p>On-going work</p>

10. Key Performance Indicators

Description	Owner	12 months to March 2014	2015/16 Target	2014/15 Year-End outturn	Service plan numbered actions
Numbers of first time entrants into the Youth Justice System FTE PNC rate per 100,000 of 10-17 population	Management Team	582	500	662 (FTE's are tracked 1 year behind existing cohort)	See action plan 3
Percentage of children and young people known to the YOS receiving their statutory entitlement to education or training	Giles Wilkinson	72%	75%	72.2%	See action plan 2
Use of custody rate per 1,000 of 10-17 population	Management Team	1.59	0.42	0.69	See action plan 5
Proven re-offending rates for children and young people. This represents the percentage of young people who re-offended in the identified cohort	Management Team	31.9%	32%	34.5%	See action plan 2
Percentage of children and young people known to the YOS in suitable accommodation	Management Team	100%	100%	100%	See action plan 2
The ethnic composition of young offenders	Management Team	3.2%	4%	3.24%	See action plan 1

11. Monitoring and communicating the service plan

This Service Improvement Plan has been developed with input from the YOS Management Team as well as the YOS Management Board.

All staff managers from the YOS meet together every two weeks to discuss strategic developments or areas of concern. Progress against targets in the plan will be monitored at this level and communicated to staff via team meetings or YOS briefing sessions. The Partnership will be informed about key issues as and when they develop.

The Plan will be made available to the Doncaster Children’s Services Board, the Safer Doncaster Executive Board, the Local Children’s Safeguarding Board and the Children Doncaster Partnership. It will be made available on the Doncaster Childrens Services Trust website.

Plan(s)	Responsible Team & Partner(s)	Reported to (and frequency)
Training Plan	YOS Management	YOS management Team and Board

	Team	(quarterly)
Reducing custody By Children in Care Plan	CiC forum (joint YOS and CYPS)	Chief Operating Officer
Reducing custody Plan	YOS management team	Youth Justice Board (quarterly)
Asset+ Implementation Plan	ASSET+ Implementation Change Lead	YOS Partnership (quarterly)
Safeguarding Plan	YOS Management Team	Doncaster Children's Safeguarding Board (annually)
Youth Justice Plan	Police, Health, Probation, YJ, Local Authority, PCC	YJB, DCS Trust, PCC, Safer Doncaster Partnership, Doncaster Children's Safeguarding Board

12. Action plan		
Reference Number	1.0	
Outcome	<i>Improved public confidence in the youth justice system.</i>	
Responsible		Resources / Accommodation Implications
Team	Partners	
YOS management team	Safer Doncaster, South Yorkshire Police	Resources limited by budget restrictions.
Action(s)		Success Measures
Develop system for appropriate selection and de-selection of young people for DYO and IOM lists		Successful implementation of Integrated Offender Management and DYO strategies, leading to a reduction in levels of offending amongst targeted group
Improved joint working with police case workers and police offender management unit		
Implement community involvement in delivery of reparation and unpaid work		Improved public involvement in choice of reparation and unpaid work provision
Encourage new magistrates to spend time with YOS workers to find out what we do and how we do it		Numbers of new magistrates spending time with the YOS

Progress and Comments

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Reference Number		2.0
Outcome		<i>Reduced re-offending by children and young people</i>
Responsible		Resources / Accommodation Implications
Team	Partners	
YOS management team	All agencies represented on Management Board	Resources limited by budget restrictions
Action(s)		Success Measures
Development of comprehensive and quality menu of appropriate interventions tackling offending behaviour, to be supported by recruitment of trainee forensic psychologist		<p>Range of evidence based interventions available</p> <p>Re-offending rates, as evidenced by monitoring of rate of proven re-offending through analysis of cohort information</p>

<p>Improve risk assessment and management systems</p>	<p>Review and streamlining of risk management processes to take place by October 2015.</p>
<p>Maintain improvements in the numbers of young people known to the YOS in suitable accommodation by:</p> <ul style="list-style-type: none"> • Maintaining and strengthening links with a wide range of housing providers in the borough • Ensuring the accommodation needs of young people are represented in strategic plans across the borough • Working closely with 18+ service and Referral and Response Team to ensure best provision for YOS young people of Doncaster 	<p>Maintenance of improvements in suitable accommodation for young people who offend</p> <p>Support services for YOS young people continuing</p>

<p>Applying the YOS-Children In Care Education Service’s Service Level Agreement ensuring close monitoring of all Children in Care and their Education Training and Employment engagement to ensure that all Doncaster CiC get the support with ETE they are entitled to in order to be successful</p>	<p>ASSET+ (the assessment document used by all Youth Offending Service by 2016) demonstrating that the needs of CiC have been considered</p>
<p>Work closely with the Stronger Families programme to ensure that the right families are targeted and worked with.</p> <p>This will be done by</p> <ul style="list-style-type: none"> • Embedding processes within YOS which support the programme • Working with all partners to ensure effective management of resources • Providing developed skilled staff to target the identified problems 	<p>The reduction of interventions and emergency responses by all agencies</p> <p>Increased public confidence</p> <p>Reduction in re-offending rates</p>
<p>Progress and Comments</p>	

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Reference Number		3.0
Outcome		<i>Reduced first time entrants into the Youth Justice System</i>
Responsible		Resources / Accommodation Implications
Team	Partners	
YOS Management Team	South Yorkshire Police, CYPS, IFST, ABC+	
Action(s)		Success Measures
Ensure that recording processes for 1 st time entrants on CareWorks is efficient and effective with regard to information being created by IFST team		High number of ONSET/ASSET+ records being quality assured not requiring amendments.
Work closely with IFST and ABC+ unit to develop protocols for identification and notification of young people likely to offend. To include siblings.		Reduction in first time entrants
Provide support and training for use of ONSET and CareWorks to IFST staff		Improve quality of data being created and stored

<p>Assist IFST to develop successful restorative intervention referral system for young people without criminal convictions on arrest</p> <p>Dependent on the proposed re-structure, implement a new prevention team within the YOS, which will target areas of high deprivation work with families whose children are on the cusp of offending</p>	<p>Improve quality of assessment</p> <p>Numbers of young people receiving a restorative intervention</p> <p>Numbers of young people receiving a restorative intervention who subsequently re-offend</p> <p>Improved prevention offer and more children and young people directly worked with, hopefully reducing the number of first time entrants by at least 10% in the first six months and 20% by year end</p>
<p>Progress and Comments</p>	
<p></p>	

<p>Reference Number</p>	<p>4.0</p>
--------------------------------	------------

Outcome		<i>More effective and accountable safeguarding practice</i>
Responsible		Resources / Accommodation Implications
Team	Partners	
YOS management team	DCS Trust, Safeguarding Team and Board	
Action(s)		Success Measures
Implementation plans to reduce custody for Children in Care		Reductions of percentage of Children in care in custody
<p>Increase numbers of CAF's completed on young people known to the YOS, where their level of Vulnerability is assessed as Medium or above.</p> <p>Further Assessment training for staff and managers will be needed</p> <p>Prioritisation of involvement in CAF planning meetings</p> <p>Establish consistent methods of recording all of the above</p>		<p>Numbers of CAF plans initiated by YOS staff</p> <p>Numbers of staff CAF trained</p> <p>Percentage of meetings attended by YOS staff</p> <p>Audits taking place every quarter</p>

<p>Ensure all staff are given appropriate safeguarding training in their induction</p> <p>Ensure managers are have sufficient clarity regarding levels of need</p>	<p>Completion of e-safeguarding training course and any further training programmes identified throughout the year</p>
<p>Progress and Comments</p>	

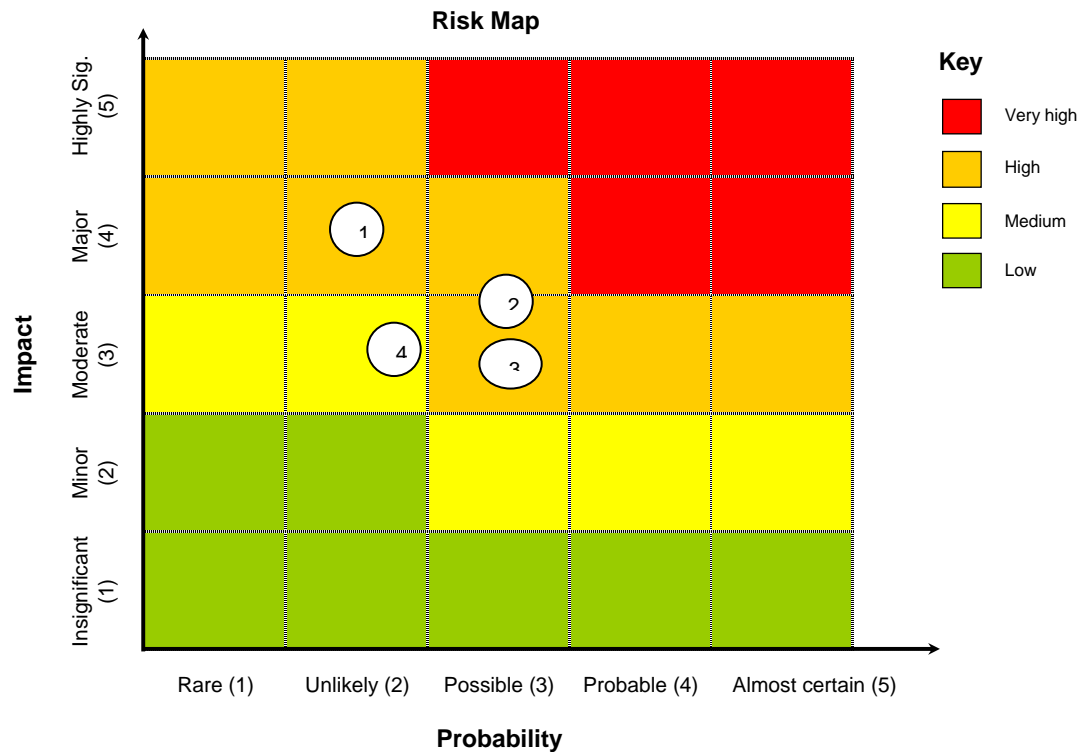
Reference Number	5.0	
Outcome	Reduced custody rates	
Responsible		Resources / Accommodation Implications
Team	Partners	
YOS management team	South Yorkshire Police, sentencers, CPS	
Action(s)		Success Measures
Encourage the engagement of Magistrates and		Reduction in numbers of young

<p>District Judges and the Courts in the work of the YOS</p> <p>Exploring processes to enable case holders to attend with their young people without detriment to effective time management</p> <p>Provide a briefing for relevant YOS staff regarding breach processes and practice</p> <p>Ensure magistrates are given feedback about positive outcomes</p> <p>Ensure that Magistrates have access to a proportion of cases where Out of Court Disposal has been used to ensure confidence in system</p>	<p>people sentenced to custody to 0.42 of per 1,000 of 10 -17 population</p> <p>Increased court confidence</p> <p>YOS staff attending breach briefing</p> <p>Evidenced through quality assurance processes</p> <p>Further development of system for giving magistrates feedback on positive outcomes</p>
<p>Progress and Comments</p>	

Key for progress column
 Blue identifies actions which have been completed
 Green identifies actions which are on track and progressing well
 Amber identifies actions where there has been some delay or obstacle, but it will still be possible to complete the action by the end of the year
 Red identifies actions which are not progressing as planned and which are at significant risk of not being achieved at all; they may require significant development or re-design

13. Service area risks

The key risks that could stop or make it difficult for the service area to meet its outcomes have been plotted on the risk map below and described and evaluated in the summary risk register. The analyses behind each risk and the action plans proposed to manage them have been included in the detailed service risk register.

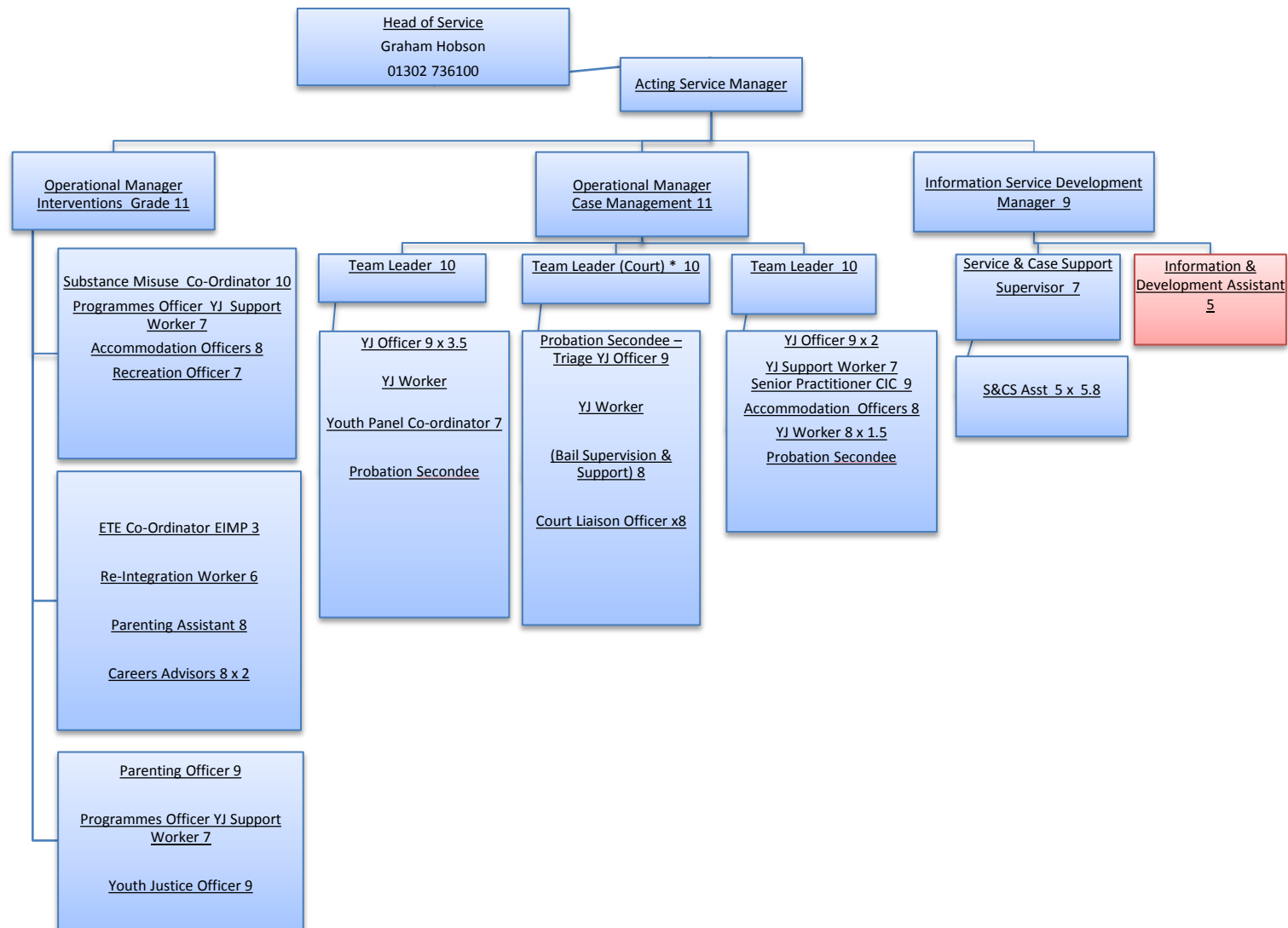


Click and drag the risk numbers to plot them on the risk map:

- 5
- 6
- 7
- 8

Summary Risk Register – Template A

No.	Risk	Risk / Issue	Prob	Impact	Rating	Delegated owner(s)	Key contact(s)	Last review date
1	Funding from YJB and partners reducing		2	4	High/Medium	Graham Hobson	Carol Harris	31.12.15
2	Increase in offending rates due to adverse economic climate, leading to increase in workload		3	3	High	Graham Hobson	Kathryn West	31.12.15
3	Increase in demand for more intensive services due to changes in assessment practices or expectations of the Courts not matching services or interventions available		3	3	High	Graham Hobson	Helen Jones Kathryn West	31.12.15
4	Budgets reductions would have an impact on performance. In turn, a harsh HMIP inspection assessment coupled with public perception of the descriptors (which are now framed negatively) could damage our reputation and lower public confidence in our work		3	2	High/Medium	Graham Hobson	Management Team	31.12.15



Performance Indicators 2014/15

Custody Performance

YOT	Apr 13 - Mar 14		Apr 14 - Mar 15	
	Custodial sentences	Rate per 1.000 of 10-17 population	Custodial sentences	Rate per 1.000 of 10-17 population
Doncaster	43	1.56	19	0.69
North East	495	0.69	351	0.49
National	2617	0.53	2083	0.42

Indicators

FTE PNC rate per 100,000 of 10-17 population <i>**Good performance is typified by a negative percentage</i>	Doncaster	North East	PCC area	YOT Comparison Group	England
Jan 14 - Dec 14 (latest period)	662	472	584	520	409
Jan 13 - Dec 13	582	488	554	550	448
percent change from selected baseline	13.8%	-3.4%	5.5%	-5.5%	-8.7%
Use of custody rate per 1,000 of 10 -17 population <i>**Good performance is typified by a low rate</i>					
Apr 14 - Mar 15 (latest period)	0.69	0.49	0.32	0.31	0.42
Apr 13 - Mar 14	1.59	0.63	0.37	0.42	0.52
change from selected baseline	-0.90	-0.17	-0.05	-0.11	-0.10
Reoffending rates after 12 months					
frequency rate - Jul 12 to Jun 13 cohort (latest period)	1.00	1.19	1.01	1.06	1.10
frequency rate - Jul 11 - Jun 12 cohort	0.85	1.08	0.95	1.02	1.02
change from selected baseline	0.14	0.11	0.06	0.04	0.09

binary rate - Jul 12 to Jun 13 cohort (latest period)

34.5%

38.2%

35.2%

35.0%

36.5%

binary rate - Jul 11 - Jun 12 cohort

31.9%

35.9%

34.3%

34.8%

35.3%

percentage point change from selected baseline

2.6%

2.3%

0.9%

0.3%

1.2%

To the Chair and Members of Full Council

Sheffield City Region Devolution Deal Update

EXECUTIVE SUMMARY

1. Devolution provides a significant opportunity for the city region to have far greater control over how it will deliver economic growth than under current arrangements. The devolution submission attached, sets out 30 asks over 7 themes and responds to the Government's budget announcement to work towards a devolution deal with Sheffield City Region in order to strengthen the northern powerhouse.

Government wish to make an announcement as part of the Autumn Statement expected in November. As such, the timescales involved in finalising the devolution deal are extremely tight. On Wednesday 16 September the City Region representatives spent the day with Government negotiating the thematic asks.

While the Mayor and city region leaders believe the current city region governance structures are appropriate for delivering the devolution deal, the Government is clear that without a city region Mayor, devolved powers will not be possible.

EXEMPT REPORT

2. Not applicable.

RECOMMENDATIONS

3. It is recommended that Council:-
 - (i) Notes the Sheffield City Region devolution submission; and
 - (ii) Notes the involvement of the Chief Executive, Mayor and senior officers in the negotiation of devolution "asks" with Government.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

4. Devolution provides a significant opportunity for the city region to have far greater control over how it will deliver economic growth than under current arrangements. The seven themes of the devolution ask, set out in the attached devolution submission, will provide the tools that the city region need to improve the mobility of labour, support indigenous business growth, equip residents with the skills required to access the labour market and provide long term financial stability.

BACKGROUND

5. At the budget in March 2015, to fulfil its commitment to rebalance the economy and further strengthen the northern powerhouse, the Government announced that it was working towards further devolution deals with the Sheffield, Leeds and Liverpool city regions.

The Sheffield City Region has been working in partnership with the private sector to take more decisions locally over the last four years, with the creation of a Combined Authority, providing local democratic accountability, cementing the region's desire to take more responsibility for the success of the economy.

The devolution submission, attached as Appendix A, sets out 30 asks by the Sheffield City Region to the government over 7 different themes:

- An integrated 21st century transport network
- A world leading area for innovation, advanced manufacturing and business growth
- More young people in Apprenticeships, earning or learning and higher employment
- Better use of publicly owned assets
- A stable, long term financial settlement
- Greater accountability of national programmes
- Public service reform

Government plans to make an announcement as part of the Autumn Statement expected in November. As such, the timescales involved in finalising the devolution deal are extremely tight. Chief Executives, Leaders and the City Region executive met in London to discuss the detail of the "asks" with Government officials on Wednesday 16 September. At the time of writing this report further timescales and milestones were not available. It is important that Doncaster Council remains engaged and responds swiftly and flexibly when required to lead / support the discussions.

While the Mayor and city region leaders believe the current city region governance structures are appropriate for delivering the devolution deal, the Government is clear that without a city region Mayor, additional devolved powers and funding will not be possible.

OPTIONS CONSIDERED

6. Government is actively seeking to implement a devolution deal with the Sheffield City Region. This represents a significant opportunity to take local control for decisions that directly affect the city region's economy. The Mayor and Chief Executive are actively involved in the process of negotiating the deal with Government.

REASONS FOR RECOMMENDED OPTION

7. Government will not consider the devolution of resources, freedoms and flexibilities below the city region level. It is therefore imperative, that Doncaster proactively engages, and for key themes leads, the development of the devolution asks to maximise the impact for Doncaster businesses and residents.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

8. The devolution deal will provide the foundation from which all of the Council's key outcomes can be supported:

	Outcomes	Implications
	<p>All people in Doncaster benefit from a thriving and resilient economy.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Creating Jobs and Housing</i> • <i>Mayoral Priority: Be a strong voice for our veterans</i> • <i>Mayoral Priority: Protecting Doncaster's vital services</i> 	<p>A strong economy is the primary driver for the devolution deal. The thematic asks provide the tools to ensure that:</p> <ul style="list-style-type: none"> - Businesses are supported to locate, grow and invest - Residents can be equipped with the skills to enter the labour market and lead safe healthy and active lives - Infrastructure can be delivered to facilitate the mobility of labour and the growth of businesses - Strong support services are available - Decisions are made by the local democratically accountable Combined Authority
	<p>People live safe, healthy, active and independent lives.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Safeguarding our Communities</i> • <i>Mayoral Priority: Bringing down the cost of living</i> 	
	<p>People in Doncaster benefit from a high quality built and natural environment.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Creating Jobs and Housing</i> • <i>Mayoral Priority: Safeguarding our Communities</i> • <i>Mayoral Priority: Bringing down the cost of living</i> 	
	<p>All families thrive.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Protecting Doncaster's vital services</i> 	
	<p>Council services are modern and value for money.</p>	
	<p>Working with our partners we will provide strong leadership and governance.</p>	

RISKS AND ASSUMPTIONS

9. The deal potentially represents a significant opportunity for the city region to become economically self-sufficient. However, there will be a number of risks and assumptions that will be identified / clarified as the negotiations around the “asks” progresses. At the time of writing the report, this process has not fully started. However, the Chief Executive, Mayor and relevant senior officers are supporting the negotiations – leading in some instances – and are therefore equipped to respond to risks as they are identified.

LEGAL IMPLICATIONS

10. The legislation enabling the Devolution proposal is contained within the *Cities and Local Government Devolution Bill* which the Government anticipates becoming law during this current Parliament

The changes proposed by the Sheffield City Region offer will involve making changes to the Council’s Constitution which can only be done by a decision of Full Council.

Further specific, bespoke and substantial advice will be required as this proposal moves forward including advice upon changes to the Council’s Constitution and governance arrangements.

FINANCIAL IMPLICATIONS

11. There are many asks on the submission that could have financial implications for the council, these will need further consideration once the implications have been made clearer. One of the proposals is in respect of the potential to retain Business Rates locally. The council currently retains 49% of Business Rates which equates to £44.847m for 2015/16. Further information will be need to be considered once proposals are known in more detail.

HUMAN RESOURCES IMPLICATIONS

12. There are no direct HR implications arising from the recommendations in the report. Devolution will however require HR engagement in the process at the appropriate time, so that there is sufficient focus on HR issues particularly in terms of resource deployment, workforce and organisational development and building the principles of devolution into current roles and ways of working.

EQUALITY IMPLICATIONS

13. The devolution deal is constructed to support the growth of the city region economy. As such, it has residents and businesses at its heart. The asks provide the mechanisms to respond to the weaknesses intrinsic to the local economy and as such will provide greater equality through, for example, equipping local residents with the skills to access the labour market, facilitating the mobility of labour and supporting new and existing businesses to develop and grow.

CONSULTATION

14. The development of the devolution asks and the process for negotiating the deal with Government is being driven by the Mayor, Chief Executive and senior officers of the Council.

This report has no significant implications in terms of the following:-

Procurement		Crime & Disorder	
Human Resources		Human Rights & Equalities	
Buildings, Land and Occupiers		Environment & Sustainability	
ICT		Capital Programme	

BACKGROUND PAPERS

15. Additional papers accompanying this report include;
- Attached is the devolution submission to Government from the Sheffield City Region.

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Director of Regeneration and Environment

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**Sheffield
City Region**

**LOCAL ENTERPRISE
PARTNERSHIP**

**Sheffield
City Region**

**COMBINED
AUTHORITY**

**An Economic Devolution Deal for
Sheffield City Region**

Delivering for the Northern Powerhouse



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Document verification:

Produced By:	Reviewed by:	Approved by:
FB, AG	Andrew Gates	Ben Still

Version number:	SCR Devolution Ambition Submission
File location:	N:\SHEFFIELD CITY REGION FOLDER\LEP FOLDER\Economic Strategy\SEP Workstreams\J Devolution Deal\2015 Deal\Ambition doc\V14\SCR Devolution AmbitionSubmission.docx

1. Executive Summary

1.1. The scale of our ambitions

Sheffield City Region is the **advanced manufacturing, logistics and engineering heart of the Northern Powerhouse** and is critical to the UK's future international competitiveness.

This deal heralds a new settlement for SCR by delivering strong, democratically elected leadership for the City Region with the powers and funding to deliver: 70,000 new jobs, £3.1bn additional GVA and 6,000 new businesses in partnership with the private sector. Sustained private sector growth and increased productivity alongside high-quality, locally-focused public services will be at the heart of everything the SCR does.

The Sheffield City Region's devolution proposals will deliver:

- **A game-changing Single Pot** of investment to deliver 70,000 jobs over the next 10 years
- **England's first fully localised Business Rates model**, ending SCR's dependence on Whitehall and rebalancing powers over decision-making to rival those of other international competitor cities
- a **long term Housing Investment Fund**, so that the City Region can deliver at least 7,000 new homes a year
- the potential to re-franchise the **bus network** with multi-modal smart ticketing creating the modern transport network that a big city region needs and expects
- a single **fully localised post-16 vocational skills and careers system** with extended influence over local education to create a skilled and productive workforce
- Unlocking business and housing development with the ability to create **Development Zones** and **Development Corporations** and a suite of powers to unblock obstacles to infrastructure development.
- **The UK's first Advanced Manufacturing Innovation District** with a £250m investment in world leading R&D and tech transfer to transform and create new industries, catalyse supply chains and drive exports
- **Responsibility to create an 'at work' City Region** – with full devolved responsibility and funding to help those who are furthest from the labour market, reducing dependency and increasing employment
- **A super-connected City Region** with modern, high speed and high quality transport and digital infrastructure, creating an economy of global scale and fulfilling its role in the Northern Powerhouse.

1.2. Our Proposals

This agreement sets out the powers and budgets with which the SCR will be empowered by Government to drive these aspirations, and the commitments which Sheffield City Region will deliver to transform the City Region's economy and its public services. **As a result, SCR will achieve our productivity potential and make a greater contribution to the national economy.**

Our proposals are focused on accelerating the implementation of our Strategic Economic Plan (SEP)¹ and building upon the powers the City Region has already secured through its existing City, Growth and Devolution Deals. It is critical that these previous commitments are realised, including the devolution of the Business Growth Service funding from 2017 and the £21.6m allocated over the next six years for the SCR's innovative Skills Bank.

Our 30 proposals span the following six key themes:

1. An integrated 21st Century Transport Network with greater intra-city region and pan-City Region connectivity.
2. A world leading area for innovation, advanced manufacturing and business growth.
3. More people learning, earning, in apprenticeships and higher skilled employment in the Sheffield City Region.
4. Better use of publicly owned assets and increased planning capacity and powers to double our housing delivery (to 7,000 homes per annum) and increase commercial development.
5. A stable, long term financial settlement that puts the SCR in control of its own destiny.
6. Greater accountability of national programmes to the Sheffield City Region.

Our first and overarching proposal that spans these themes is the creation of a Sheffield City Region single pot. Epitomising the spirit of devolution rather than decentralisation, this will enable the Sheffield City Region to control its own destiny to deliver the growth and change required.

The SCR expects that the Government will make appropriate revenue resource allocations, or ensure freedoms within funding settlements, to enable effective delivery and programme management of devolved funds and responsibilities.

Our proposals are summarised in table 1 below.

¹ Sheffield City Region (2014) *Strategic Economic Plan: A focused 10 Year Plan for Private Sector Growth 2015 – 2025*, <http://sheffieldcityregion.org.uk/wp-content/uploads/2014/03/SCR-Growth-Plan-March-2014.pdf>

Table 1: The Sheffield City Region’s devolution proposals

<p>Accelerating the delivery of our strategy to create:</p> <ul style="list-style-type: none"> • 70,000 new jobs, with 30,000 to be in highly skilled occupations; • £3.1bn additional GVA; and • 6,000 new businesses. 	<p>A single pot to drive growth</p>	<ul style="list-style-type: none"> • A multi-year single pot, with no ring-fencing to enable us to deliver our economic growth ambitions (proposal 1)
	<p>1. An integrated 21st century transport network</p>	<ul style="list-style-type: none"> • Control of the powers and resources for the bus network in SCR – delivering the network a modern metro area expects (proposal 2) • A single smart ticketing system for the City Region’s public transport network (proposal 2) • The ability to make decisions on major transport schemes in the SCR, including extending the Super Tram network (proposal 2d) • SCR responsibility for improving air quality in SCR (proposal 3)
	<p>2. A world leading area for innovation, advanced manufacturing and business growth</p>	<ul style="list-style-type: none"> • A single, tailored business support model for SCR with devolved funding & aligned national programmes (proposal 5) • Support for the UK’s first Advanced Manufacturing Innovation District including a Light Weighting research facility at the AMRC and in Care2050 – using advanced manufacturing ideas to transform health and care services (proposal 4) • Driving exports and inward investment with UKTI direct accountability to the SCR (proposal 7) • Act as a pilot area in the completion of the Government’s new Science and Innovation Audits (proposal 4) • 100% ultrafast broadband coverage for all of SCR with devolved DCMS/BDUK resources (proposal 6)
	<p>3. More people learning, earning, in apprenticeships and higher skilled employment in the Sheffield City Region.</p>	<ul style="list-style-type: none"> • Establishing an end-to-end post-16 vocational skills system in SCR with fully devolved responsibility and funding for adult skills and co-commissioning of post-16 programmes to ensure school leavers and employees are equipped with the skills they and our businesses need (proposals 10, 11, 12, 15, 17). • Power and funding to design and deliver a Careers Service for SCR to get young people and adults the information they need to find high quality work and progress in the local economy (proposal 18). • The power to shape an education system that puts children and young people in the best position to fulfil their potential with an enhanced local curriculum and a single commissioner for schools and Further Education accountable to the SCR (proposal 13 and 14). • Full devolution of powers and funding to support those furthest from the work to get back into the labour market, getting people the right support they need and reducing the cost of welfare (proposal 19) • Co-commissioning the next phase of the Work Programme to deliver an integrated local employment offer for SCR alongside a co-commissioned in-work progression pilot (proposal 20)
	<p>4. Better use of publicly owned assets and planning powers to double housing delivery.</p>	<ul style="list-style-type: none"> • Building 7,000 new homes a year through a flexible Housing Investment Fund and by making the best use of all public assets (proposals 21 & 22). • The powers to plan for growth and establish Development Corporations and Development Zones to streamline and incentivise major development in the City Region (proposals 23 and 24). • To further develop and expand our successful Enterprise Zone that has already created 1,100 jobs (proposal 25).
	<p>5. A stable, long term financial settlement that puts the SCR in control of its own destiny</p>	<ul style="list-style-type: none"> • Full localisation of Business Rates and Business Rate growth putting SCR in charge of investing the money raised locally and enabling long-term investment in growth (proposal 26a). • A payment by results model to enable the City Region to deliver the critical infrastructure it needs to grow (proposal 26b). • Review the Housing Revenue Account Borrowing cap to increase public sector delivered / enabled house building (proposal 26g) • Precept and Community Infrastructure Levy powers for the SCR (proposal 26c) • Intermediate Body Status for SCR – putting SCR in control of its EU Structural Investment Funds (proposal 27). • Changes to the Combined Authority legislation to deliver a Sheffield City Region deal (proposal 29)
	<p>6. Greater accountability of national programmes to SCR</p>	<ul style="list-style-type: none"> • SCR will have formalised call-in powers to challenge Government departments and agencies to ensure national programmes are aligned to local ambitions and expectations (proposal 30).

2. Investing in the North and addressing our Productivity Challenge

2.1. Kickstarting the Northern Powerhouse

The City Regions of the North can and must collaborate more and the SCR will play a full part in this. The Northern Powerhouse is a proposition that will seek to enhance productivity across the North, covering innovation, skills, trade and investment and transport. This will include Government maintaining its commitment to the Northern Powerhouse, particularly fast-tracking the delivery of key Northern Powerhouse interventions and realising its commitment to HS3 and HS2. The Government must also *bring together the decision making processes on TransNorth and HS2* to ensure that the full **economic** benefits of both are realised, integrated and maximised across the North, transforming east-west and north-south connectivity.

We also expect the Government to develop spending plans that shift the historic imbalance of investment in infrastructure from an overheated South East to one that unlocks growth in the North.

2.2. The business case: a productive SCR means a productive UK

The challenges facing the SCR encapsulate those facing the UK: the SCR economy needs to be more productive; it needs more people working in higher skilled, higher income jobs; it needs to rebalance its economy towards GVA- and export-driving sectors; it needs to be a stronger city region punching its weight as part of a highly interconnected Northern economy with Leeds and Manchester; and it needs affordable public services that are more effective at enabling people to contribute productively to the economy and share in its success.

It is clear that the SCR economy has turned the corner but challenges remain. The SCR needs to deliver private sector led growth to accelerate the realisation of its Strategic Economic Plan and play a greater role in the Northern Powerhouse. The main challenges are twofold:

1. SCR has underused comparative and competitive advantage

The indigenous business base of 40,000+ SMEs is a critical asset to SCR. We need to fully exploit our comparative advantage in advanced manufacturing and engineering to lock-in major economic investment and Tier 1 OEMs, building on existing assets and investments such as our Advanced Manufacturing Park and the National College for High Speed Rail. This will provide the demand to drive innovation, enhance supply chain capacity and create

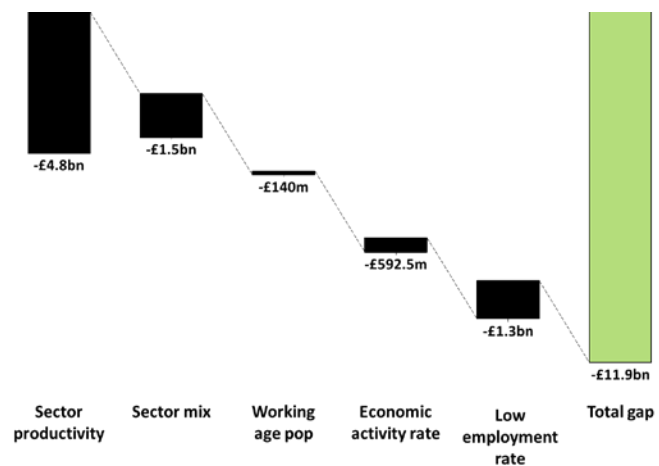
higher skilled jobs, driving demand in vital productivity sectors such as business, professional and financial services. By fully exploiting our competitive advantage the SCR will be able to maximise its strategic position, capitalising on our 360⁰, multi-modal connectivity including road, rail and Robin Hood Airport Doncaster Sheffield, power and land supply.

2. SCR's productivity is below the national average (along with other northern economies)

SCR has a £11.9bn productivity gap – 29% below the national average and the largest gap of all ten of the UK Core Cities.

Recent analysis suggests that around £4.8bn of this gap is due to low productivity in the SCR economy's sectors, with £1.5bn due to the sectoral mix in the economy².

Around £2bn of SCR's productivity gap is down to labour market factors, particularly lower employment rates (£1.3bn) and lower economic activity (£600m). The SCR needs more and



better private sector jobs and public services that are locally designed to tackle the specific challenges SCR faces, reducing our over dependency on low wage low skill employment.

² New Economy Manchester and Core Cities (2015) *Understanding Core Cities' Productivity Gaps* (NB: numbers do not sum due to differing data sources used in the calculations for the Productivity Gap)

3. Our devolution proposals

3.1. 30 proposals across six themes

Our devolution proposals are structured across six themes; all underpinned by the creation of a single-pot (section 4). The six themes are:

1. An integrated 21st Century Transport Network with greater intra-city region and pan-City Region connectivity.
2. A world leading area for innovation, advanced manufacturing and business growth.
3. More people learning, earning, in apprenticeships and higher skilled employment in the Sheffield City Region.
4. Better use of publicly owned assets and increased planning capacity and powers to double our housing delivery (to 7,000 homes per annum) and increase commercial development.
5. A stable, long term financial settlement that puts the SCR in control of its own destiny.
6. Greater accountability of national programmes to the Sheffield City Region.

Our first and overarching proposal (discussed in greater detail in section 4) is to create a single pot for the City Region so that it can deliver its growth ambitions in as cost effective and flexible way as possible.

A single pot for the Sheffield City Region to drive growth

- | | |
|-----------|--|
| 1. | The allocation of Government funding to the SCR direct from HMT as a flexible, multi-year, single pot, on the basis of jointly developed performance targets. |
|-----------|--|

3.2. An integrated 21st Century Transport Network

An integrated 21st Century Transport Network with greater intra-city region and pan-City Region connectivity

- | | |
|-----------|---|
| 2. | Sheffield City Region will be given the responsibility, freedom and funding to design a sustainable, integrated transport network for the City Region that is fully aligned to the economic requirements of the area. This will include: <ol style="list-style-type: none"> a) Devolving the Bus Service Operators Grant (BSOG) to the CA for at least |
|-----------|---|

	<p>10 years as part of the Single Pot, allowing the SCR to align this with other transport spending, including spending on the statutory concessionary travel scheme.</p> <p>b) Devolving the funding and powers to control the bus network, including the ability to reinvest profits back into the network and deploy the smart ticketing solution being developed as part of the Transport for the North proposal.</p> <p>c) Government underwriting of the risk during transition to the franchise model in the forthcoming Bus legislation.</p> <p>d) HM Government will devolve to the Sheffield City Region the power to extend the existing Supertram network or construct other mass transit systems in the City Region.</p> <p>e) Government to maintain and realise its commitment to the Northern Powerhouse by fast-tracking the delivery of HS3 and HS2, improving east-west and north-south connectivity.</p>
<p>3.</p>	<p>Sheffield City Region will be given responsibility for improving air quality in the City Region, including devolution of the large number of disparate Government funding streams as part of the single pot. This will include funding from DfT, Defra, DH and the Office for Low Emission Vehicles. The full list of funds is included in Table 2 section 4.</p>

3.3. Business Growth, Innovation and Exports

A world leading area for innovation, advanced manufacturing and business growth

<p>4.</p>	<p>Sheffield City Region will strengthen its position as a world leading area for innovation and advanced manufacturing, adding significant added value to the local and national economy, by having control of the key levers to promote business investment in these high value sectors.</p> <p>Our priorities include:</p> <p>a) The designation of the pioneering ‘Advanced Manufacturing Innovation District’, building on our Enterprise Zone, as the UK’s primary location for advanced manufacturing. This will include the transfer of the AMP Technology Centre, as part of the AMID site from Government ownership to the SCR, inclusion within UKTI’s GREAT campaign and exploring University Enterprise Zone status for the Innovation District.</p>
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	<p>b) £250million commitment to SCR as a national demonstrator for place based innovation programmes with LEPs. Government investment will be matched by company investment at 50% and further leveraged through local resources to deliver a £600 million science and innovation programme over 5 years. The following two projects are critical to kick start the AMID and have full business cases attached. We expect commitment to deliver a:</p> <ul style="list-style-type: none"> i) A ‘light weighting’ centre – focused on the development of manufacturing techniques that will make use of materials with exceptional strength to weight properties more cost effective. The project will deliver a new 3,800m2 capital build and equipment. ii) Care Innovation centre, including Hospital 2050 – this will deliver a step change in our CARE2050 programme of activities to deliver on the UK’s Long Term Health Revolution. Its primary purpose will be to accelerate the development of healthcare products by providing a bridge between industry, the university sector and the NHS. The project will attract a further private sector and NHS match funding. <p>c) The SCR will lead a pilot of the Science and Innovation Audits – this audit will build on existing local evidence and it will work with the SCR Innovation Centre of excellence (as part of the Growth Hub), BIS and Innovate UK. The audit will: help channel innovation spend into our priority sectors; shape the pipeline of projects in the SCR place based innovation programme; identify nationally relevant programmes to be devolved and design new products to be co-commissioned. It will also explore a SCR demonstrator programme for the Long Term Health Care revolution, with commitment to the Care2050 programme.</p> <p>d) Through the SCR proposal for a single pot for infrastructure funding, we will bring forward a series of schemes against the AMID spatial plan (when complete in Dec 2015), including the exploration of a mass transit connection for the Innovation District.</p>
<p>5.</p>	<p>Businesses operating in Sheffield City Region will have access to high quality, tailored and locally appropriate business support through the devolution of funding streams to the SCR and alignment with national business support products. This will include:</p> <ul style="list-style-type: none"> a) Confirmation of the long term revenue funding profile for the (previously agreed) devolved SCR Business Growth Service and b) Agreement of a memorandum of understanding between the SCR and HM Government that ensures any new InnovateUK and Business Growth related products developed nationally are consistent with and complementary to locally developed business support products.

<p>6.</p>	<p>Sheffield City Region to spearhead an expanded roll-out of ultrafast broadband across the SCR through:</p> <ol style="list-style-type: none"> 1) Confirmation from HMG of any future phases of BDUK investment and agreement of funding settlement over a 3 year period to increase our take up of superfast broadband, in line with the Government’s 50% target. 2) Development with the Sheffield City Region of a reward based model for performance against higher level take up objectives and the securing of increased private sector levels of investment in infrastructure.
<p>7.</p>	<p>Sheffield City Region to secure direct accountability of UKTI and agreed contributions to nationally-led trade missions so that the City Region benefits from more locally tailored inward investment and exporting support. This will include oversight of contracted provision, and will ensure that UKTI is fully responsive to the opportunities within the Sheffield City Region. The SCR will work directly with UKTI and SCR partners on the development and delivery of a joint strategy with joint targets for both inward investment and export activity.</p>
<p>8.</p>	<p>Joint commitment from HMG and SCR to develop an SCR business growth intelligence and data centre - which will bring together national and local intelligence to drive policy and investment decisions. This will include export intelligence data at SCR level to benchmark against and help us identify key export markets and to target our promotion activity more effectively.</p>
<p>9.</p>	<p>Permanent devolution of RGF budgets (or equivalent) to the SCR (as part of the single pot), weighted in accordance with the usual RGF principles (e.g. deprivation / % public sector employment) enabling HMT to ‘bank’ the savings in departmental overheads as a contribution to fiscal consolidation.</p>

3.4. Skills, employment and education

More people learning, earning, in apprenticeships and higher skilled employment in the Sheffield City Region	
10.	Sheffield City Region to have fully devolved responsibility, freedom and funding for post-19 vocational education . To be deployed through an outcome based agreement focusing on progression to work, progression within employment and business productivity, helping to create the highly skilled workforce the City Region needs for the future.
11.	Sheffield City Region to have joint influence over the use of funding for 16-18 year olds , co-commissioning programmes with DfE and the Education Funding Agency deployed through an outcome based agreement, ensuring the young people leave school with the skills they need to make an impact in the City Region economy
12.	Sheffield City Region to have full devolution of traineeship funding to SCR, in order that SCR can work with businesses and colleges and providers to commission funding in order to reduce unfilled apprenticeship vacancies and to target programmes which equip learners with the transitional skills to participate in an apprenticeship in a priority sector e.g. engineering
13.	Sheffield City Region is seeking to work with BIS and DfE to ensure that there is a single Regional Commissioner for schools and FE . The Commissioner having direct responsibility and accountability to SCR and DfE for the way schools are inspected and judged, the prioritisation and deployment of bursaries and retention budgets and responsibility for a Teaching and Learning Workforce strategy for schools and further education that devolves resources and responsibilities of the National College to a SCR virtual college.
14.	Sheffield City Region to have the power to enhance the national curriculum for local authority controlled secondary schools to ensure that schools are preparing young people with the skills they need to succeed in the City Region economy. There will be a parallel requirement for Ofsted to inspect and assess schools against these enhanced elements, and to report this to SCR on an annual basis . Academies and free schools would be encouraged to also include these elements in their curricula.
15.	Sheffield City Region ask that Government honour its Growth Deal commitment to SCR in devolving £21.6 million over a six year term to deliver the flagship Skills Bank programme in order to lever £30 million of private sector investment to further invest in skills.

16.	Sheffield City Region ask that DWP commit to co-commissioning an In-Work Progression Pilot in SCR, and that SCR is enabled to pilot its Disadvantaged Learner Pilot to test an approach to deploying funding flexibly to secure greater learning progression outcomes for disadvantaged cohorts.
17.	Sheffield City Region to have fully devolved responsibility and freedom to incentivise take up of Apprenticeships . These incentives could include brokerage activity and other financial incentives, on the basis that we will do this on a fiscally neutral model by driving greater economic return through greater employer take-up and higher level Apprenticeships in high value sectors.
18.	Sheffield City Region to have fully devolved responsibility, funding and freedom to design and commission a Careers Service that provides young people and adults with the information they need to make the right decisions to secure high quality work in the City Region. This funding (including re-commissioning of National Careers Service and national Careers and Enterprise Company funding) will be pooled and commissioned at City Region level, with local level service delivery and a commitment to leverage investment from the private sector
19.	Sheffield City Region to have fully devolved responsibility and funding for programmes targeting those groups of unemployed people who are furthest from the labour market/least able to access mainstream provision . This will enable the City Region to put in place locally appropriate interventions to support these people back to the labour market.
20.	Sheffield City Region to work with DWP to co-design and co-commission support to unemployed people who are closer to the labour market, including future Work Programme replacements . Whilst remaining a national service, all JCP and remaining nationally commissioned employment programmes will form an integral part of a local employment offer, focused at supporting people into sustainable, high quality work.

3.5. Public assets, planning and housing and commercial development

Better use of publicly owned assets and increased planning capacity and powers to double our housing delivery (to 7,000 homes per annum) and increase commercial development

21.	The SCR and Government will jointly agree to develop a pioneering approach to
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	<p>unlock for development, and make much better use of the totality of public assets across the City Region, as part of the One Public Estate programme, to help provide the land for homes delivery, support the development of new infrastructure to help economic growth, and allow the delivery of better public services. More detail is provided in our initial OPE bid. This will include a mix of:</p> <ul style="list-style-type: none"> a) The transfer of Government assets into the SCR Combined Authority or its constituent members (including the Technology Centre at the AMP to support our 'AMID') for control or disposal. b) A right of 'first refusal of purchase' for the SCR within the Sheffield City Region on any Government asset disposal programme. c) Agreement for a share of benefits secured from the receipts of any HMG disposal of Government owned assets within the Sheffield City Region to be retained with the SCR for the purpose of driving economic growth and house building. These assets include those currently held by the HCA, DWP/JCP, Department of Health, Network Rail, Highways England, NHS, MoD; and other Public Assets not currently controlled by the HCA. Therefore it is vital that relevant Government departments are fully engaged in the SCR assets approach, empowered with the mandate to make decisions. d) Explore increased opportunities for generating low carbon energy through greater utilisation of the public estate, supported by improved energy infrastructure for the City Region.
<p>22.</p>	<p>HM Government to devolve to the Sheffield City Region, as part of the single pot (see section 3), the key capital grant and loan programmes that currently sit within the Housing and Communities Agency and provide long term funding certainty. A breakdown of each funding stream is set out in Table 1 section 3. For use within the Housing theme of the Single Pot, HM Government to provide funding of £43m between 2016 and 2020 for the delivery of a programme of already identified 'quick win' housing sites (annex B) where there is a clear funding viability gap.</p>
<p>23.</p>	<p>Building on the development of an SCR strategic infrastructure plan the SCR will secure <i>the powers to plan for growth and to tackle housing quality issues</i> including;</p> <ul style="list-style-type: none"> a) Statutory consultee status on strategic planning applications (defined in relation to the strategic infrastructure plan) to ensure that the economic benefit to the City Region of applications is being given due prominence and weight, helping to ensure that the right development takes place to boost economic growth. b) Providing powers to produce Supplementary Planning Documents, which all City Region authorities with planning powers (except the Peak District National Park Authority) would have to give weight to when making planning decisions.

	<p>c) Where planning permission is refused by a constituent local authority or is granted contrary to the City Region strategic infrastructure plan, for there to be a power of call-in to review the decision.</p> <p>d) Devolve to the SCR powers to drive up the standards of private rented sector housing by approving Selective Licensing applications (this would only apply where the Selective Licensing application covered more than 20% of the stock or geographical area of the housing authority)</p>
<p>24.</p>	<p>Give the SCR powers to expedite delivery on strategic sites through:</p> <ul style="list-style-type: none"> a) Powers to create Development Zones in defined areas of the City Region. These will have ‘Enterprise Zone’-like powers to speed up land acquisition and assembly, infrastructure development, housing, commercial and industrial development, and to incentivise jobs growth. With the approval of the SCR, and with the agreement of the Cabinet(s) of the affected local authorities, the SCR may also establish Development Corporations, which can be designated with some or all of the following powers: b) Offer up to 100% business rate discounts to new developments for a fixed period; c) Ability to award Enhanced Capital Allowances on a case by case basis within the agreed Treasury threshold; d) Ability to develop a single masterplan for a DC area; e) Ability to assume planning powers for the DC area, and to vary planning fees; and f) Compulsory Purchase Order powers.
<p>25.</p>	<p>Further development of the Sheffield City Region EZ offer. Particularly (and reflecting our bids into the CLG EZ ‘competition’):</p> <ul style="list-style-type: none"> a) An extension of the Markham Vale Enterprise Zone to incorporate 31ha of the ex-Coalite coking works located adjacent to the existing Enterprise Zone at Buttermilk Lane Bolsover. The new Enterprise Zone will focus on smaller start-up units and incubator units to larger manufacturing and distribution facilities building on the existing logistics industry existing at Markham Vale. b) A new Enterprise Zone of up to 54ha at Carcroft Common in the rural north of Doncaster, in close proximity to the thriving A1(M) Business Park at Red House and Carcroft Industrial Estate next to the A19. The sector focus will be low carbon and manufacturing sectors. c) Confirmation of the permanent extension of the current temporary 60ha extension granted to the EZ and confirmation of the SCR’s ability to retain business rates generated on this 60ha extension.

	<p>d) Freedom for the SCR to award Enhanced Capital Allowances on a case by case basis within the agreed Treasury threshold (the ‘movable pot to a limit’ model as opposed to tying the ECAs to particular sites) and a review of the mix of rate relief and ECA offer to the SCR EZs on the basis of take-up to date.</p> <p>e) Enter into discussions with the SCR on the development of EZs focused around some of the SCR’s rural areas – that recognise the different requirements and flexibilities necessary to deliver growth in rural areas.</p>
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3.6. Financial settlement

A stable, long term financial settlement that puts the SCR in control of its own destiny

<p>26.</p>	<p>To secure sustainable finances and long-term certainty to support economic growth the SCR has an ambitious set of financial proposals that incentivise economic growth. By securing these proposals the SCR will be able to create a multi-year flexible budget that enables long term financial investment. The proposals are:</p> <ul style="list-style-type: none"> a) Empower SCR to be more self-sufficient with examination of full localisation of Business Rates and Business Rate growth. Full control of business rates would incentivise and empower SCR to invest in the long-term prosperity of our economy and drive the reform of public services, complementing our Single Pot and pioneering a radical approach to place budgeting. b) An agreement to provide the SCR with an allocation of £25m p/a capital funds on a Payment by Results model. The Government will support the establishment of a Single Pot with the upfront payment of £100m based on activity underway within the existing SCR Investment Fund (see chapter 4). This will drive the delivery of infrastructure investment needed to drive growth, as defined through our Integrated Infrastructure Plan. c) The SCR will have the power to introduce a Community Infrastructure Levy (CIL) that can require contributions from certain size and type of developments within the region. Any revenue from CIL will be invested as part of the single pot and used to fund infrastructure that supports the economic growth of the City Region; d) An upfront payment to SCR councils of New Homes Bonus (NHB) for new properties; e) Enabling the City Region to retain Stamp Duty Land Tax (SDLT) revenues
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	<p>and freedoms to enable the SCR to target SDLT relief/discounts at key housing development sites where viability is low;</p> <ul style="list-style-type: none"> f) Freedom to remove the cap on Council Tax increases to support the delivery of economic growth projects; g) A review of the Housing Revenue Account borrowing cap in the SCR with the cap being linked to any uprating of the value of the asset base rather than a fixed value in order to increase the volume of public sector delivered/enabled house building; h) Deregulation of planning fees and charges to enable members of the SCR Combined Authority to vary the fees and charges that councils apply and to vary how revenue from these is invested, such as the fast-tracking of planning developments and premium planning services; i) Fully devolved decision making over Council Tax discounts to SCR councils to support housing growth and enhance local self-sustainability; j) Powers to require landlords who own student premises converted from business premises in a defined city centre geography to pay Business Rates.
<p>27.</p>	<p>The Sheffield City Region to take responsibility for European Structural and Investment Funds through the extension to the Sheffield City Region of Intermediate Body status (limited to the selection of activities) for the whole of the SCR allocation of the 2014/20 European Structural and Investment Funds programme (ESIF).</p>
<p>28.</p>	<p>Priority access to any under-spend in national investment programmes, such as the Local Growth Fund, to deliver our £70m prioritised pipeline of 15 infrastructure schemes in the City Region that have already been appraised and which could deliver between 2015 and 2018.</p>
<p>29</p>	<p>In the spirit of localism and to enable the SCR’s Combined Authority to reflect real economic geography – we request that the Cities and Local Government Devolution Bill is amended so as to:</p> <ul style="list-style-type: none"> a) remove or amend s.103(5) of the Local Democracy, Economic Development and Construction Act 2009 so as to enable a lower-tier authority to be a constituent member of more than one Combined Authority where this better reflects functional economic geography. b) remove s.109(5)(a) of the Local Democracy, Economic Development and Construction Act 2009. 3 This would enable lower-tier authorities to “upgrade” their membership from non-constituent to constituent members of the SCR CA should they wish to do so.

3.7. Greater accountability of national programmes to the SCR

Greater accountability of national programmes to the Sheffield City Region

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The SCR will have **formalised powers to call-in Government Departments, Non-Departmental Public Bodies and funding agencies** to ensure that national provision is aligned to the City Region’s bold and ambitious plans for economic growth; to challenge if this is not happening and to support delivery with local integration. The agencies / bodies included in this are parts of Government which have the greatest role to play in supporting our economic ambitions:

- The Schools Commissioner;
- The Further Education Commissioner;
- Chief Executive of the Skills Funding Agency and Education Funding Agency;
- OFSTED;
- DEFRA;
- Environment Agency;
- Department for Education;
- Network Rail / Highways England / Transport for the North / DfT / HS2 Ltd;
- The Homes and Communities Agency;
- HM Treasury;
- The Planning Inspectorate;
- Department for Work and Pensions and contracted providers delivering employment programmes; and
- BIS / Innovate UK/ UKTI.

The SCR will also have the power to establish specific ‘SCR Commissions’ to be supported by Government Departments to develop ‘whole-system’ solutions to intractable problems.

In addition, we want to develop with Government a parallel programme of Public Service Reform that will contribute to a more productive and prosperous SCR, underpinned by a sustainable public sector.

4. A plan underpinned by a single pot for economic development in the Sheffield City Region

4.1. A single pot for the Sheffield City Region to drive growth

Delivering the outcomes of our ambitious SEP will be dependent on the SCR's ability to control and invest in its own economic future. This requires a single budget and the powers set out in the preceding section. Effectively this translates into a multi-year, un-ringfenced dedicated Sheffield City Region single pot, free from departmental constraints and with full flexibility.

Through the Sheffield City Region Investment Fund (SCRIF) we have already demonstrated our competence at prioritisation across our geography through our focus on delivering the best projects to secure economic growth and private sector investment through utilisation of Local Growth Fund and European monies. This has been achieved by developing consensus between the nine local authorities and strong private sector commercial input.

Our expectation is that the SCR will control a pot that builds on the approach to date, is long-term in nature and ultimately sustained by the proceeds of economic growth from within the Sheffield City Region. This will represent a natural evolution from the flexibilities agreed between the City Region and Government through its existing City, Growth and Devolution Deals and specifically:

- The ability to spend devolved Department for Transport major investment on wider (non-transport) infrastructure schemes, as part of our SCRIF programme, secured in our City Deal;
- The maximum level of flexibility on our Local Growth Fund allocation whereby the SCR only has to notify, rather than agree, any changes to its investment profile with Government as agreed in our Growth Deal; and
- The flexibility to deliver local priorities by agreeing a capital revenue swop through our Devolution Deal.

The operation of the single pot, and the flexibilities inherent within it, will enable the SCR to plan and then deliver:

- a) major future infrastructure programmes across transport, housing and innovation assets through more effective phasing of investment, provision of long-term certainty and the development of packages of finance investment that leverage private sector investment. This will be driven by our emerging Integrated Infrastructure Plan.

- b) revenue programmes, specifically an end-to-end employment and skills system, business growth programmes, and sustainable transport programmes with alignment driven by a focus on outcomes.

The SCR will direct the allocation of funding within the single pot within a jointly agreed outcomes framework.

4.2. The key principles of the single pot:

- a) It is developed in agreement with HMT rather than individual Departments and that the SCR secures a single line in the Spending Review and future Budgets. We anticipate that in the first instance particular and appropriate departmental budgets will be identified for inclusion in the SCR single pot. We set out what some of these are in the table below.
- b) It is focused purely on the delivery of economic growth, including inward investment, infrastructure, capital and revenue funding for innovation, exports / trade promotion, business growth and skills and employment activity.
- c) It will be capable of being matched with international / European funding streams and will include as much recyclable investment vehicles within it (for example our current JESSICA fund).
- d) It has no departmental ring-fencing attached – with departmental influence exercised via the agreement of outcome targets rather than piecemeal reporting of outputs and expenditure.
- e) It is long-term in nature, and by that we mean over the course of more than one Parliament.
- f) It can be used to build packages of funding to deliver major schemes with the ability to phase investment in line with operational delivery.
- g) It does not preclude our eligibility to bid for existing or future competitive funds that the Government may create in the future.
- h) That it operates on the presumption that future funds and awards would accrue into this pot.
- i) It encompasses both capital and revenue and includes **some** freedom to capitalise programme spend to generate revenue to support development costs as well as other business growth revenue schemes.

4.3. Pump priming the single-pot – what would it comprise?

The composition of the single pot will require considerable design and development between the Sheffield City Region and Government. We expect that Government will support the initial sustainability of the SCR single pot through the allocation of £25m p/a capital funds on a Payment by Results model - with funding tied to the delivery of the outputs of our existing SCR Investment Fund, already secured through our Growth Deal, and those of future packages from our pioneering Integrated Infrastructure Plan (IIP). This IIP defines a series of critical infrastructure investments and underpins future investment via the single pot in schemes spanning housing, transport and utilities.

30,000 of the SCR’s proposed jobs growth are in seven key areas within the SCR, including the Advanced Manufacturing Innovation District (AMID), Sheffield City Centre, Barnsley Town Centre and the Airport Logistics Hub.

The Government will support the establishment of a Single Pot with the upfront payment of a Payment by Results of £100m based on activity underway within the existing SCR Investment Fund.

We expect the single pot to be comprised of funding currently allocated to Government departments and their delivery agencies. These are set out in Table 2 below.

The single pot will also be supported by receipts from asset disposal, revenues generated through localised business rates and SCR investment in income-generating schemes and other non-capital funding streams which includes the potential for some DWP activity targeting the unemployed, BIS vocational education skills funding and careers services. It will be deployed according to need, and not allocated pro-rata between partners.

Table 2 – the proposed national funding elements of an SCR single pot

Source of funding	Funding stream / programme / project
Department for Transport	<ul style="list-style-type: none"> - Local Sustainable Transport Fund (capital and revenue) - Local Transport Plan Integrated Transport Block (ITB) - Bus Operator Service Grant - HS2 Connectivity Funding - Cycle Ambition Grant - Highway Maintenance Challenge Fund - Better Bus Area Fund - Clean Vehicle Technology Fund (CVTF) (formerly Clean Bus Technology Fund - CBTF) - Low Carbon Vehicle Payment
Department for Business Innovation	<ul style="list-style-type: none"> - Business Growth Service funding - Adult Skills Budget (including Adult Community Learning and

and Skills	<p>Apprenticeships Funding)</p> <ul style="list-style-type: none"> - FE/Skills Capital - RGF or successor - National Careers Service funding (and other national contributions to this service from departments such as DfE, Ministry of Justice and DwP) - Resources targeting capital and revenue innovation projects
Department for Work and Pensions	<p>To be determined subject to detailed discussions with HMT and DWP.</p>
Department for Communities and Local Government	<p>Homes and Communities Agency capital and investment programme which would include:</p> <ul style="list-style-type: none"> - An SCR allocation of the Large Sites Infrastructure Fund - An SCR allocation of the Local Infrastructure Fund - Build to Rent - Builders Finance Fund - Elements of the Affordable Homes Programme 2015 – 2018 - Care & Support - Custom Build - Homelessness Change <p>To include an initial allocation of £43m to deliver a programme of identified ‘quick win’ housing sites where there is a clear funding viability gap.</p>
HMT / CLG	<p>Funding to support the creation of a Sheffield City Region Housing Investment Fund (on a non-fully recoverable basis) to expedite the delivery of housing growth on unviable sites.</p>
Office for Low Emission Vehicles (OLEV)	<ul style="list-style-type: none"> • Low Emission Bus Fund (LEB) • Consumer Grant Scheme to support ULEVs • Cities Bid • Taxis Fund • Gas Refuelling Infrastructure Fund • Hydrogen Refuelling Infrastructure Fund
DEFRA	<ul style="list-style-type: none"> • Air Quality Grant
Department for Culture, Media and	<ul style="list-style-type: none"> • BroadbandUK allocations

Sport (DCMS)	
Department for Education	<ul style="list-style-type: none"> <li data-bbox="491 338 890 371">• National Careers Company

4.4. How would the Pot be delivered?

It is envisaged that the Sheffield City Region would receive a long term allocation to our Single Pot, encapsulated in a single line in the Spending Review. As set out in the preceding section this would be negotiated and agreed with HMT rather than individual departments. Based on this total allocation the City Region would determine how this would be phased across the spending period.

Building upon the approach currently used for our Local Growth Fund allocation, this would subsequently be paid to the City Region annually, upfront in advance as two Section 31 grants, for the capital and resource elements respectively.

The SCR would then utilise its governance arrangements to deliver this investment. Its success in delivering this investment would be monitored and evaluated against a set of mutually developed and agreed targets between the City Region and HMT.

5. How an SCR Mayoral Combined Authority and Local Enterprise Partnership would operate

5.1. Utilising our existing arrangements

The SCR has been at the forefront of developing strong, stable governance structures which:

- combine the ‘best of’ the public and private sector;
- cut-across old administrative boundaries and reflect the ‘real’ economy of the SCR;
- reflect a real partnership between the public and private sector – with the LEP private sector ‘hardwired’ into decision making – an arrangement unique to SCR; and
- lay the foundations for a new constitutional settlement with Central Government.

The SCR LEP was part of the first ‘wave’ of LEPs established in 2010 – and has been one of the strongest performing LEPs thereafter.

In April 2013, we made the case to Government that we had “*outgrown*” our existing informal structures. We felt that the “*time was right... to put into legislation that which we have been doing by consent for some time*”.³ The SCR was the first area under the coalition government to submit plans to form a Combined Authority (‘CA’) – and our CA was established in April 2014.

In recent months the SCR has taken further steps to strengthen these governance arrangements by formally establishing five Executive Boards that have delegated decisions making powers from the CA. The Boards hardwire the collaboration between the public and private sectors in the decision making process to deliver the vision of our SEP.

The Sheffield City Region is clear that their agreed geography for devolution is the City Region. **Our first preference would be for a deal based on our Combined Authority that utilises our revised governance arrangements that have recently been put in place, without the need for a metro mayor. These arrangements provide accountability whilst also making decisions efficiently and effectively.**

³ Sheffield City Region Governance Review: April 2013.

5.2. A Mayoral Combined Authority

However, we understand that the Government's position is predicated on any further devolution of powers requiring the adoption of an elected metro mayor model. **As such, our second preference would be for a Mayor of the Sheffield City Region.** At a minimum this would require two amendments to the Cities and Local Government Devolution Bill to make this possible. Specifically the SCR is proposing the following two changes to (proposal 29):

- remove or amend s.103(5) of the Local Democracy, Economic Development and Construction Act 2009 so as to enable a lower-tier authority to be a constituent member of more than one Combined Authority where this better reflects functional economic geography.
- remove s.109(5)(a) of the Local Democracy, Economic Development and Construction Act 2009. This would enable lower-tier authorities to "upgrade" their membership from non-constituent to constituent members of the SCR CA should they wish to do so.

Given that there is a current legislative window to make amendments, we believe these changes would unlock an approach to governance that can work not just in the SCR, but in other areas around the country where authorities are being constrained from playing a full part in partnerships that match their functional economic geography. If it is not possible to make legislative changes to allow this, then we would still wish to find a solution that can work for the whole of the City Region.

Such a solution could be a Mayor whose constituent authorities are South Yorkshire and like the current CA has a power of competence on economic matters across the City Region. Such a model means it is imperative for the CA and Mayor to make decisions together, as accountability is exercised through the CA. We therefore consider this to be a Mayoral CA Model, where the Mayor would act as the Chair of the CA. The Mayor would also be on the LEP (which would require an additional private sector member to be appointed).

In order for the Mayoral CA to operate effectively it will be critical that the existing 50/50 funding split for the five districts with D2N2 is maintained and continued for the model to operate successfully.

5.3. Features of the Mayoral Combined Authority

As a starting point, a metro mayor would have power/responsibilities for: *economic development, transport and housing/infrastructure*. Our expectation is that the Mayor would operate within the current support structure for the CA and LEP, for example, the Mayor would not have a separate accountable body structure or office support function.

We propose that Mayoral Combined Authority and LEP would comprise:

- The Mayor is chair of the SCR Combined Authority;
- That the Mayor’s Cabinet would comprise the CA and the (Chair of the LEP);
- The Mayor would be a member of the LEP, alongside members of the CA;
- The Mayoral CA would have responsibilities which include:
 - setting an annual budget for SCR-level activity;
 - approval of high-level plans or strategic (i.e. the SEP and its successor(s)) / medium term financial strategy;
 - preparation of an annual report.
- The Mayoral CA would have powers including:
 - levying / borrowing powers;
 - general power of competence;
 - planning powers;
 - power to establish mayoral development corporation;
 - other specific functions as part of the negotiated devolution settlement;
 - the power to appoint deputy mayor(s) / other members of the Mayor’s Cabinet;
 - to make executive decisions on behalf of the SCR.

The Mayoral CA would be responsible for the operation of:

- the PTE/ Transport for SCR (including powers to commission the bus network – Bus Bill⁴);
- Joint Assets Board; and
- Other e.g. SCR Executive (the officer body for the CA/LEP – in conjunction with the LEP Chair).

Under this model the Mayor’s Cabinet would be the members of the CA who would include the Chair of the LEP. The role of the members of the CA would include the ability to:

- “veto” the budget and / or major strategies (e.g. 2/3 majority);

⁴ The Bus Bill is yet to be published but features in the Government’s legislative agenda for the Parliament. The Bill will “provide the option for combined authority areas with directly elected Mayors to be responsible for the running of their local bus services”.
https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/430149/QS_lobby_pack_FINAL_NEW_2.pdf

- scrutinise mayoral decisions (including formal scrutiny and / or mayoral “question time” – with public access); and
- undertake delegated functions ie functions delegated from the Mayor to them as members of the Cabinet either collectively or individually.

Our CA model has already “locked in” the role of the private sector in SCR-level decision making. Accordingly, under this model, the role of the LEP would be:

- to be a member of the Mayor’s cabinet (Chair of the LEP);
- to coordinate and focus the voice, influence and perspective of the private sector;
- to continue to actively lead certain initiatives on behalf of the Mayor / CA (bringing relevant skills and experience to ensure the ‘commerciality’ of SCR-level decisions;
- to provide the forum for debate on strategic economic issues between the private and public sector and Mayor.

We also strongly support the ‘devolution principle’ set out in Section 2 of the Cities and Local Government Devolution Bill.

5.4. Relationship between the Mayor and the Local Enterprise Partnership

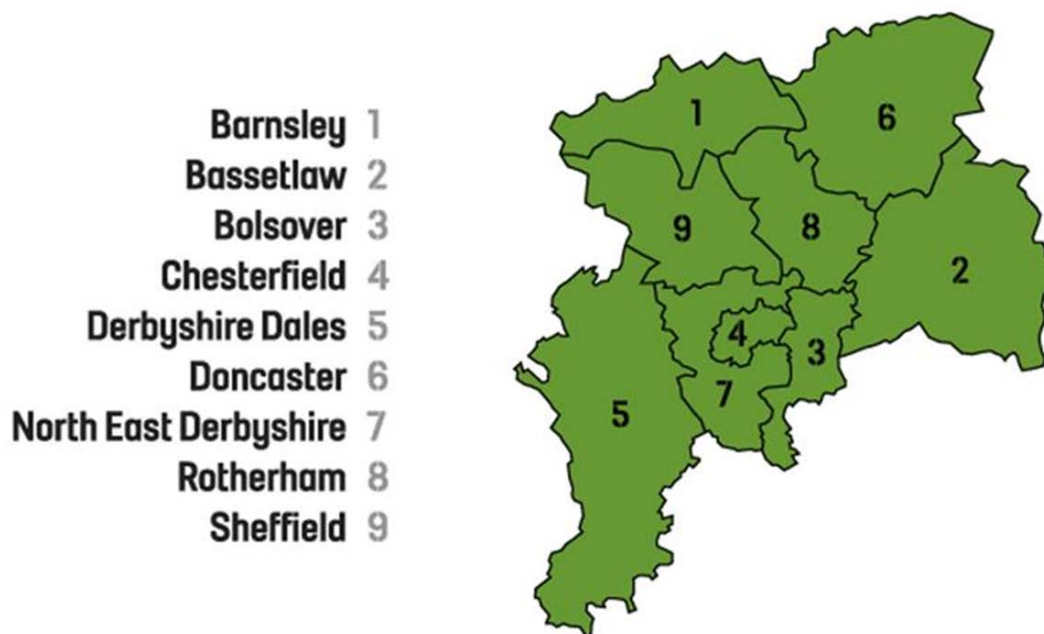
There is a risk that in some Mayoral models, the private sector voice is reduced to that of an advisory or consultative function. The Sheffield City Region Combined Authority and the Local Enterprise Partnership have worked hard to ensure that this did not happen in the SCR. The development of our economic policy and strategy, the strategic allocation of resources and the accountability of commissioned activity, and that of other stakeholders, has private sector engagement locked in. This has been achieved through a delegated board structure and it is expected that the will fit into and adopt this structure and delegation of powers. It is not expected that the mayoral model proposed will lessen the role of the LEP and the private sector.

Without private sector challenge and focus, SCR’s economic strategy, plans and the strong partnership arrangements would not succeed.

5.5. The Geography

The nine local authorities that make up the Sheffield City Region (SCR) have a long history of collaboration at a scale that reflects the natural economic geography of the region (see *figure 1*). This collaboration dates back to the 2007 SCR Forum, which evolved into the SCR LEP in 2010 and, latterly, the LEP working in partnership with a CA from 2014.

Figure 1 – the SCR



All significant economic activity operates on a “City Region by default” basis – and have numerous schemes and initiatives that have been highly successful over this footprint. This footprint reflects economic reality e.g. that every morning ~21,000 people commute between Sheffield and the districts of Chesterfield, Bolsover and North East Derbyshire.

However, not all functions need to be delivered at the city region scale. It is recognised that collaboration with other LEPs and the development of the Northern Powerhouse concept will play an increasing part in our activities. The SCR already collaborates on a:

- ‘Northern’ footprint e.g. Transport for the North / the Northern Powerhouse;
- Yorkshire and Humber footprint e.g. the creation of a new JEREMIE fund;
- With individual LEPs e.g. with Leeds City Region on inward investment into Yorkshire and in particular sectors such as healthcare.

However, it is also important to note that many functions are best delivered on a LA or even ward-level e.g. public sector reform / or specific initiatives in relation to ‘troubled families’.

For such functions the practicalities of delivery rather than labour market patterns are the most appropriate factors to consider.

The Cities and Local Government Devolution Bill 2015 is the key piece of enabling legislation but one size cannot fit all city regions.

To deliver a Mayoral Combined Authority specifically for the Sheffield City Region the legislation and Government policy must enable:

- An SCR Mayor to be able to act across the 'real' economic geography;
- An appropriate level of democratic accountability across this footprint;
- The five SCR District Councils to self-determine how and where functions are delivered.

With the five Derbyshire and Nottinghamshire districts that sit in an overlapping geography with the D2N2 LEP / Counties there is a clear need for joint-working and collaboration across local and national government on the design of a model that works.

On that basis, the SCR CA is committed to working with the D2 and N2 Counties to co-design a structural solution that works within the emerging statutory framework of the Cities and Local Government Bill, enables delivery of SCR's economic ambitions, and optimises the economic potential and performance of the 5 districts that make up the overlapping geography.

6. Public Service Reform

We know that high quality public services need sustainable economies to finance them and good public services enable people to be productive and prosperous. It is a virtuous circle. Public spending in the SCR is around £15.1bn a year but we only generate around £8.8bn in tax revenue. We want to change this by designing and delivering – which includes working on a programme of public service reform that cuts through the organisational and departmental barriers which fragment service delivery, confuses service users, reduces efficiencies and compromises positive outcomes.

The Government have raised with us the inclusion of proposals on public sector reform (PSR) within this document. In a challenging climate of continued public spending reductions the local authorities in the City Region are keen to consider how by working with Government we can strengthen the work on PSR undertaken to date and deliver meaningful and scalable change.

Local authorities in the SCR will develop public service reform with Government based on innovative approaches that incentivise local engagement and enable each member of the CA to design and be involved in the PSR agenda in line with their key challenges and opportunities for their 'place'. This could include the creation of a Public Service Reform Transformation Fund. This fund could be sized based on a percentage of 'investment under influence' per annum. So, for example, if the percentage level is set at 1%, and we are influencing the total ~£15 billion of public money spent in the City Region, the fund would be sized at £150 million per annum.

We recognise the importance of Public Service Reform. This should be taken forward in parallel with, but not necessarily connected to, the current economic devolution mayoral CA deal. It is expected that any Public Service Reform deal would be with the Combined Authority.

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To the Chair and Members of the COUNCIL

APPOINTMENT OF A MEMBER AND A VICE CHAIR OF THE OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

EXECUTIVE SUMMARY

1. This report seeks a nomination for a replacement Member to the Overview and Scrutiny Management Committee (OSMC) and a nomination for a Member to serve as the Vice-Chair of the Overview and Scrutiny Management Committee (OSMC) as a consequence of the former Vice-Chair, Councillor Nightingale, being appointed as a Cabinet Member.

RECOMMENDATIONS

2. That the Council determines:-
 - The appointment of a Member to serve on the Overview and Scrutiny Management Committee as a replacement for Councillor Jane Nightingale;
 - The appointment of a Vice-Chair to the Overview and Scrutiny Management Committee.
 - Any appointment(s) to the standing Overview and Scrutiny Panels that may arise from the above appointment.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

3. The Council has a legal requirement to appoint a Chair and Vice-chair to all of its Committees. Ensuring that appointments are made to Council Committees will help ensure they operate effectively and support high standards of governance.

BACKGROUND

4. At the Annual Meeting of Council, appointments are made to the membership and Chairs and Vice-Chairs of Committees and Sub-Committees of the Council, including Overview and Scrutiny Panels, for the ensuing Municipal Year.
5. Councillor Nightingale was appointed as the Vice Chair of OSMC at the Annual Meeting of Council on 22nd May 2015 but has subsequently been appointed as a Member of the Mayor's Cabinet with effect from 1st September 2015. As a member of the Executive is not eligible to serve as a member of an Overview and Scrutiny Committee or Panel this has resulted in a vacancy on the OSMC.

6. When Council established the membership of OSMC and the standing Panels at its Annual meeting on 22nd May 2015 it disapproved proportionality to encourage greater cross party participation. Currently the political make up of the OSMC is 4 Labour Members, 2 Conservative, 1 Independent and 1 vacancy. In seeking a replacement for this vacancy Council may therefore consider nominations from any political Group.
7. Council is also asked to note that if a Member who currently serves on an Overview and Scrutiny standing Panel is elected to this vacancy they may choose to carry out both roles. Alternatively they may vacate their position on the Panel in which case Council will also need to consider an appointment to the Panel vacancy.
8. Council is also asked to determine the appointment of a replacement Vice-Chair of the Committee for the remaining period of the current municipal year commencing from 24th September, 2015.

OPTIONS CONSIDERED AND REASONS FOR RECOMMENDED OPTION

9. **Option 1** - To appoint a replacement Member to the OSMC and to appoint a replacement Vice Chair of the Committee.
Option 2 – Not to make these appointments.

REASON FOR RECOMMENDED OPTION

10. To ensure the Council has effective governance arrangements in place and the OSMC can operate effectively it is recommended that Council make the appointments as detailed in Option 1 above.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

	Outcomes	Implications
	<p>All people in Doncaster benefit from a thriving and resilient economy.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Creating Jobs and Housing</i> • <i>Mayoral Priority: Be a strong voice for our veterans</i> • <i>Mayoral Priority: Protecting Doncaster's vital services</i> 	
	<p>People live safe, healthy, active and independent lives.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Safeguarding our Communities</i> • <i>Mayoral Priority: Bringing</i> 	

	down the cost of living	
	<p>People in Doncaster benefit from a high quality built and natural environment.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Creating Jobs and Housing</i> • <i>Mayoral Priority: Safeguarding our Communities</i> • <i>Mayoral Priority: Bringing down the cost of living</i> 	
	<p>All families thrive.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Protecting Doncaster's vital services</i> 	
	Council services are modern and value for money.	
	Working with our partners we will provide strong leadership and governance.	Ensuring the membership and Vice Chair of OSMC are appointed will help ensure the Committee operates effectively and supports strong leadership and governance. Committee is

RISKS AND ASSUMPTIONS

11. Failure to appoint a replacement Member and Vice Chair may lead to a weakening of current governance arrangements. Ensuring the Overview and Scrutiny function is fully represented and there is a consistency of chairing and management of the Committee by a Chair and Vice Chair appointed by Council will help support good governance and effective decision making.

LEGAL IMPLICATIONS

12. Sections 15, 16 and 17 of the Local Government and Housing Act 1989 (as amended) sets out the duties of the Local Authority and the allocation of seats to political groups on Committees to ensure political balance.
13. The cumulative effect of these duties is to require "proportionality" across the formal activities of the Authority, representing the overall political composition of the Authority, so that there can for example, be no one party Committees so far as they are constituted as formal Committees or Sub-Committees of the Council.
14. The Local Government (Committees and Political Groups) Regulations 1990, provide the mechanism by which the wishes of Political Groups are to be ascertained.

15. Exceptions to these requirements of political balance may be made where arrangements are approved by the Council without any Member of the Council or a Committee, voting against them. Council agreed at its Annual Meeting on 22nd May 2015 that it would disapply proportionality on OSMC and the Overview and Scrutiny Panels.

FINANCIAL IMPLICATIONS

16. The Members' Allowances Scheme makes provision for Special Responsibility Allowances to be paid to the Vice-Chair of the OSMC which is currently £3030 per annum.

HUMAN RESOURCES IMPLICATIONS

17. There are no human resource implications associated with this report.

TECHNOLOGY IMPLICATIONS

18. There are no technology implications associated with this report.

EQUALITY IMPLICATIONS

19. There are no specific equality implications arising from this report.

CONSULTATION

20. Mayor Ros Jones and Group Leaders have been consulted in respect of these appointments.

BACKGROUND PAPERS:

Reports to Annual Council 22nd May 2015

- Local Government And Housing Act 1989 - Review Of The Allocation Of Seats On Committees And Sub-Committees.
- Appointment Of Chairs And Vice-Chairs Of Committees And Sub-Committees

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To the Chair and Members of the Council

AUDIO VISUAL RECORDING OF COUNCIL MEETINGS – UPDATE REPORT

EXECUTIVE SUMMARY

1. This report provides an update to Council on arrangements for the audio visual recording of future Council meetings.

EXEMPT REPORT

2. This report is not exempt.

RECOMMENDATIONS

3. That Council note:-
 - i. The current position in respect of arrangements for the audio visual recording of Council meetings; and
 - ii. The implementation date of 24th November 2015 for the audio visual recording of future Council meetings.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

4. Recording Council meetings will offer the citizens of Doncaster an accessible resource and allow them to view proceedings even if they are unable to attend in person. It allows the Council an opportunity to demonstrate openness, transparency and accountability to the residents of Doncaster.

BACKGROUND

5. At its meeting on 22nd May 2015 Council agreed to progress with arrangements for the audio visual recording of Council meetings. Following this meeting further discussions have taken place with the current provider of the Council's Chamber Voting and Conference system Nuway Audio Visual regarding installation of the equipment and training to meet the Council's requirements and this will take place during October.
6. Further consideration has also been given to the process of publishing the recordings once they have been captured digitally. The most cost effective option at this time appears to be publishing on the Council's website and uploading the recordings to the Council's YouTube channel. As agreed at

Council recordings will be published without any editing so that they can reflect a true record of the meeting. However, there may be an occasional need to provide some editing e.g. if exempt information was inadvertently released. Discussions with other authorities have indicated that these occasions are very rare.

7. Once the equipment has been procured and installed training will be undertaken by officers on use of the equipment and the process for downloading recordings to the Youtube Channel. Liaison will also take place with political groups prior to implementation to enable them to consider issues around conduct and the implications of being filmed.
8. It is anticipated that the necessary arrangements will be in place for the 26th November Council meeting.

OPTIONS CONSIDERED

9. Council considered the options for filming and broadcasting Council meetings on 22nd May 2015 including webcasting and audio visual recordings.

REASONS FOR RECOMMENDED OPTION

10. Council agreed that recording Council meetings and making the recordings available for viewing is an important initiative which will increase transparency and potentially increase public participation in local democracy. As there is no legal requirement to live broadcast Council meetings, Council agreed to provide audio visual recordings of meetings which would be available after Council meetings. This would enable consideration to be given to the benefits and value before consideration was given to the live webcasting of Council meetings, which is a more expensive option.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

11. This is an update report however, the issue of providing an audio visual recording of Council meetings is likely to have greatest impact on "Working with our partners we will provide strong leadership and governance".

	Outcomes	Implications
	<p>All people in Doncaster benefit from a thriving and resilient economy.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Creating Jobs and Housing</i> • <i>Mayoral Priority: Be a strong voice for our veterans</i> • <i>Mayoral Priority: Protecting Doncaster's vital services</i> 	

	<p>People live safe, healthy, active and independent lives.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Safeguarding our Communities</i> • <i>Mayoral Priority: Bringing down the cost of living</i> 	
	<p>People in Doncaster benefit from a high quality built and natural environment.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Creating Jobs and Housing</i> • <i>Mayoral Priority: Safeguarding our Communities</i> • <i>Mayoral Priority: Bringing down the cost of living</i> 	
	<p>All families thrive.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Protecting Doncaster's vital services</i> 	
	<p>Council services are modern and value for money.</p>	
	<p>Working with our partners we will provide strong leadership and governance.</p>	<p>Providing audio visual recordings of Council meetings will improve openness and transparency and contribute to improved governance arrangements.</p>

RISKS AND ASSUMPTIONS

12. To ensure there is an awareness that any meetings are to be recorded notification will be included as part of the relevant agendas. The Chair will also inform attendees at the start of the meeting that all or part of the meeting will be recorded. Elected Members and the public will be advised that by entering the Chamber they are consenting to being filmed and that those images and sound recordings may be made available on the Council's web site and /or for training purposes.
13. Members may need to be mindful of their conduct and behaviour whilst recording is taking place and how this may be perceived by members of the public viewing the proceedings. Liaison will take place with political groups prior to any recordings to remind identify some issues for Members to take account of whilst being filmed.

LEGAL IMPLICATIONS

14. The Council has the legal power to record meetings by virtue of both S111 Local Government Act 1972 and S1 Localism Act 2011 (the general power of competence).

15. The Openness of Public Bodies Regulations 2014 allows members of the public and others the freedom to record Council meetings using whatever means they choose.
16. It is not proposed at this time to broadcast a live transmission of meetings, however, later publication is planned. A party who believes that they have been libeled during a meeting would have an action against both the person making the statement and the Council as “broadcaster”. The Council will need to be wary of this going forward and will need to consider editing such content “out” of any published recordings.
17. It will be necessary to make attendees at meetings aware of the recording and potential broadcast of the meeting.
18. The Council’s contract with Nuway will require amending and any changes must be carried out in accordance with Contract Procedure Rules

FINANCIAL IMPLICATIONS

19. The supplier of the PA and Conference system installed within the Chamber has quoted £3,650 plus VAT to enable the facility to record meetings and the provision of training. The purchase, installation and training costs will be met from existing Members support budgets. Costs of maintenance and repair will be included as part of the current Chamber system contract and so will continue to be funded from existing budget.

PROCUREMENT IMPLICATIONS

20. A procurement waiver from Contract Procedure Rules has been completed and agreed to enable Nuway Audio Visual (the current providers of the Council Chamber and conference system to commission and install the necessary equipment as part of the current arrangements.

HUMAN RESOURCES IMPLICATIONS

21. There are no specific Human resource implications associated with this report.

TECHNOLOGY IMPLICATIONS

22. A Business Case relating to the webcasting and audio visual recording of Council meetings was approved by the ICT Governance Board (IGB) in June 2015 and the ICT resource requirements to deliver this project have been allocated and reflected in the Technology Forward Plan.
23. ICT will need to work with the third party supplier to finalise the storage requirements/agree the optimum video resolution, but based on the estimated file size/number of meetings per year and assuming a 12 month retention period for the local back-up copies, there are no anticipated issues with utilising existing capacity within the Council’s Storage Area Network (SAN) for this purpose.

24. The additional hardware to be supplied by the third party supplier will be accommodated in the existing server rack used for the Council's Chamber Voting and Conference system.
25. It is understood that any occasional editing of the videos can be achieved using the online video editor provided by YouTube and as such it will not be necessary to procure any additional software for this purpose. Facilities also exist to provide subtitles and closed captions, where required.
26. Publishing the video/audio content to the internet, via the Council's YouTube channel, will reduce the dependency on Council systems for accessing video and audio files of meetings and should ensure accessibility for citizens from multiple devices.

EQUALITY IMPLICATIONS

27. The proposal to provide an audio recording of Council meetings enable's greater access to local decision making to those who may not otherwise be able to attend Council meeting e.g. due to disability.

CONSULTATION

28. Consultation has taken place with the relevant departments of the Council in producing this report.

BACKGROUND PAPERS

29. Report to Council 22nd May 2015 Audio And Visual Recording Of Council Meetings

REPORT AUTHOR & CONTRIBUTORS

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Roger Harvey
Assistant Director of Legal and Democratic services

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SHEFFIELD CITY REGION COMBINED AUTHORITY

ROTHERHAM TOWN HALL

MINUTES OF THE MEETING HELD ON 22 JUNE 2015

PRESENT:

Councillor Sir Steve Houghton CBE, Barnsley MBC
Councillor Roy Allan, Nottinghamshire CC
Councillor Graham Baxter MBE, North East Derbyshire DC
Councillor John Burrows, Chesterfield BC
Councillor Julie Dore, Sheffield CC
Councillor Simon Greaves, Bassetlaw DC
Councillor Glyn Jones, Doncaster MBC
Councillor Ron Mihaly, Derbyshire CC
Councillor Chris Read, Rotherham MBC
Councillor Lewis Rose OBE, Derbyshire Dales DC
Councillor Ann Syrett, Bolsover DC

Julie Kenny CBE, Rotherham MBC
James Newman, SCR Local Enterprise Partnership
Karl Battersby, Rotherham MBC
Huw Bowen, Chesterfield BC
Peter Dale, Doncaster MBC
Andrew Frosdick, Monitoring Officer
David Hewitt, SCR LEP
Julie Kenny CBE, Rotherham MBC
Wes Lumley, Bolsover DC / NE Derbyshire DC
Anthony May, Nottinghamshire CC
John Mothersole, Sheffield CC
Ben Still, SCR Executive Team
Neil Taylor, Bassetlaw DC
Diana Terris, Clerk / Barnsley MBC
Craig Tyler, Joint Authorities Governance Unit
Eugene Walker, S151 Finance Officer
Fiona Boden, Sheffield City Region Executive Team
Julie Hurley, SYPTE
Andrew Gates, SCR Executive Team
Apologies for absence were received from Councillors Mayor R Jones, A Rhodes and A Western

The meeting was opened by the Clerk to the Authority.

1 VOTING RIGHTS FOR NON-CONSTITUENT MEMBERS

It was agreed that no agenda items require voting rights to be confirmed on non-constituent Members

2 APPOINTMENT OF CHAIR AND VICE CHAIR

Nominations for the Chair and Vice Chair were invited.

Cllr Burrows nominated Cllr Houghton for the Chair of the Combined Authority. This nomination was agreed by the members present.

Cllr Houghton nominated Cllr Burrows for the Vice Chair of the Combined Authority. This nomination was agreed by the Members present.

RESOLVED:

1. That Cllr Sir Houghton CBE is appointed Chair of the SCR Combined Authority for the forthcoming year (2015/16)
2. That Cllr John Burrows is appointed Vice Chair of the SCR Combined Authority for the forthcoming year (2015/16)

Cllr Houghton assumed the Chair of the meeting

3 APOLOGIES

Members apologies were noted as above.

4 ANNOUNCEMENTS

No announcements were noted.

5 URGENT ITEMS

No urgent agenda items were requested.

6 ITEMS TO BE CONSIDERED IN THE ABSENCE OF THE PUBLIC AND PRESS

None.

7 DECLARATIONS OF INTEREST BY INDIVIDUAL MEMBERS IN RELATION TO ANY ITEM OF BUSINESS ON THE AGENDA

No declarations of interest were noted.

8 REPORTS FROM AND QUESTIONS BY MEMBERS

No reports of questions from Members were raised.

9 RECEIPT OF PETITIONS / PUBLIC QUESTIONS

None.

10 MINUTES OF THE MEETING OF THE SCR COMBINED AUTHORITY HELD ON 15TH MAY 2015

It was noted that the previous minutes omitted to reference the apologies of J Newman (LEP Chair)

RESOLVED - that the minutes of the meeting of the Combined Authority held on 15th May are agreed to be an accurate record of the meeting.

11 GOVERNANCE AND ASSURANCE - REFINED PROPOSAL TO STRENGTHEN SHEFFIELD CITY REGION'S GOVERNANCE

Further to the outline papers presented at previous meetings, Members were presented with a report detailing the intended proposals to strengthen the City Region's governance arrangements.

It was reported that since the previous submission, the SCR Chief Executives have proposed that an additional two Executive Boards should be established focused on Housing and Transport. This reflects the widening of the Executive Boards' proposed remit to focus on strategy and policy development, as well as the delivery of our Growth and Devolution Deals.

Summary portfolios for the 5 proposed Boards were presented for discussion and agreement.

Members were further advised of a proposal to conserve 'dual key' accountability provisions by means of all Board delegations residing with both the lead Chief Executive(s) for that theme and the SCR's Head of Paid Service.

It was noted that the Boards' logistical requirements were due to be considered in detail. This will accord the Boards with the 6 weekly meeting cycles, culminating with the meeting of the Combined Authority and at which the Boards' decisions will be presented for endorsement and challenge.

It is proposed to convene Combined Authority and LEP Board meetings on the same day.

Revised meeting timetables will be circulated in due course.

J Newman thanked Members for their confidence in the private sector and welcomed the inclusion of private sector LEP members on the Executive Boards.

RESOLVED, that the Combined Authority Members (with report references):

1. Agree the proposed structure of the Executive Boards (paragraph 3.2, Figure 1) and their proposed respective broad portfolios (paragraph 3.5, Table 1).

2. Agree that the Executive Boards should be focused on the delivery of our current Growth and Devolution Deals, in addition to the development of policy and strategy for the City Region (paragraph 3.4).
3. Agree the high level, broad remits that will be used to form the terms of reference for the Executive Boards (paragraph 3.6, Annex A).
4. Agree the proposed lead Member and officers for the different Executive Boards and the Chair and Vice Chair of the Combined Authority (paragraph 3.7, Annex B).
5. Agree that delegations from the Combined Authority to the Executive Boards should reside with the lead Chief Executive(s) and the SCR Head of Paid Service, in consultation with the other members of the Executive Boards (paragraph 3.9).

12 GOVERNANCE AND ASSURANCE - SCR ASSURANCE FRAMEWORK UPDATE

Members were advised that the proposed changes to the governance structure of the Sheffield City Region (SCR) need to be reflected in our Assurance Framework.

It was noted that the document has been updated to reflect the evolution of the proposed model (discussed under the previous agenda item) and the establishment of a single end-to-end programme management lifecycle process for all SCR investments.

The updated document was presented to Members at Annex A to the main report.

RESOLVED, that the Combined Authority Members approve the updated Assurance and Accountability Framework.

13 SCHEME OF DELEGATIONS TO THEMATIC EXECUTIVE BOARDS

Members were presented with a report focusing on the proposed constitutional changes required to implement changes to decision making responsibility within the Combined Authority through the operation of five Thematic Executive Boards in accordance with principles approved by the Authority elsewhere by way of the 2 previous agenda items.

Appended to the report was the proposed amendment for the Sheffield City Region Combined Authority Constitution to take account of these proposed changes (at APPENDIX A).

It was confirmed that inception meetings for the various Boards will now be arranged to consider next steps in more detail.

RESOLVED - that the Combined Authority Members:

1. Give formal approval to the Scheme of Delegations to Executive Boards contained in Appendix A to the report and note that appropriate amendments are to be made to the Constitution of the Authority.
2. Instruct further discussions take place between relevant officers and the newly constituted Boards to refine their detailed operating arrangements and any more specific documentation of their Terms of Reference.
3. Note that in reference to the previous resolution, further reports will be provided to the Authority to revise the terms of Reference of any Board.
4. Note that the Terms of Reference of the Transport Committee are to be reviewed in the light of the role of the new Transport Board.

14 RAIL COLLEGE

A report was presented to update Members in respect of the development of the rail college.

The report noted considerable progress made to date and confirmed that the next stage in the process will see the development of a business case and a joint bid to Government (BIS/SFA) and the Combined Authority for the capital costs required to build the college. This application, which is being co-ordinated by the overall college project manager from HS2 Ltd., will constitute a single application for both identified central BIS funding and LEP allocations.

Members were advised that as part of the SCR Growth Deal 2 allocation, a skills capital allocation for the rail college was notionally awarded. However, it was noted that the final decision on this Growth Deal 2 allocation is not expected until the Autumn approval for a commitment of £6 million to be included in the business plan and capital application due to be submitted to government on July 16th is therefore being sought.

Members expressed concern that the government has changed its stance on how the college will be funded and introduced the requirement for the Combined Authority to act as a financial backstop. It was suggested that lessons can be learnt from this situation and caution needs to be observed in the future to protect the Combined Authority's finances from the 'fragility of funding promises' and the risk to funding other priority initiatives.

E Walker agreed that this was not ideal position to be in and drew Members' attention to recommendation 2 which instructs officers to continue to press the Department for Business Innovation and Skills for a rationalised approach to the funding of this project.

J Newman noted how the private sector holds similar concerns to the Members and agreed that BIS needs to reaffirm their funding commitment to the project. It was asked whether Birmingham is in the same position as Doncaster.

RESOLVED, that the Combined Authority Members:

1. Confirm continued support for the National College of High Speed Rail (NCHSR) in the SCR.
2. Instruct officers to continue to press the Department for Business Innovation and Skills for a rationalised approach to the funding of this project and the CA's Local Growth Fund allocations.
3. Confirm a commitment of £6m of SCR capital to the NCHSR business plan (and associated funding application) which is due to be submitted to the department for Business Innovation and Skills in July 2015 and agreed by autumn 2015.
4. Agree that a single appraisal process that results in the approval of the NCHSR business plan and capital application will satisfy SCR governance requirements and secure the release of the funds in line with the NCHSR delivery programme.
5. Agree that this commitment is expressed in the NCHSR capital funding application/business plan in the form of a letter from the CA chair.
6. Will receive feedback on whether Birmingham is in a similar funding position from P Dale.

15 SCR INTEGRATED INFRASTRUCTURE PLAN

Item deferred.

16 IAB RECOMMENDATIONS

A paper was provided presenting recommendations from the Infrastructure Advisory Board for Upper Don Valley business case and FARRRS phase 2 project.

RESOLVED, that the Combined Authority Members:

1. Agree the recommendation from the IAB on the Upper Don Valley to progress to Stage 1B, noting the conditions.
2. Agree the recommendation from the IAB on the FARRRS phase 2 to progress to Stage 2, noting the conditions.

17 CAPITAL PROGRAMME - RGF INVESTMENT STRATEGY

A report was presented setting out the profile of the £52m of RGF/LGF secured as part of the Growth Deal(s) and the process by which decisions will be made, and seeking endorsement of outline investment strategy for the programme and the required delegations in order to deliver this programme.

Members were advised of the proposal for operational responsibility for investment decisions to be given to a RGF Panel (consisting of the lead Chief Executive for A2F workstream, a lead elected member, at least 1 LEP board member, a delegate of the CA's s.151 officer and other individuals with relevant experience (either

drawn from the existing panel, the A2F advisory board, the Business Growth Board or otherwise)). It was confirmed that this panel will report to the Business Growth Executive Board.

RESOLVED, that the Combined Authority Members:

1. Approve the outline investment strategy (set out in Sections 4 of the report).
2. Delegate operational responsibility for investment decisions to the RGF Panel, subject to the parameters and outline investment strategy set out in this paper and subject to alignment with the broader SCR-level Governance arrangement deal with elsewhere on this agenda.
3. Agree that the CA's S151 officer 'capitalises' all eligible programme management costs incurred in the delivery of this activity, and funds those costs from the RGF capital resource.
4. Agree that the SCR Finance Directors should (a) support the development of an appraisal manual and document that sits behind this fund; and (b) review the progress of this fund 12 months after launch – and consider if changes need to be made to programme design.

18 SCR MARKETING STRATEGY

Members were advised that work on the development of a cohesive SCR Marketing Strategy is underway. A costed proposal will be worked up via a future meeting cycle.

19 CA REVENUE OUTTURN 2014/15

A paper was presented detailing the revenue outturn position for the Combined Authority and its subsidiaries over financial year 2015/16.

Members were reminded that the CA's operations are divided between South Yorkshire transport activity and the wider CA/LEP.

It was reported that before one-off adjustments, both work streams underspent against budget by c.£60k (£62k transport, £59k CA/LEP). This represents a marginal improvement on the positions reported in Q3.

After one-off adjustments designed to support budget sustainability, however, CA/LEP activity accumulated a surplus of c.£613k, whilst transport activity created a surplus of £39.7m due to the award of a second capital grant from the CA to SYPTE.

RESOLVED, that the Combined Authority Members:

1. Note the underspends on transport and CA/LEP activity
2. Note the one-off adjustments made in 2014/15 that support future moves towards budget sustainability

3. Note the ongoing work in collaboration with SYPTE and district partners to develop medium-term financial strategies for both work streams

20 WEBCASTING OF SCR COMMITTEE MEETINGS

A report was presented requesting the Combined Authority Members note plans for the continuation of webcasting of meetings of the SCR Transport Committee, Overview and Scrutiny Committee and Audit Committee.

Members also agree to facilitate the webcasting of future Combined Authority meetings, subject to the facility being operable at the AMP (the agreed venue for meetings for the next year).

RESOLVED, that the Combined Authority Members:

1. Note an initial short term extension to the current webcasting contract to align with Barnsley MBC's webcasting contract renewal date (7th August 2015) followed by a further renewal for 1 year.
2. Agree to the webcasting of Combined Authority meetings, subject to the resolution of any technical issues.

21 APPOINTMENTS TO THE SCR TRANSPORT COMMITTEE

A report was presented advising Members of the SCR districts' nominations to the Transport Committee and requesting endorsement of the nominations for the positions of Chair and Vice Chair.

Nominations (and vacancies) were confirmed as:

District	Members
Barnsley MBC	Cllr Roy Miller Cllr David Leech
Bassetlaw DC	Cllr David Pidwell
Bolsover DC	1 x vacancy TBC
Chesterfield BC	1 x vacancy TBC
Derbyshire Dales DC	1 x vacancy TBC
Doncaster MBC	Cllr Joe Blackham Cllr Bill Mordue Cllr Steve Cox
North East Derbyshire DC	Cllr Michael Gordon
Rotherham MBC	Cllr Maggie Godfrey Cllr Denise Lelliott
Sheffield CC	Cllr Terry Fox Cllr Garry Weatherall Cllr Alan Law Cllr Ian Auckland 1 x vacancy TBC

RESOLVED, that the Combined Authority Members:

1. Note the districts' nominations to the Transport Committee
2. Endorse the nomination of a Doncaster MBC Member as Chair of the Transport Committee for 2015/16 (to be confirmed by Doncaster MBC)
3. Endorse the nomination of Cllr Terry Fox (Sheffield CC) as Vice Chair of the Transport Committee for 2015/16

22 MINUTES OF THE SCR CA TRANSPORT COMMITTEE HELD ON 8TH JUNE

RESOLVED, that the minutes of the SCR Transport Committee held on 8th June be noted.

CHAIR

SHEFFIELD CITY REGION COMBINED AUTHORITY

THE AMP TECHNOLOGY CENTRE, WAVERLEY, ROTHERHAM, S60 5WG

MINUTES OF THE MEETING HELD ON 3 AUGUST 2015

PRESENT:

**Councillor Sir Steve Houghton CBE, Barnsley MBC (Chair)
Councillor John Burrows, Chesterfield BC (Vice Chair)**

**Councillor Graham Baxter MBE, North East Derbyshire DC
Councillor Julie Dore, Sheffield CC
Councillor Simon Greaves, Bassetlaw DC
Mayor Ros Jones, Doncaster MBC
Councillor Chris Read, Rotherham MBC
Councillor Lewis Rose OBE, Derbyshire Dales DC
Councillor Ann Syrett, Bolsover DC
Councillor Jo White, Bassetlaw District Council**

**Ruth Adams, SCR Executive Team
David Armiger, Bassetlaw District Council
Fiona Boden, SCR Executive Team
Andrew Frosdick, Monitoring Officer
David Hewitt, SCR LEP
Julie Hurley, SCR Executive Team
James Newman, SCR Local Enterprise Partnership
Julie Kenny CBE, Rotherham MBC
Wes Lumley, Bolsover DC / NE Derbyshire DC
Stella Manzie CBE, Rotherham MBC
John Mothersole, Sheffield CC
Andrew Shirt, South Yorkshire Joint Authorities
Ben Still, SCR Executive Team
Gareth Sutton, Sheffield CC / SCR
Diana Terris, Clerk / Barnsley MBC**

Apologies for absence were received from Councillor A Rhodes, J Miller, N Taylor, C Tyler and E Walker

1 VOTING RIGHTS FOR NON-CONSTITUENT MEMBERS

It was agreed that no agenda items require voting rights to be confirmed on non-constituent Members.

2 APOLOGIES

Members' apologies were noted as above.

3 ANNOUNCEMENTS

No announcements were noted.

4 URGENT ITEMS

No urgent agenda items were requested.

5 ITEMS TO BE CONSIDERED IN THE ABSENCE OF THE PUBLIC AND PRESS

None.

6 DECLARATIONS OF INTEREST BY INDIVIDUAL MEMBERS IN RELATION TO ANY ITEM OF BUSINESS ON THE AGENDA

No declarations of interest were noted.

7 REPORTS FROM AND QUESTIONS BY MEMBERS

No reports of questions from Members were raised.

8 RECEIPT OF PETITIONS/PUBLIC QUESTIONS

No petitions were received.

The Chair informed Members that a list of questions had been received from Mr Nigel Slack, Sheffield for Democracy, regarding the new 'Cities and Local Government Devolution Bill'. Mr Slack asked the Combined Authority:

1) Who is leading the negotiation?

The negotiations will be led by the Sheffield City Region Executive Team, supported by the SCR Chief Executives. Combined Authority Members' will help shape negotiations.

2) Will they accept a directly elected Mayor?

There is a general view that the Authority would prefer to operate the Combined Authority Model, without a City Region Mayor. However, this will be subject to Government Ministers' approval, and Ministers have been clear that they expect devolution will be in return for a directly elected Metro Mayor.

- 3) Will the public be consulted and their opinion sought?

Yes, there will be public and business consultation, if the Combined Authority did agree to a City Region Mayor.

- 4) Will the individual Councils and most importantly, their Councillors be consulted, and their opinion sought?

Yes, the individual Councils' and Councillors' would be consulted and their opinion sought.

- 5) Will the SCRCA resist a deal that is inappropriate for the make-up of the City Region, with its cross county ties, or will it compromise its principals through fear of falling behind an imagined brighter future gifted to Manchester, through their wholesale capitulation?

The preferred option for Devolution will need to be agreed and satisfy all nine SCR Local Authorities. The CA will submit its 'Asks' to Government to see if a deal can be made.

9 MINUTES OF THE MEETING OF THE SCR COMBINED AUTHORITY HELD ON 22 JUNE 2015

RESOLVED – That the minutes of the meeting of the Combined Authority held on 22 June 2015 be agreed as an accurate record of the meeting.

10 DEVOLUTION UPDATE

Members were advised that as part of the Summer Budget 2015, the Chancellor had announced a commitment to further devolution deals with the Sheffield City Region, Liverpool City Region, Leeds, West Yorkshire and partner authorities, to be agreed in parallel with the Spending Review in September 2015.

It was noted that the City Regions would need to submit formal, fiscally neutral proposals and an agreed geography to the Treasury by 4 September 2015.

Significant devolution deals would need to be signed-off ahead of the November 2015 spending review. The conclusions of the spending review would be announced on 25 November 2015.

If agreement can be reached, the SCR CA and LEP would submit a proposal, building on its Strategic Economic Plan.

The Joint Authorities Governance Unit would be arranging Informal briefings with SCR Leaders over the coming weeks regarding the SCR's proposals to Treasury.

RESOLVED – That the update be noted.

11 EXECUTIVE BOARD UPDATES AND DECISIONS

Members received an update regarding the inaugural meetings of the SCR Executive Boards, as set out below:

i) Skills, Employment and Education Executive Board

The Skills, Employment and Education Executive Board had met on 17 July 2015, where they had:

Approved the North Notts LGF scheme for skills capital investment – Total scheme value £933,500 total grant value £380,055 (33%);

Approved funding to support project management costs associated with progressing the LGF skills capital funding for the Glass Academy, subject to a number of agreed caveats; and

Accepted, from BIS, the revenue funding for the SCR Skills Bank in the financial year 2015-2016, for the SCR Executive to directly commission.

ii) Infrastructure Board

The SCR Infrastructure Plan was progressing well; a workshop would be held shortly to agree the review of evidence and challenges for growth, which would form the baseline for the infrastructure needs to support growth.

The SCRIF continued to progress a number of business cases and funding agreements, noting that the Board would be reviewing programme delivery to ensure spend for 2015/16.

The Board continued to make progress in relation to the SCR IIP, developing the approach to housing, financial options, spatial modelling, evidence and needs for infrastructure.

The Board had considered the Central Independent Appraisal Team's Business Case in relation to Superfast Broadband for South Yorkshire, which they had recommended be approved by the CA. (Please see Minute 12, which sets out the Combined Authority's approval).

iii) Housing Board

The Board had considered the draft Housing Business Plan and agreed to expand this over a four year period.

A large amount of work had been undertaken by the SCR Heads of Planning Group and fed through to the Board.

The first meeting of the Joint Assets Board had been held; a Chair and Vice-Chair had been appointed. The Terms of Reference were being reviewed to determine the scope of work.

It had been agreed that a paper would be developed and presented to the CA setting out an update on the Duty to Cooperate and Spatial Planning.

iv) Transport Board

The inaugural meeting of the Transport Board had been held to consider its role and its inter-dependences with the Combined Authority's Transport Committee/Boards and links to the Infrastructure Board.

v) Business Growth Board

At the Board meeting held on 8 July, Members considered a revised Inward Investment Strategy for the SCR and received updates on each of the five Growth Hub Spokes (Access to Finance, Exports, Innovations, Skills Bank and new Businesses).

It was noted that the second Board meeting would be held on Tuesday 4 August 2015.

RESOLVED – That Combined Authority Members note the updates and endorse the decisions taken by all the SCR Executive Boards.

12 RECOMMENDATION FROM THE INFRASTRUCTURE ADVISORY BOARD FOR SUPERFAST BROADBAND BUSINESS CASE

A paper was presented asking the CA to formally agree the recommendations of the Infrastructure Executive Board for accelerated and enhanced Superfast Broadband connectivity to South Yorkshire's Enterprise Zones and strategic Business Parks.

Members noted that the South Yorkshire Superfast Broadband programme was aimed at raising access to superfast broadband to 98% of premises across South Yorkshire by 2017. The Broadband Delivery UK (BDUK) Extension Programme launched in 2013 required a local match funding commitment. The four South Yorkshire Authorities were seeking £10.6m SCRIF funding for the local match funding.

The initial economic case presented estimated the economic outputs of public sector investment in South Yorkshire superfast broadband as a GVA uplift of £416m and 1,054 net additional FTE jobs between 2021 and 2031.

The scheme promotor had satisfied the Infrastructure Executive Board that the scheme was likely to provide value for money, and that the scheme had a strong strategic case and was deliverable.

RESOLVED – That the SCR Combined Authority:-

- i) Supports the recommendation of the Infrastructure Advisory Board (IAB) to progress the roll out of enhanced Superfast Broadband connectivity to South Yorkshire's Enterprise Zones and strategic Business Parks; and

- ii) Agreed to provide full approval for the scheme from local match funding from the SCRIF of up to £10.6m.

13 MINUTES OF THE SCR CA TRANSPORT COMMITTEE HELD ON 20 JULY 2015

RESOLVED – That the minutes of the SCR Transport Committee held on 20 July 2015 be noted.

14 MINUTES OF THE SCR PASSENGER TRANSPORT PENSION FUND COMMITTEE MEETING HELD ON 8TH JUNE 2015

RESOLVED – That the minutes of the SCR Passenger Transport Pension Fund Committee meeting held on 8 June 2015 be noted.

CHAIR

SOUTH YORKSHIRE FIRE AND RESCUE AUTHORITY

27 JULY 2015

PRESENT: Councillor J Andrews (Chair)
Councillor A Atkin (Vice-Chair)
Councillors: A Buckley, P Haith, E Hughes, R Munn and
S M Richards

R Bywater, M McCarthy, L Noble and A Shirt (South Yorkshire
Joint Authorities)

J Roberts and S Chu (South Yorkshire Fire & Rescue Service)

A Frosdick, J Bell and F Foster (BMBC)

Apologies for absence were received from Councillor A Cave,
Councillor G Furniss, Councillor C Ransome, Councillor
C Ross, Councillor J Satur, CFO J Courtney, ACO M Blunden
and B Sandy

1 APOLOGIES.

Apologies for absence were noted as above.

2 ANNOUNCEMENTS.

None.

3 URGENT ITEMS.

None.

4 ITEMS TO BE CONSIDERED IN THE ABSENCE OF THE PUBLIC AND PRESS.

**RESOLVED – That the following agenda items be considered in the absence of the
Public and Press:**

Item 19 – Human Resources Review;

**Item 20 – Disposal of Sites to be vacated on the completion of Birley and Parkway
Fire Stations; and**

Item 21 – Safer Stronger Communities Reserve (SSCR) Round 2.

**5 DECLARATIONS OF INTEREST BY INDIVIDUAL MEMBERS IN RELATION TO
ANY ITEM OF BUSINESS ON THE AGENDA.**

**Councillor Andrews declared an interest in agenda item 21 'Safer Stronger
Communities Reserve (SSCR) Round 2', in relation to a bid which had been
submitted by Groundwork in South Yorkshire, by virtue of him being on the Board of
Directors for Groundwork Dearne Valley.**

6 REPORTS BY MEMBERS.

Councillor Haith reported that she had visited Doncaster Fire Station last week where she had experienced first-hand the new turntable ladders.

Councillor Haith stated that she had concerns regarding the 2nd appliance at Doncaster Fire Station not being crewed to full capacity; she understood that the 2nd appliance at Doncaster Fire Station was currently not on the run today, due to crewing issues.

DCFO Roberts explained that there were two appliances stationed at Doncaster Fire Station; the first appliance was always available immediately, staffed on a jump crew basis. DCFO Roberts stated that he was not aware of the issues reported at today's meeting regarding the 2nd appliance not being on the run today and agreed to investigate accordingly.

Councillors Atkin and Cave had visited Aston Park and Lowedges Fire Stations on 22 July 2015.

On 23 July 2015, Councillors Atkin, Cave and Andrews had visited Dearne Fire Station.

Councillor Munn informed the Authority that he had attended the Middle Managers' Engagement Days on 16th and 17th June and viewed the Aerial Appliance.

Councillor Munn had attended his induction meeting on 16 June 2015 at Fire Headquarters.

Councillor Munn had also visited Elm Lane Fire Station on 17 June 2015.

7 RECEIPT OF PETITIONS.

None.

8 TO RECEIVE ANY QUESTIONS OR COMMUNICATIONS FROM THE PUBLIC.

None.

9 MINUTES OF THE ANNUAL AUTHORITY MEETING HELD ON 29 JUNE 2015

RESOLVED – That the minutes of the Annual Authority meeting held on 29 June 2015 be agreed and signed by the Chair as a correct record.

10 MINUTES OF THE ORDINARY AUTHORITY MEETING HELD ON 29 JUNE 2015

RESOLVED – That the minutes of the Ordinary Authority meeting held on 29 June 2015 be agreed and signed by the Chair as a correct record.

11 PUBLIC AFFAIRS STRATEGY

A report of the Chief Fire Officer and Chief Executive was presented which set out the Service's Public Affairs Strategy. The Strategy had been developed to direct and support the development of an ongoing relationship between the Service and the political establishment, individual elected Members and the wider political environment in which the Service operates.

Councillor Richards asked if the Strategy was intended to be a joint Fire Authority and Service Public Affairs Strategy.

S Chu confirmed that the Strategy would be delivered by the Service in conjunction with the Authority and other partners.

RESOLVED – That Members:-

- i) Noted the report; and
- ii) Thanked officers for producing a comprehensive Public Affairs Strategy.

12 COMPLAINTS AND COMPLIMENTS ANNUAL REPORT

A report of the Chief Fire Officer and Chief Executive was submitted to provide Members with a review of all complaints received during the period April 2014 to March 2015 inclusive.

During the period, the Service had received fourteen complaints, of which one was upheld, ten were not upheld, two were withdrawn, and one complaint was transferred for investigation under Human Resources procedures.

A total number of 131 compliments were received by the Service over the same period.

No complaints had been received about the Authority or officers of the Authority during the period.

Members were also provided with information, for comparison purposes, detailing 3 years' data measuring against the same period of financial years 2012/13 and 2013/14.

Councillor Haith asked if future reports could show a breakdown of the compliments received by each District.

S Chu informed Members that a wider review regarding how the Service reported compliments, particularly with the rise in compliments via social media, to the Authority would be undertaken over the coming months.

Councillor Richards asked if a selection of the compliments received could be included in future reports. S Chu agreed to this request.

RESOLVED – That Members:-

- i) Note the report; and

- ii) Authorise a review of how best to report compliments in the social media age.

13 HOPE TRAUMA SUPPORT GROUP

A report of the Chief Fire Officer and Chief Executive was submitted informing Members that 'HOPE', the South Yorkshire Fire and Rescue and RTC Trauma Support Group, has been an unincorporated part of the Service since May 2007.

The voluntary group had provided invaluable support to members of the South Yorkshire community affected by the loss of life, through fire, Road Traffic Collision (RTC) or rescue incident through its trauma group meetings and support.

The Executive Committee of HOPE had now recognised the potential for the group's expansion into a charity to further expand its work for the people of South Yorkshire.

The aim was for HOPE to be innovative and to help support the Service, particularly in light of the Support Services Review and further cuts to the organisation.

The report also recommended the appointment of a new Executive or 'Trust' Board for HOPE comprising of five Charity Trustees. Two of which are for Ex- Officio trustees, namely the Chair of the Authority and the Deputy Chief Fire Officer and a further two members from the HOPE Executive Board, along with a Member of the Authority.

RESOLVED – That Members:-

- i) Support the progress of HOPE, the South Yorkshire Fire and Rescue and RTC Trauma Support Group, in to a charity.
- ii) Agrees the proposal to move HOPE to becoming a Foundation Charitable Incorporated Organisation (CIO) as the first steps towards charitable status, as detailed in the report.
- iii) Supports the move for the Prevention and Protection Directorate to financially support the group with an annual £5,000 budget.
- iv) Approves the new constitution for HOPE which will enable the Service to increase community involvement in South Yorkshire through education, to raise the awareness of home and road safety, risk and how to stay safe.
- v) Nominate Councillor Hughes to the post of charity trustee, and member of the new HOPE board.

14 THE FIREFIGHTERS' PENSION SCHEME 2015: CREATION AND OPERATION OF LOCAL PENSION BOARDS - AMENDMENTS TO LOCAL PENSION BOARD CONSTITUTION AND TERMS OF REFERENCE

A report of the Deputy Clerk was presented which reminded Members that, further to a report submitted to the Authority on 16 February 2015, the final Guidance had

now been received from the Department for Communities and Local Government (CLG) in respect of the governance arrangements for Local Pension Boards.

Following the receipt of the Guidance, this had necessitated some amendments to the Constitution and Terms of Reference of the South Yorkshire Fire and Rescue Authority's Local Pension Board.

Members noted that the amendments were considered at the inaugural meeting of the Local Pension Board held on 13 July 2015, which concluded that they were content with recommending the changes to the FRA for approval.

The Board had also received a request from the Fire Brigades' Union (FBU) for an additional employee representative to reflect the number of members they represent. The Guidance from CLG required an equal number of employee and employer representatives. The Board, therefore, agreed to two additional places (one employer and one employee representative), and this was also referred to the FRA for their approval.

RESOLVED – That Members:-

- i) Considered and approved the revisions to the Local Pension Board Constitution and Terms of Reference set out at Appendix A to the report now considered; and**
- ii) Agreed to the appointment of two additional members of the Board (one employer representative and one employee representative).**

15 MINUTES OF THE FIRE LOCAL PENSION BOARD HELD ON 13 JULY 2015

Members were presented with the draft minutes from the inaugural meeting of the Fire Local Pension Board held on 13 July 2015.

RESOLVED – That the draft minutes from the inaugural meeting of the Fire Local Pension Board held on 13 July 2015 be noted.

16 MAY 2015 PROJECTED OUTTURN REPORT

A joint report of the Chief Fire Officer and Chief Executive and Treasurer was submitted to inform Members of the projected spend for the 2015/16 financial year based on the May 2015 outturn position.

Members were informed that it was very early in year to be able to report a figure with any certainty, particularly during the challenging times that the Authority is currently facing.

The projected position currently suggested an under-spend of £386,000, however, there remained a possibility that the outturn position may fluctuate during the year as issues are clarified. This would be kept under constant review and reported in future monitoring reports.

Areas of key variances were noted and explanations provided.

Councillor Richards referred to the Support Staff budget asking if the staff who were currently unplaced as a result of the Support Services Review had been unsuitable for posts advertised which had necessitated external recruitment.

DCFO Roberts explained that as part of the Support Services Review, the Service had only recruited externally, when the skills set of existing employees 'at risk' had not been suitable for the posts advertised.

In relation to the capital programme, Members asked for clarification as to why the costs had reduced significantly in respect of appliance bay doors at Rivelin Fire Station. DCFO Roberts agreed to investigate and report back to Members.

RESOLVED – That Members noted the contents of the report.

17 BUSINESS CONTINUITY MANAGEMENT (BCM) REPORT

A report of the Chief Fire Officer and Chief Executive was submitted which provided Members with the current position relating to the Business Continuity (BC) Management arrangements within South Yorkshire Fire and Rescue and a summary of BC activity and developments within the last 12 months.

Members noted that the Service's BC Manager had presented at the BCI World Conference in November 2014, and had been asked to present again in 2015.

Members asked that their thanks be passed onto R Parramore (the Service's BC Manager) for his excellent work.

Members also thanked Councillor Ross in his capacity as the Lead Member for Business Continuity.

RESOLVED – That Members:-

- i) Noted the report;
- ii) Requested that R Parramore be thanked for his excellent work; and
- iii) Thanked Councillor Ross in his capacity as the Lead Member for Business Continuity.

18 EXCLUSION OF THE PUBLIC AND PRESS

RESOLVED – That, under Section 100A(4) of the Local Government Act 1972, the public be excluded from the meeting for the following item of business on the grounds that they involve the likely disclosure of exempt information as defined in paragraphs 1 and 3 of Part 1 of Schedule 12A of the Act and the public interest not to disclose information outweighs the public interest in disclosing it.

19 HUMAN RESOURCES REVIEW

A joint report of the Chief Fire Officer and Chief Executive and Clerk was submitted requesting Members to consider a report presenting options of a joint review for the future delivery of Human Resources (HR) services (incorporating Organisational Development) within both Humberside Fire and Rescue Service (HFRS) and South Yorkshire Fire and Rescue (SYFR).

RESOLVED – That Members approve the commencement of a 12 week consultation period to determine whether the Service:-

- 1) Should maintain a solely in-house HR function.
- 2) Should progress the development of a joint HR function with HFRS.
- 3) Should consider an outsourced solution for HR.

20 DISPOSAL OF SITES TO BE VACATED ON THE COMPLETION OF BIRLEY AND PARKWAY FIRE STATIONS

A report of the Chief Fire Officer and Chief Executive was presented to advise Members of the proposed methodology and reporting process prior to confirming any sales regarding the disposal of the stations to be replaced (Darnall, Mansfield Road and Mosborough).

RESOLVED – That Members:-

- i) Declare Mansfield Road and Mosborough surplus once Parkway and Birley are complete and handed over to South Yorkshire Fire and Rescue;
- ii) Authorise the Head of Asset Management to progress marketing and negotiations where applicable, then submit a further report to the Authority outlining the proposed terms for sales; and
- iii) Confirms that the Chair of the Fire Authority's delegated decision in respect of Darnall to accept the highest offer and instruct solicitors to proceed with the conveyance and disposal and to approve the disposal of the substation site at Mosborough on the terms outlined in the report.

21 SAFER STRONGER COMMUNITIES RESERVE (SSCR) ROUND 2

A report of the Clerk to the Fire and Rescue Authority was presented which provided an update to Members on the submissions to the Stronger Safer Communities Reserve Fund Round 2. Additionally, the report also updated Members on the assessment process and the projects that the Assessment Board had recommended to receive Round 2 funding.

Members felt that given the unique nature of the Fund, and the Government's drive for collaboration, the Fund should be publicised further; nationally, regionally and locally.

Members thanked Officers from the Authority and Service for all their hard work in carrying out a first filter of the bids received.

RESOLVED – That Members:-

- i) Approve the list of recommended projects;**
- ii) Agree to release of funds to projects, subject to completion of the service level agreements;**
- iii) Approve the monitoring and governance arrangements; and**
- iv) Agree to receive a further report to the September Authority meeting to consider approval for projects that are submitting revised bids, based on feedback from the Assessment Board.**

CHAIR

S41 MEMBER BRIEFING NOTE



AUGUST 2015

Please find below information from your Section 41 Member representative on South Yorkshire Fire and Rescue Authority:-

I had the pleasure of visiting Doncaster Fire Station last week (23rd July) and was keen to see what the Service's new turntable ladders could do.

Having previously been up on a turntable ladder appliance many years ago at the station, I was more than happy to get strapped in the cage of the new vehicle and experience first hand what they are capable of.

"It was good to see the crew and lots of familiar faces," said Cllr Haith.

"I previously worked as a cook at Doncaster station from 1972 through until the mid 1980s- and I'd been up in an old turntable ladder then."

"It was really noticeable how the new appliance is much smoother and faster when compared to the old and jerky ones I had been in before."

Here I am pictured with **Doncaster Blue Watch**, who also discussed current topics affecting the fire sector with me during my visit.



Stronger Safer Communities Reserve update

19 projects from the 64 applications to Round 2 have been approved by the Fire Authority and will go on to develop service level agreements with SYFR. A further 9 projects have been asked to consider submitting revised bids by working collaboratively with other similar projects, or making changes to their project plan that will result in more value for money from the funding.

As in Round 1, the projects cover a broad range of approaches to community safety including diversionary work with children and young people, fitting sprinkler systems to protect some of our most vulnerable residents, and support for grass roots community groups who can assist with getting fire safety messages out to hard to reach residents.

A full list of successful projects is listed can be found on the Fire Authority's website at www.southyorks.gov.uk or via a hyperlink [here](#).

Please direct any enquiries to the SSCR Co-ordinator Rhona Bywater on:
01226 772851
Email: rbywater@syfs.gov.uk

Fire service funded early years learning package wins global recognition

A successful scheme to improve safety education in South Yorkshire is gaining international recognition, thanks to a fire service funding grant.

The education package has been developed by Sheffield Children's Centre working closely with children, families and carers to help form appropriate, age specific safety messages to reduce deaths and injuries.

An Early Years Practitioner Guide, Fire Safety Song Book and Heroes & Heroines story book have been developed as a result

of the £40,000 grant from South Yorkshire Fire & Rescue Authority's Safer Sustainable Communities Reserve.

Now, a new suite of qualifications for early years practitioners is being developed after the learning package gained recognition from industry bodies including the Pre-School Learning Alliance and National Day Nursery Association. The qualifications will seek to set a national standard for teaching fire and other safety messages to young children.

The project has established international links as some of the education materials have been developed with the help of young people from Mexico, who worked with children here in South Yorkshire to bring the early years story books to life through writing and illustrations.

It's hoped that thanks to these links, and recognition from bodies like UNICEF and Equality and Human Rights UK, the resources will be adopted in Mexico and other parts of the world too.

Chrissy Meleady MBE, Chair of the Sheffield Children's Centre Advisory Support Group, said: *"Through the centre's outreach work with children and families and services across South Yorkshire, we found that fire safety and home safety resources for early years children and their families lacked real world emphasis."*

"The key safe messages were not being fostered as well as they should be for the sake of children and families, and nor were they aligned to meet regulatory requirements. We are pleased that our innovative approach to tackling this issue has been recognised nationally and believe our work will make a real impact in improving the quality of fire safety education worldwide."

Head of prevention and protection Steve Helps, said: *"This project is a perfect example of how a relatively small funding award can quickly snowball into something which has the potential to improve the quality and range of safety education to youngsters worldwide."*

"What makes the scheme truly unique is that it's children themselves- whether here in South Yorkshire or further afield- who have been instrumental in creating resources which are appropriate for young people and their families."

The first round Safer Sustainable Communities Reserve saw dozens of registered charities, community organisations and partner agencies come forward and apply for grants from the £2 million fund, which had been set aside from the Authority's reserves.



Back row (l-r) - Molly Hanley, Steve Helps, Head of Prevention and Protection, SYFR, Lucy Wragg (behind her), Jane Wragg, Caroline Goldthorpe, Alicia Cannon, Kay Burke. Front row - Kloe Addey, Cllr Jackie Satur, SY Fire and Rescue Authority, Konain Malik (big boy in suit), then in front of him- Ryaan Malik, Alayna Zulfi, Kelly Jenkins, Equality and Inclusion Adviser, SY Fire and Rescue.

Two new Sheffield fire stations open doors for first time

Two multi-million pound fire stations in Sheffield have opened and are responding to 999 calls for the first time.



Parkway

The stations at Parkway and Birley Moor will allow South Yorkshire Fire & Rescue to provide a better service to the community, particularly to the south-east Sheffield area.



Birley

Area Manager Phil Shillito, head of emergency response, said: *"These two new fire stations are central to the provision of our service in south and east Sheffield. They are located in the optimum positions to enable us to respond quickly and effectively to emergency incidents."*

"The stations at Darnall, Mansfield Road and Mosborough have been part of our communities for more than half a century, but their lives as working fire stations had come to an end and it's time to turn to an exciting new chapter in the provision of our core, emergency response service."

"The facilities highlight, in spite of a challenging economic backdrop, our relentless commitment to providing the best possible fire cover to the people of Sheffield and beyond."

With the opening of the new stations, Darnall, Mansfield Road and Mosborough stations have closed. Darnall fire station opened in 1956 and Mansfield Road in 1965. Mosborough transferred from Derbyshire to Sheffield Fire Brigade in 1967.

The new, full-time station at Birley Moor will cover a much greater area of South Yorkshire than the existing part-time station at Mosborough, right on the Derbyshire border, was able to. It will house one full time and one part time fire engine.

Darnall and Mansfield Road stations were built to address risks in Sheffield's major industrial sites, including the city's major steelworks. The new Parkway station will be better placed to protect new housing developments in the area, plus road traffic collisions on Sheffield Parkway and the nearby road infrastructure. It will house a full time fire engine and an aerial appliance.

Thousands watch fire service safety film as growth in electrical blazes revealed

A rise in electrical fires across South Yorkshire has been blamed on everything from phone chargers to e-cigs.

Fire officers say that whilst nearly every type of fire has reduced significantly during the last decade, thanks to safety visits and better awareness of risks, electrical incidents have stubbornly refused to drop.

Electricity is involved in about two thirds of all accidental house fires, with household appliances the most common culprits.

There were 190 house fires involving electricity in 2014/15, up from 165 the previous year and 150 in 2012/13. The kitchen is the most likely room in the house where electrical fires will start.

Sometimes fires are caused by faulty goods, which could be small items like mobile chargers, or big things like washing machines and dryers.

Fires are also caused by people misusing electrical appliances, for example by leaving them plugged in for too long or covering them up allowing them to overheat.

Fire officers are so worried about the problem, they have launched a safety video to try to educate people about the most common risks. The film has already been viewed more than 25,000 times on Facebook.

Head of community safety Kevin Ronan, said: *"This isn't about scaremongering but about making sure that consumers have all the available safety information. The vast majority of electrical goods are manufactured to very high safety standards, but sometimes if they are misused or if there is a fault with the device they can start a fire."*

"The simple truth is that homes have more small electrical devices in them than probably any time in our history- from tablets and mobile phones, to e-cigarettes and games consoles. Unfortunately, we can't get round everyone's home to check the safety of their electrics for them. But by releasing this film, we hope we can give people the knowledge to check their own electrics and hopefully prevent a serious fire."

The fire service has issued the following advice to stop fires:

- **Don't buy cheap, unbranded chargers** and make sure chargers are compatible to the device you are using
- **Don't leave things to charge overnight** or beyond the recommended charging time. Always follow the manufacturer's instructions
- **Keep electrical items away from flammable materials** when charging
- **Don't overload sockets**— long, strip adaptors are safest, but can only take a total of 13 amps

South Yorkshire Fire & Rescue is also calling on electrical manufacturers to do more to make people aware when faulty products are recalled.

The number of fires caused by faulty large kitchen goods like fridges, washing machines and tumble dryers has increased from 42 fires in 2012, to 56 in 2013 and 60 in 2014.

A man died in a house fire in Gawber, Barnsley in 2012 in a blaze caused by a faulty fridge.

Manufacturers are required by law to notify people if they know one of their products poses a fire risk and needs to be recalled. But millions of faulty products remain in people's homes.

"The average success rate of a recall is only 10-20%, which means that there are potentially millions of dangerous electrical products in homes across the UK.

"For consumers, we know that returning a recalled product is not always convenient, especially if it's an item that you use every day, but recall notices are issued to keep people safe. The small inconvenience of returning a recalled item is worth it when you consider that faulty products can electrocute or cause a fire," said Kevin.



To view South Yorkshire Fire & Rescue's safety video, visit www.syfire.gov.uk or to check the safety of your home electrics visit 13orbust.co.uk

You can find out whether an electrical product you own has been recalled via the Electrical Safety Council website <http://www.electricalsafetyfirst.org.uk/product-recalls/>

Two new turntable ladders maintain South Yorkshire's rich firefighting heritage

A century after Sheffield became the first fire service in the country to use a turntable ladder, the very latest vehicles to rescue people from height have come into service.

South Yorkshire Fire & Rescue (SYFR) has two new turntable ladders, believed to be the best specification vehicles of their kind anywhere in the world.

The vehicles have been manufactured by German firm Metz XS and supplied to SYFR through the Rosenbauer Group in the UK.

After specifications were submitted by companies interested in providing the vehicles, extensive testing by a working group consisting of staff in various roles across the fire service took place.

The L32A model has superior accuracy and agility compared to the services current aerial ladder platform (ALP), deploying in 90 seconds it is also much faster in its operation. Its ladder can reach 32 metres and has the ability to work below the horizontal axis.



The £1.2 million vehicles arrived in South Yorkshire earlier this year and have been kitted out and used for training by firefighters before going on run at Doncaster and Parkway fire stations.

Area Manager Phil Shillito said: *"Aerial appliances are important vehicles because they allow us to tackle fires from above and rescue people from height in a way we are not able to do with a traditional fire engine."*

"These turntable ladders were chosen with the help of the people who will use them every day- frontline firefighters. The overwhelming feedback was that these appliances are the best specification vehicles currently on the market."

Sheffield Fire Brigade - one of the four district brigades which went on to form South Yorkshire Fire & Rescue in 1984 - became the first fire service in the country to use a turntable ladder in 1903.

The German built horse drawn vehicle was bought after Superintendent William Frost had first spotted it at a fire exhibition in Earls Court, London.



The appliance was converted to a motorised vehicle in 1921 at a cost of £1,200- more than £50,000 in today's money- and was stationed at West Bar police and fire station, now home to the National Emergency Services Museum.

"We have a long history of using the very best resources to provide emergency cover to the people of South Yorkshire. These vehicles are testament to the fact that, in spite of the current challenging economic backdrop, we will continue to provide the very best firefighting resources to our frontline crews," said Phil.



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Follow the South Yorkshire Fire and Rescue Authority on Twitter



@SYFireAuth

S41 MEMBER BRIEFING NOTE



SEPT 2015

Please find below information from your Section 41 Member representative on South Yorkshire Fire and Rescue Authority:-

Getting around the Fire Stations

I have had the pleasure recently of visiting both Edlington and Adwick stations. It gave me the opportunity to discuss the a range of issues, including the advantages and disadvantages of the new crewing system.

Schools urged to install sprinklers as number of fire revealed

Fire officers are calling on the region's schools to consider installing sprinkler systems, after attending more than 50 blazes in two years.

South Yorkshire Fire & Rescue says many of the incidents were deliberately started fires on school grounds, such as bin and grass fires.

But other incidents involved school buildings, prompting safety officers to issue their warning.

Technical fire safety manager, Amy Jenkinson, said: *"When you consider the huge costs associated with a school fire such as rebuilding, temporary relocation, loss of equipment and pupil's academic work, it seems like an obvious move to install a sprinkler system, but many schools still don't. Above everything else, sprinklers give added protection to the pupils and staff at the school, and the firefighters who respond to tackle the fire."*

The fire service was called to 59 incidents at schools between 1 April 2013 and 31 March 2015. Of these, 15 started accidentally whilst 43 were arson and one was an unknown cause.

Sprinklers are the most effective way to ensure that fires are suppressed or even extinguished before the fire service can arrive. They save lives and reduce injuries, protect firefighters who attend incidents and reduce the amount of damage to property.

Sprinklers also reduce environmental damage by limiting the amount of smoke which enters the atmosphere and reducing water runoff from firefighting.

In 2012 firefighters attended a blaze at the then newly opened Parkwood Academy in the early hours of the morning, but a sprinkler system activated immediately, containing the fire and raising the alarm.

In contrast, a fire at Campsmount school in Doncaster in 2009 caused millions of pounds worth of damage and the entire facility had to be rebuilt. The school did not have sprinklers fitted.

Fire also destroyed Edlington Comprehensive School, which had recently closed, in January 2009.

South Yorkshire Fire & Rescue has already helped pioneer a drive for sprinklers to be installed in residential properties. In 2011, sprinklers were retro-fitted into a block of flats in Gleadless after a grant from the British Automatic Fire Sprinkler Association. It was the first scheme of its kind in the country.

'Connor's story' highlights arson dangers



Police and fire officers have recently launched a hard-hitting campaign to target the number of young people deliberately starting fires.

Dubbed 'Connor's story', the campaign tells the fictional story of local teenager, Connor, who, alongside his friends, sets fire to the contents of a wheelie bin which explodes in his face leaving him disfigured with severe facial burns.

The campaign, which is a joint South Yorkshire Police and South Yorkshire Fire and Rescue Service initiative, will run until the end of the year with a focus on reducing the amount of arson incidents involving young people.

Last year, the force dealt with 681 incidents of arson- a 17% reduction on the previous year (2013- 799 crimes).

Analysis of arson related incidents over the last year (August 2014 – June 2015) showed that 80% of offenders were male with most aged between 11- 16 years.

The campaign will also be using the hashtag **#ConnorsStory** to promote messages on Twitter and other social media channels. Hundreds of stickers will also be placed on wheelie bins across the county as a reminder for people to take their bin out on the morning of a collection. This follows a large proportion of fires that have been started after bins were set alight after been left out overnight for a collection the following morning.

South Yorkshire Fire & Rescue head of community safety Kevin Ronan, said: *“Three quarters of all the fires we attend are started deliberately, which is a massive drain on our resources. Starting fires is reckless and costs lives, as even small fires like bin and rubbish fires can quickly spread, take fire engines away from more serious incidents and put you and the people you love in real danger.”*

Superintendent Colin McFarlane, South Yorkshire Police's lead officer on anti-social behaviour, said: *“The aim of this campaign is to make young people and their parents sit up and realise the very real consequences associated with incidents of arson.*

“I make no apology for the graphic nature of the image we are using to promote the campaign as setting fire to someone's bin may be seen by a lot of people as not much more than a prank but this type of anti-social behaviour can have fatal and life altering consequences.

“I would hate to think that this type of thing could happen to anyone's child and I would urge parents to continue to speak to their children about the absolute dangers of playing with fire.”

South Yorkshire community groups to benefit from UK first fire service grant scheme

Thousands of South Yorkshire's most vulnerable people will be made safer thanks to a £700,000 fire funding windfall.

Nineteen charities, community groups and health partners have been awarded money under the second round of South Yorkshire Fire Authority's Safer Stronger Communities Reserve fund.

The scheme, now in its second year, is the only fire service backed grant scheme of its kind anywhere in the country.

Sixty-four bids were received for the fund which had been set aside from the Authority's reserves, before these were whittled down to the final shortlist.

Key objectives for successful bids included prioritising the most vulnerable people in society and projects which combined fire safety with improving people's health and wellbeing. Groups could bid for a maximum of £150,000.

Highlights of the successful bids include:

- A 12 week personal development programme at Barnsley fire station for 16 to 25 year olds who are not currently in education, employment or training.
- A 'fire buddies' scheme which will recruit and train volunteers to visit the homes of isolated older people in some of Sheffield's poorest neighbourhoods.
- Pop-up safety stations to provide fire and personal safety information for people in Edlington, Doncaster.
- A Rotherham-based project to develop road safety education materials suitable for people with autism and learning disabilities.

Fire Authority Chair Cllr Jim Andrews, said: *“By giving these grants to well researched, well planned projects to support our work in some of South Yorkshire's most vulnerable neighbourhoods we are, in effect, fire proofing the county.*

“The first year of funding highlighted how even a small amount of financial support from the Fire Authority can enable local

communities to make a real difference in improving fire safety.

"This year, the fund was once more heavily over-subscribed so 19 projects the Authority has decided to award funding to really are the best of the best."

Deputy Chief Fire Officer John Roberts, said: *"Fires have been falling steadily in South Yorkshire for many years and the county is safer now than it has been at any time in its history. But for as long as people continue to suffer the devastating effects of fires, there will always be more work to do."*

"The best way for us to further reduce emergency incidents is to work with partners like those which have applied for support from this grant scheme. It's these organisations which can help us reach the most vulnerable people in our communities."

"A particular focus for us in coming years is the wider positive impact the fire and rescue service can make in our communities, particularly in terms of improving people's health and wellbeing. Many of the schemes we've awarded funding to reflect this aspiration."

SY Fire and Rescue Support Group becomes a Charity



HOPE, the South Yorkshire Fire and Rescue and Road Traffic Collision Trauma Support Group, was established in May 2007. This voluntary group provides invaluable support to members of the South Yorkshire community affected by the loss of life, through fire, Road Traffic Collision (RTC) or rescue incident through its trauma group meetings and support.



Since 2007 many people have accessed support from HOPE following the loss of a loved one including whole families,

individuals and also children. HOPE doesn't provide counselling, it provides ongoing peer support.

HOPE has been successful in being recognised as a Charity. This will allow the Group to develop other strands to their work, apply for funding and not only educate people about the hazards and dangers of fire but be proactive in supporting the communities to prevent fires in the first place – the elderly, the vulnerable. The vision is to build HOPE into a recognisable brand of support, education and safety.

HOPE can be contacted at hope@syfire.gov.uk or 0114 253 2445. Please leave a message – someone will always call you back.

Or you can download a referral form from the South Yorkshire Fire and Rescue website [here](#).



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